

**Green Mountain Care Board** 89 Main Street Montpelier, VT 05620 [phone] 802-828-2177 www.gmcboard.vermont.gov Alfred Gobeille, Chair Con Hogan Jessica Holmes, PhD Betty Rambur, PhD, RN Allan Ramsay, MD Susan Barrett, JD, Executive Director

March 16, 2016

#### Dear Hospital CEO:

This letter is to inform you about the approach that the Green Mountain Care Board (GMCB) plans to follow in the FY 2017 hospital budget review process.

Like last year, we recognize the need for a careful balance of the concerns of Vermont citizens and businesses with the financial health of the hospital industry. Therefore, beginning with the attached budget instructions, the entire budget review process will continue to focus on restraining health care costs and improving quality outcomes.

The budget instructions are designed to provide guidance to limit costs at the delivery system level. We are requesting, as you prepare your budgets, that you strictly adhere to the limits and principles we have identified for FY 2017. The Board realizes that each hospital has unique circumstances and we will consider those circumstances as part of the overall budget review.

The Budget Reporting Requirements provide timelines and policy instructions for the FY 2017 budget process. The key changes for this year's process are summarized below:

- 1) The GMCB has established a system net patient revenue (NPR) cap of 3.0% over FY 2016 budgets.
- 2) The GMCB may allow individual hospitals up to 0.4% for health reform investments that adhere to our guidelines.
  - a. Any hospital requesting the increase must clearly delineate what the additional revenues will purchase and why the project/item is considered a health care reform investment;
  - b. The Board expects that expenses for the reform activity can be clearly monitored and attached to a specific reform activity or event.
- 3) The GMCB policies established for FY 2014 FY 2016 for physician transfer/acquisitions, Community Health Needs Assessment reporting, and enforcement of the net patient revenue targets will continue for FY 2017.

- a. The legislature is currently contemplating additional reporting requirements.
   In the event that further reporting is required, we will provide additional, clarifying guidance at that time.
- b. GMCB staff is reviewing Schedule H of the Community Health Needs Assessment reporting and will provide guidance, if necessary, in April.
- 4) Each hospital should plan to attend a hearing and provide testimony on its budget.
- 5) The GMCB will provide further specific instructions as more information becomes available this spring, for the following:
  - a. Bad debt and free care (April);
  - b. Medicaid revenue rate increase (May);
  - c. The schedule and narrative instructions specific to the rate schedule (April).

In addition, some hospitals will receive a letter requesting further information based on findings related to their FY 2015 budget-to-actual results.

- 6) We will keep hospitals apprised of any reporting or other changes necessary as a result of the development of the All Payer Waiver.
- 7) The GMCB has determined that it would be useful to consider an examination with the hospital CFOs to:
  - a. Review opportunities for developing more robust and meaningful measures around administrative costs;
  - b. Review opportunities for examining reporting and review of hospital budgets that recognize the differences between Critical Access Hospitals (CAH) and Prospective Payment System (PPS) Hospitals.

Last, we continue to update the Adaptive Insights budget tool. Hospital staff should feel free to contact Michael Davis, Lori Perry, and Janeen Morrison with any questions about the budget policies, instructions, or the budget tool.

Sincerely,

s/ Al Gobeille, Chair
Green Mountain Care Board

Cc: Green Mountain Care Board Members
Michael Davis, GMCB staff
Lori Perry, GMCB staff
Janeen Morrison, GMCB staff

Hospital CFOs VAHHS Vermont Health Care Ombudsman

# FY 2017 HOSPITAL BUDGET SUBMISSIONS

## REPORTING REQUIREMENTS

March 2016
Physician Transfer and Acquisition policy updated January 2017

Prepared by:

GREEN MOUNTAIN CARE BOARD 89 Main Street Montpelier, Vermont 05620-3101

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## **Reporting Timeline**

MAR	GMCB provides guidance on FY 2017 Hospital Budget Policy				
APR/MAY	GMCB provides additional and updated reporting requirements				
July 1 <sup>st</sup>	Hospital's budget, oath, & narrative submission are due				
	Hospital budget proposal includes requested rate increase				
July-Aug	GMCB's questions, analysis and findings prepared by staff				
July 28	GMCB public hearing - Preliminary Budget Overview				
	Staff will provide first overview of 2017 submitted budgets				
Aug 17-18	GMCB's hospital budget hearings				
Aug 23-25	GMCB's hospital budget hearings				
Sept 8	Board Vote on Budgets				
Sept 15 <sup>th</sup>	GMCB's FY 2017 Hospital Budget decisions				
	GMCB staff informs hospitals of their approved rate				
Oct 1 <sup>st</sup>	GMCB's formal Budget Orders sent to hospitals				

#### **REPORTING REQUIREMENTS**

#### **Narrative Instructions**

The budget narrative is a key component of a hospital budget submission that provides the hospitals an opportunity to explain any changes in their budgets and highlight areas of interest for the GMCB. We ask hospitals to follow the template below and limit overall responses to this section to ten (10) pages.

- A. Executive Summary: Provide an executive summary of the changes in the hospital budget. Include any information the GMCB should know about program, labor and operation changes.
- **B.** Health Reform Investments: Provide a description of any health reform investments sought in this budget. Include return on investment information for any health reform investments made in the FY 2016 budget.
- C. Overall net patient revenue budget-to-budget increase. Provide the budgeted net patient revenue increase over the FY 2016 approved budget. Provide additional detail about program, labor and operation changes that explain why they are included in the proposed budget. Explain why the revenue increase is required, and the assumptions used in determining the needed increase (e.g. change in law, utilization change, program change, etc.). Note that the GMCB is not providing inflation or utilization estimates for each hospital; each should fully explain how it determined its inflation and utilization estimates and why they are included in this section.
  - a. Describe any significant changes to your FY16 budget and how it affects the FY17 proposed budget. Significant changes include, but are not limited to: changes in anticipated reimbursements, physician acquisitions and CONs.
  - b. Describe any cost saving initiatives proposed in FY17 and their effect on the budget.
  - c. Explain the reasons for the increase or decrease in net patient revenue expected from each payer source. Describe utilization, inflation, and payer mix and how they affect reimbursement assumptions.
    - i. Revenue assumptions: Medicare. Medicare estimates should include assumptions based on the program's current proposed CMS reimbursement policy. Hospitals should also identify any significant changes to prior year Medicare reimbursement adjustments (e.g.

settlement adjustments, reclassifications) and their effect on revenues. Include a subsection identifying any anticipated revenues related to meaningful use and 340B funds in FY 2017.

- a. Also, describe any major changes that occurred during FY 2016 that were not included in the FY 2016 budget.
- **ii. Revenue assumptions: Medicaid**. Hospitals should\_budget for net patient revenues expected from utilization and/or changes in services.

Hospitals **should not** budget for any increase in net patient revenue expected from the Governor's plan around the cost shift.

In addition, hospitals **should not** budget for net patient revenues expected from other health care reform payment incentives such as Medicaid primary care, the Blueprint, shared savings, etc.

- iii. Revenue assumptions: Commercial/self-pay/other. Commercial insurance revenue estimates should include the latest assumptions available to the hospital and any other factors that may explain the change in net patient revenues.
- **D. Rate Request.** Each hospital is required to provide its budgeted overall rate/price increase. The hospital will explain how the rate was derived and what assumptions were used in determining the increase.

The overall rate/price increase will be reported through the rate schedule to be provided by the GMCB in April. Included will be the rate/price for each major line of business, and the gross and net revenues expected from each payer as a result of the rate/price increase.

For each payer, if the net patient revenue budget-to-budget increase is different than the overall rate/price change, provide a narrative explaining the difference and the supporting rational. For example, if the requested commercial "payer ask" differs from the rate/price change, an explanation for the difference should be provided.

E. For those hospitals who received a letter regarding their FY 2015 budget to actual overages results – please make sure you specifically address the issues and requirements outlined in the letter.

- **F.** Capital budget investments. Describe the major investments that have been budgeted for FY 2017 and their effect on the FY 2017 operating budget.
  - **a.** Provide a brief comment on anticipated major investments for FY 2018-FY 2020.
  - **b.** Provide the estimated net patient revenue and expense effect for any proposed Certificate of Need (CON) that may be approved during FY 2017.
- **G. Technical concerns.** Provide any technical concerns or reporting issues the GMCB should examine for possible changes in the future.

#### **User Access to Adaptive Insights**

Budget information should be provided through use of the Adaptive Insights (Adaptive) website. A maximum of two individuals ("users") from each hospital are allowed to access Adaptive. To add or remove users, please use the following form found in the reports directory in Adaptive:

Reports>Shared Reports>FY 2017 BUDGET>HOSPITAL DIRECTORY>Hospital Budget Instructions >User Access Request Form for Adaptive Insights

If you cannot access the directory, contact Janeen or Lori at the GMCB.

#### **Budget Schedules and Input Instructions**

You will find instructions on *how to input* your budget into Adaptive by logging into the website and going to: Reports>Shared Reports>FY 2017 BUDGET>HOSPITAL DIRECTORY>Hospital Budget Instructions.

In this directory you will find:

- FY 2017 Hospital Budget Submission Reporting Requirements (this document)
- GMCB-Import Guide
- GMCB-Reports Guide
- Oath APPENDIX II (also found in this document)

Documents 1 through 3 are the most helpful for input of your budget:

- 1) GMCB Hospital Budget Checklist (a quick list for input of each sheet, also found in User Guide)
- 2) GMCB User Guide (a complete step by step guide)
- 3) Data dictionary (explains the mapping of each account of the old Excel sheets to Adaptive Insights)

There are several reports that can be run (*e.g.* income statement, balance sheet, edits report) to review your input. there prepared several reports for you to run (such as an These reports are located in the following directory: Reports>Shared Reports>FY 2017 BUDGET>HOSPITAL DIRECTORY>HOSPITAL REPORT PACKAGE.

#### POLICIES – As adopted in February 2016

# Green Mountain Care Board Hospital Budget Policy: Net Patient Revenue FY17

At its [DATE], 2016 public meeting, the Green Mountain Care Board (GMCB) voted to extend its Net Patient Revenue Policy that governed hospital fiscal years 2014-2016 for one year, to cover hospital budgets for fiscal year 2017, with minor modifications as explained below.

#### Principles governing Net Patient Revenue growth for FY2014-FY2016

In 2013, the GMCB set a 3% limit for increases in hospital net patient revenue for the budget years of FY14 through FY16.

The GMCB permitted additional NPR growth for credible health reform proposals in the amount of 1.0% (above the base target of three percent) for FY14, 0.8% for FY15, and 0.6% for FY16. In order to avail itself of the allowance, a hospital must convince the GMCB that expenditures listed as health reform are credible investments in a reformed delivery system, for example:

- a. Collaborations to create a "system of care"
- b. Investments in shifting expenditures away from acute care
- c. Investments in population health improvement
- d. Participation in approved payment reform pilots
- e. Enhanced primary care and Blueprint initiatives
- f. Shared decision making and "Choosing Wisely" programs

The GMCB will use the hospital budget growth target described above as a guide in our monitoring of total system costs, in identifying areas of potential excess growth and in identifying priorities for data analysis.

We will also utilize the growth target described above to guide our review of health insurer rate increases, particularly our expectations about reasonable estimates of health care cost trend factors embedded in insurer rates.

The GMCB realizes that each hospital is a unique business entity with its own unique circumstances based on size, volume and financial health, and that small adjustments to budget targets are not, in themselves, the method to improve financial status or to correct for ongoing budget deficiencies. As a result, we reserve the right to place community need and/or hospital solvency as our primary concern above and beyond the growth target stated above.

The GMCB may modify the above principles if circumstances require it, and would do so with prior notice to and input from stakeholders and the public.

#### Principles governing Net Patient Revenue growth for FY2014-FY2016

The GMCB will apply the FY14-16 principles for FY 2017, with the modifications noted below.

- 1) Net patient revenue growth will be limited to 3%, except as explained below.
- 2) Additional net patient revenue growth of 0.4% beyond the 3% limit will be permitted for credible health care reform investments, as described above.
- 3) The GMCB will maintain the policy around physician transfer and acquisitions as outlined and modified in the updated document titled "Green Mountain Care Board Hospital Budget Policy: Physician transfer and/or Acquisitions".
- 4) The GMCB will maintain the policy around enforcement as outlined and modified in the updated document titled "Green Mountain Care Board Hospital Budget Policy: Enforcement for FY 2017 Hospital Budgets.
- 5) The GMCB will maintain and begin review of the filings as outlined and modified in the updated document titled "Green Mountain Care Board Hospital Budget Policy: Community Health Needs Assessments".

The GMCB again thanks all who participated in the process of developing the above principles and areas for further study. We look forward to continued, strong stakeholder and public participation in the hospital budget process as we implement these principles.

Effective February 25, 2016

### Green Mountain Care Board Hospital Budget Policy: Community Health Needs Assessment

#### **Introduction**

Each year the Green Mountain Care Board (GMCB) provides the hospitals reporting instructions to complete their budget filing. The following will provide guidance to the hospitals to communicate to the Board the needs and priorities of their communities. This policy has been updated from the original policy adopted in May of 2013.

#### **Background**

The GMCB originally voted to include the Community Health Needs Assessment Policy when They adopted the "Guidance and Principles Governing the Green Mountain Care Board Hospital Budget Review Process for Fiscal Years 2014 through 2016." In that document, GMCB indicated its intention to incorporate in the budget review process consideration of hospitals' efforts to understand their communities' needs and priorities. This consideration includes the review of such information as:

- For each hospital facility (where applicable), the most current version of Schedule H that has been submitted to the Internal Revenue Service (IRS) as part of the hospital organization's Form 990 reporting obligations under Section 501(c)(3) of the Internal Revenue Code.
  - Schedule H provides guidance on how the IRS defines "community benefit", and Schedule H provides facility-specific information regarding hospitals' community benefit spending in relation to other costs they incur, such as costs related to bad debt expenses or the cost of participation in Medicare. Schedule H is part of hospitals' tax reporting obligations and is designed to bring greater uniformity and transparency to defining, measuring, and reporting on hospitals' community benefit investments.
- For each hospital facility (where applicable), the Implementation Strategy described in Section 501(r)(3)(A)(ii) of the Internal Revenue Code (as added by section 9007 of the Patient Protection and Affordable Care Act (Pub. L. 111-148)) that has been adopted by the hospital's organization's governing board pursuant to IRS guidelines. The Implementation Strategy as submitted shall conform to the requirements of Section 6033(b)(15) of the Internal Revenue Code as added by Section 9007 of the Affordable Care Act and shall describe (i) how the hospital organization is addressing the needs identified in each community health needs assessment conducted under section 501(r)(3) of the Internal Revenue Code and (ii) any needs that are not being addressed, together with the reasons why such needs are not being addressed.

Section 9007 of the ACA calls for strengthening and clarifying the community benefit obligations of nonprofit hospitals that seek federal tax-exempt status. The ACA provisions add a Community Health Needs Assessment (CHNA) requirement to the Internal Revenue Code in order to promote hospital investments that reflect community health priorities. The ACA provisions also require all nonprofit hospitals to adopt an Implementation Strategy and describe how the Implementation Strategy meets the community health needs identified through the CHNA.

#### **Reporting Instructions**

Under the ACA, the CHNA must be made "widely available". The IRS has indicated that at a minimum widely available means the CHNA must be posted to the hospital's web site. The IRS has also encouraged hospitals to post the CHNA on other organizational websites along with clear instructions for obtaining the report from the hospital. Furthermore, a hospital organization and its facility must make the document available (in writing or electronically) to any individual who requests it. All of these requirements will make it easy for the GMCB to access a hospital's CHNA.

Since the Implementation Strategy is essentially the document that links hospital community benefit expenditures to assessed community health needs, the GMCB expects that many hospitals will post their Implementation Strategies on the hospital web site along with their CHNA. However, the IRS has not explicitly required the same widely available standard for Implementation Strategies as it has for CHNA. Therefore, to assure easy access to a hospital's Implementation Strategy, the GMCB requires all nonprofit hospitals to comply with the following requirements:

- 1) All hospitals shall file with the GMCB their CHNA report and Implementation Strategy (the one required to be completed by September 30, 2015). Any updated or new implementation strategies will continue to be submitted as part of the FY 2017 Budget Narrative.
- 2) In the budget narrative, the GMCB will require that each hospital identify any new expenditures that are being requested to address the hospital's CHNA or Implementation Strategy.
- 3) The IRS requires all nonprofit hospitals to attach Schedule H to the 990 tax forms that all nonprofits file with the IRS annually. The GMCB is requiring all nonprofit hospitals to submit their Schedule H (the one filed during 2016) to GMCB as part of their FY 2017 budget filing.
- 4) The GMCB will review the 990 Schedule H filings and prepare a summary that establishes the status of each hospital's report and their responses to the questions posed by the IRS. The GMCB will require hospitals to respond in writing as part of their 2017 budget filing if it is determined that the questions in Schedule H have not been properly addressed or need clarification.

5) The GMCB review of the implementation strategy and the process used to obtain community feedback will require work and process outside of the budget review process. At this time, we will delay that work until resources are identified.

Taken together, the reporting obligations (Schedule H and hospitals' Implementation Strategies) offer transparent information regarding overall hospital expenditures on community benefit activities and other activities, as well as specific hospital expenditures whose specific purpose is to implement the CHNA. This data is essential to GMCB's hospital budget review process and commitment to advancing community health improvement and population health through all sectors of the Vermont health care system.

Effective February 25, 2016

# Green Mountain Care Board Hospital Budget Policy: Enforcement for FY 2017 Hospital Budget Submissions

#### **Introduction**

On February 21, 2013, the Green Mountain Care Board (GMCB) voted to adopt "Guidance and Principles Governing the Green Mountain Care Board Hospital Budget Review Process for Fiscal Years 2014 through 2016." In that document, the GMCB indicated its plan to "develop a more robust hospital budget enforcement process to ensure compliance with our policies." On May 2, 2013, the Board adopted a Policy on Enforcement for FY14-16 Hospital Budget Submissions. In light of the significant potential changes to Vermont's health care system currently in play, the Board will use the same Enforcement Policy for FY17.

#### **Background & Justification for This Policy**

Vermont law requires that "[e]ach hospital shall operate within the budget established under this section." 18 V.S.A. § 9456(d). GMCB Rule 3.000 governs the hospital budget review process, including the parameters the GMCB uses to assess budget performance and adjustments. *See* GMCB Rule 3.000, § 3.401. In addition, the Board's annual Uniform Reporting Manual Supplement lays out a methodology to compare actual results to budget.

In adopting this policy for FY14-16, the GMCB found that Vermont hospitals' aggregate budget-to-actual performance improved since the early 2000s. Nevertheless, many hospitals exceeded net revenue thresholds over that time. Some of these budget-to-actual differences resulted from onetime events such as physician practice acquisitions or prior year Medicare settlements. However, several hospitals enjoyed greater reimbursement than forecasted. In such instances, prior to the Board's adoption of an enforcement policy in 2013, no meaningful regulatory action was taken.

The decision to extend the existing policy through FY17 stems in part from the fact that it has worked by enabling budget-to-actual comparisons to trigger adjustments in future budgets designed to effectuate budget targets. In addition, the criteria in the policy have proven transparent, understandable, and readily administrable.

For example, the GMCB applied the Enforcement Policy after reviewing 2014 actual operating results in March 2015. The Board found that three hospitals' actual performance exceeded their budgets to an extent triggering action under the Policy. The GMCB sent a letter was to those hospitals requiring them to propose a remedy in their 2016 budgets. In each case, the hospital did so by lowering its rate increase for the upcoming fiscal year. This enforcement mechanism enables the Board to initiate corrective action when a hospital's actual revenue diverges significantly from its budgeted revenue, whether the cause relates to free care, disproportionate

share payments, the migration of uninsured Vermonters into insurance plans, or any of the myriad of factors that impact a hospital's revenue and expenses.

#### **Enforcement Mechanism**

The following enforcement mechanism, adopted in 2013 for FY14-16, has been re-adopted by the GMCB and will be used when examining the operating results of the FY 2017 budgets:

- 1) Net patient revenue (NPR) amounts as ordered will be enforced.
- 2) The GMCB will review hospitals whose year-end NPRs exceed the NPR requirement by 0.5% above or below their approved NPR. Such a review will not necessarily lead to action by the GMCB.
- 3) Budget reviews will compare each outlier to results of the total system.
- 4) Reporting requirements for the review will be determined by the GMCB.
- 5) The GMCB will afford the hospital the opportunity for a hearing, and may require a hearing if it deems one necessary.
- 6) If the GMCB determines that a hospital's performance has differed substantially from its budget, the GMCB may take actions including but not limited to (see GMCB Rule 3.000, § 3.401(c)):
  - a) Reduce or increase in a hospital's rates;
  - b) Reduce or increase net revenue and/or expenditure levels in current year budget;
  - c) Use finding as a consideration to adjust the hospital's budget in a subsequent year or years; and
  - d) Establish full budget review of actual operations for that budget year.

Effective February 25, 2016

### Green Mountain Care Board Hospital Budget Policy and Guidance: Physician Transfer and Acquisitions

#### **Introduction**

In 2013, the Green Mountain Care Board (GMCB) voted to adopt budget review guidance for hospitals for fiscal years (FYs) 2014 through 2016. See Guidance and Principles Governing the Green Mountain Care Board Hospital Budget Review Process for Fiscal Years 2014 through 2016. The guidance referenced the GMCB's intention to "create an expedient process to review all physician transfers." For FY 2016, the GMCB adopted a written policy that outlined the information that an acquiring hospital must provide to the GMCB to enable it to monitor the impact of any physician transfer or acquisition on the hospital's budget.

Act 143 of 2016<sup>2</sup>outlines specific criteria that must be included in the GMCB's physician transfer policy.<sup>3</sup> This document contains reporting guidelines for hospitals inclusive of those criteria, and supersedes the GMCB's FY 2016 policy document previously approved by the GMCB.

#### **Background**

The GMCB is charged with improving the health of Vermonters while controlling and managing costs in the state's health care system. Through the hospital budget review process, the GMCB can measure and track increases in health care spending for a segment of the system by focusing on the year-to-year growth of net patient revenue (NPR). An underlying principle for this review is to limit growth to a pace comparable to other sectors of the Vermont economy.

In Vermont, the majority of practicing physicians are employed by hospitals. When independent physicians move from outside of the hospital system to within, the dollars associated with the physician practice also shift to the hospital. Though these are not "new" dollars in the overall health care system, they can have a substantial impact on the acquiring hospital's budget and NPR, and must be appropriately accounted for in the GMCB's review process.

Accordingly, the GMCB needs a consistent policy for examining hospital physician acquisitions and transfers to understand the net effect of these transactions on the growth in spending of the entire system and the impact on the NPR and overall budget.

<sup>&</sup>lt;sup>1</sup> The term "physician transfers" will be used to denote "physician transfers and acquisitions."

<sup>&</sup>lt;sup>2</sup> The language of Act 43 (2016) § 1 is included at the end of this document.

<sup>&</sup>lt;sup>3</sup> The Act 143 criteria, although applicable to "physician acquisitions and transfers," appear only applicable to transfers *into* a hospital, rather than out, and this policy similarly does not expressly address provider departures. Because an outgoing transfer may substantially impact a hospital's budget, however, the hospital should notify the GMCB when such transfers are pending to determine the need for any additional reporting requirements.

#### **Policy Guidelines**

Effective January 1, 2017, this policy is established to better understand and recognize the effect on hospital budgets of physician transfers and acquisitions that occur during the course of the current fiscal year. Consistent with Act 143 of 2016, this policy only applies to transfers and acquisitions of existing physician practices, and does not apply to the expansion of a hospital's physician service line as a result of ongoing physician recruitment.

To appropriately document the budget effect of new physician affiliations, the hospital shall file as follows:

- Any new affiliation shall require filing of reporting documents as discussed below, to document the acquisition or transfer.
- Such documents shall be filed with the GMCB 30 days prior to formal establishment of the acquisition or transfer.
- No filings will be recognized by the GMCB for establishing a new budget base after May 1.
- The GMCB shall issue an updated Budget Order within 30 days of its acceptance of an acquiring hospital's filing.
- Following issuance of an updated Budget Order, the acquiring hospital shall file its updated budget information through the Adaptive reporting tool, as directed by GMCB staff.
- Physician transfers occurring after May 1 shall be reported in the July 1 budget submission for the coming year. Reporting documents must be filed in addition to the budget submission.

Note that the GMCB is not imposing a requirement that each physician transfer be approved by the GMCB separate from or in addition to the hospital budget review process.

#### **Confidentiality**

The GMCB recognizes that that pending physician transfers and acquisitions generally cannot be made public during the negotiation stage. Disclosing details of a transaction before they are agreed upon could hamper the parties' ability to negotiate, and could place the parties at a competitive disadvantage with respect to non-party hospitals or other providers. Vermont's Public Records Act specifically exempts from public disclosure "business records or information . . . which gives its user or owner an opportunity to obtain business advantage over competitors who do not know it or use it," 1 V.S.A. § 317(c)(9), and records related to contract negotiations, 1 V.S.A. § 317(c)(15). Accordingly, hospitals may request that the GMCB keep physician transfer information confidential and, assuming it meets either or both of the statutory exemptions, the GMCB will treat the information as confidential.

#### **Reporting Requirements and Documentation**

#### 1. Notice to patients

Act 143 requires a hospital to provide written notice about a new acquisition or transfer of health care provider(s) to each patient served by the health care provider(s). The notice shall:

- Notify the patient that the provider is now affiliated with the hospital;
- Provide the hospital's name and contact information;
- Notify the patient that the change in affiliation may affect the patient's out-of-pocket costs, depending on his or her health insurance plan and the services provided; and
- Recommend that the patient contact his or her insurance company with specific questions or to determine actual financial liability.

The hospital shall include one copy of the written notice, not including patient name, with the reporting documents outlined below.

#### 2. Reporting documents

The GMCB requires hospitals to file Schedules A and B (available in Excel format at <a href="http://gmcboard.vermont.gov/hospital-budget">http://gmcboard.vermont.gov/hospital-budget</a>) at least 30 days prior to the effective date of an acquisition or transfer occurring no later than May 1. Both a full annualized effect and a partial year effect must be completed for these "off-cycle" transfers. Physician acquisitions and transfers occurring after May 1 must be reported with the annual budget submission in accordance with the instructions outlined below

In addition to the information requested here, a hospital may file any other information it deems appropriate to further describe the budget effect of the physician transfer. The GMCB may also request additional information to assist it in its review.

- 1) Off-cycle Budget change (transfers occurring after budget approval but no later than May 1)
  - a. Budget Schedule A will be required to provide financial information about why the transaction is budget-neutral.
  - b. Budget Schedule B will be required to provide financial information about the effect on the current year and the next projected budget.
  - c. A narrative must be submitted with the Schedules to describe the physician transfer and any related budgetary issues.

#### 2) Annual Budget Submission

a. Budget Schedule A will be required to provide financial information about why the transaction is budget neutral.

- b. Physician budget detail will be reported as described in the GMCB User's Guide for Adaptive Insights.
- c. The narrative will include a brief description of the transfer as outlined on page 6 of this document.

Physician Practice Transfer and/or Acquisitions Worksheet - Budget Schedule A						
Hospital Name:						
Physician Practice Name:						
Effective Date of Transfer or Acquisition:						
Note: This information should be submitted 30 day	s prior to the effe	ctive date of the t	ransfer			
Physician Practice Financial Information						
·	Α	В	С			
		Current Year				
		Projection 12	Partial Current Year			
	Prior Year 12 Months	Months	Projections			
Gross Patient Care Revenue			·			
Deductions from Revenue						
Net Patient Revenue - Physician						
Provider Salaries						
Provider Fringe Benefits						
Staff Wages & Benefits (Non MD)						
Malpractice						
Depreciation/Amortization						
Rent						
Billing Service						
Medical/Surgical Supplies						
Other Costs						
Total Operating Expense	\$ -	\$ -	\$ -			
Net Operating Income/Loss	\$ -	\$ -	\$ -			
Utilization						
Relative Value - Units of Service						
Total Physician FTEs Acquired or Transferred						
A: The enerations of the practice for the provious 12 months						

A: The operations of the practice for the previous 12 months.

B: The operations of the practice for the projected year (12 months).

C: The operations of the practice from the beginning effective date of transfer to year end.

Physician Practice Transfer and/or Acquisitions Work								
Hospital Name:								
Physician Practice Name:								
Effective Date of Transfer or Acquisition:								
Note: This information should be submitte	ed 30 days prior to the	e effective da	ate of the tr	ansfer				
Hospital Budget and Physician Practice Financial Info	rmation							
	Partial Yea	ar Effect						
	Prior Year 12 N Actual	Months Approv	rent Year ed Budget (12 Nonths)	Partial Curr Project		Final Curre Year Budge Including Change	et	_
Net Patient Revenue - Hospital				\$	-	\$	- #DIV/	0!
Net Patient Revenue - Physician						Ÿ	- #DIV/	0!
Total Net Patient Revenue	\$	- \$	-	\$	-	\$	- #DIV/	0!
Other Operating Revenue							#DIV/	0!
Expenses - Hospital				\$	-	Ÿ	- #DIV/	0!
Expenses - Physician						7	-	
Total Expenses	\$	- \$	-	\$	-	Y	- #DIV/	0!
Surplus	\$	- \$	-	\$	-	\$	-	
	Annualize	d Effect						
		Approv	rent Year ed Budget (12	Annual	:J	Budget for N FY Includir	ng % Change fr	
			1onths)			Change	Budge	
Net Patient Revenue - Hospital	\$	- \$	-	\$	-	Ÿ	- #DIV/	
Net Patient Revenue - Physician	\$	- \$ - \$	-	\$	-	Y	- #DIV/	
Other Operating Revenue	Ş	- \$	-	Ş	-	Ş	- #DIV/	
Expenses - Hospital	\$	- \$	_	\$		\$	- #DIV/	
Expenses - Physician	, , , , , , , , , , , , , , , , , , ,	- \$	-	\$			- #DIV/	U:
Expenses inysician	Ś	- \$		\$		-	- #DIV/	01
Surplus	Ś	- \$		\$		1	- #5107	<u>.                                    </u>

For an Excel version of these schedules please visit our website at: <a href="http://gmcboard.vermont.gov/hospital-budget">http://gmcboard.vermont.gov/hospital-budget</a> or call Janeen Morrison (802-828-2903).

Policy effective January 1, 2017

#### Act 143 of 2016 § 1.

# Sec. 1. GREEN MOUNTAIN CARE BOARD; NOTICE TO PATIENTS OF NEW AFFILIATION

The Green Mountain Care Board shall maintain a policy for reviewing new physician acquisitions and transfers as part of the Board's hospital budget review responsibilities. The policy shall require hospitals to provide written notice about a new acquisition or transfer of health care providers to each patient served by an acquired or transferred health care provider, including:

- (1) notifying the patient that the health care provider is now affiliated with the hospital;
- (2) providing the hospital's name and contact information;
- (3) notifying the patient that the change in affiliation may affect his or her out-of-pocket costs, depending on the patient's health insurance plan and the services provided; and
- (4) recommending that the patient contact his or her insurance company with specific questions or to determine his or her actual financial liability.

#### **APPENDIX I**

#### POLICY FOR CHANGES TO APPROVED BUDGET

A hospital requesting a modification to its approved budget before the end of that fiscal year must do the following:

- a. Obtain approval of the change from its Board of Directors.
- b. Submit a letter of intent regarding a revised budget. The submission should be delivered to the GMCB no less than 30 days prior to the date the budget adjustment or rate change will be effective.
- c. Submit to GMCB within a time to be determined by GMCB, a complete "modified" budget in the same form as required during the regular budgeting process, along with an explanation as to the purpose of any changes and variances.
- d. The hospital shall make available a staff member with knowledge of the budget to answer questions.

The GMCB will review the request within 15 days after the receipt of the detailed budget forms and will make its recommendations and forward them to the GMCB. A final decision will be provided within 14 days of the GMCB's receipt of the recommendations.

Note: The GMCB will not act upon any interim rate changes with effective dates after May 1.

#### **APPENDIX II**

## STATE OF VERMONT Green Mountain Care Board

In re: FY 2017 Hospital Budget Submission [Hospital Name]

#### Exhibit A – Form of Verification Under Oath

[Officer or other deponent], being duly sworn, states on oath as follows:

- 1. My name is [name]. I am [title]. I have reviewed the [identify information/document subject to verification].
- 2. Based on my personal knowledge, after diligent inquiry, the information contained in [identify information/document subject to verification] is true, accurate and complete, does not contain any untrue statement of a material fact, and does not omit to state a material fact necessary to make the statement made therein not misleading, except as specifically noted herein.
- 3. My personal knowledge of the truth, accuracy and completeness of the information contained in the [identify information/document subject to verification] is based upon either my actual knowledge of the subject information or, where identified below, upon information reasonably believed by me to be reliable and provided to me by the individuals identified below who have certified that the information they have provided is true, accurate and complete, does not contain any untrue statement of a material fact, and does not omit to state a material fact necessary to make the statement made therein not misleading.
- 4. I have evaluated, within the 12 months preceding the date of this affidavit, the policies and procedures by which information has been provided by the certifying individuals identified below, and I have determined that such policies and procedures are effective in ensuring that all information submitted or used by [the hospital] in connection with the Hospital Budget program of the Green Mountain Care Board (GMCB) is true, accurate, and complete. I have disclosed to the [governing board of the hospital] all significant deficiencies, of which I have personal knowledge after diligent inquiry, in such policies and procedures, and I have disclosed to the [governing board of the hospital] any misrepresentation of facts, whether or not material, that involves management or any other employee participating in providing information submitted or used by [the hospital] in connection with the GMCB Hospital Budget program.
- 5. The following certifying individuals have provided information or documents to me in connection with [identify information/document subject to verification], and each such

individual has certified, based on his or her actual knowledge of the subject information or, where specifically identified in such certification, based on information reasonably believed by the certifying individual to be reliable, that the information or documents they have provided are true, accurate and complete, do not contain any untrue statement of a material fact, and do not omit to state a material fact necessary to make the statement made therein not misleading:

- (a) [1. identify each certifying individual providing information or documents pursuant to Paragraphs 3 and 4, above;
- (b) 2. identify with specificity the information or documents provided by the certifying individual;
- (c) 3. identify the subject information of which the certifying individual has actual knowledge, and identify the individuals and the information reasonably relied on by the certifying individual; and
- (d) 4. in the case of documents identify the custodian of the documents]
- 6. In the event that the information contained in the [identify information/document subject to verification] becomes untrue, inaccurate or incomplete in any material respect, I acknowledge my obligation to notify GMCB and to supplement the [identify information/document subject to verification], as soon as I know, or reasonably should know, that the information or document has become untrue, inaccurate or incomplete in any material respect.

[Signature of the deponent]

On [date], [name of deponent] appeared before me and swore to the truth, accuracy and completeness of the foregoing.

Notary public
My commission expires [date]
[seal]