

STATE OF VERMONT  
GREEN MOUNTAIN CARE BOARD

ONECARE VERMONT  
FISCAL YEAR 2023 BUDGET SUBMISSION HEARING

November 9, 2022  
10:03 a.m.  
Montpelier, Vermont

Hearing held before the Green Mountain Care Board at  
144 State Street, Montpelier, Vermont, on November 9,  
2022, beginning at 10:03 a.m.

P R E S E N T

GREEN MOUNTAIN CARE BOARD: Owen Foster, Board Chair  
Susan Barrett, Executive Director  
Jessica Holmes, Board Member  
Robin Lunge, Board Member  
David Murman, Board Member  
Thom Walsh, Board Member  
Russ McCracken, Staff Attorney  
Marisa Melamed, Staff  
Sarah Kinsler, Staff  
Michelle Sawyer, Staff  
Michele Degree, Staff  
Jennifer DaPolito, Staff

ONECARE VERMONT: Vicki Loner, CEO  
Carrie Wulfman, CMO  
Sara Barry, COO  
Tom Borys, VP Finance

OFFICE OF THE HEALTH CARE ADVOCATE: Michael Fisher, HCA  
Eric Schultheis, HCA  
Charles Becker, HCA  
Sam Peisch, HCA

Montpelier, Vermont  
November 9, 2022  
10:03 a.m.

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P R O C E E D I N G S

MR. FOSTER: Good morning. My name's Owen Foster. I'd like to call to order the Green Mountain Care Board's board meeting of November 9th, 2022. We're here today for a hearing on Accountable Care Organization OneCare Vermont's fiscal year '23 budget. First, I'll turn it to Ms. Barrett for the executive director's report.

MS. BARRETT: Thank you, Chair Foster. I want to just remind folks that there are several ongoing public comments, and I'd refer you to our website. There's a open public comment period. Please check the Green Mountain Care Board website, under public comment. There, you'll see there's several open public comment periods. And just be aware there are dates that comments should be submitted, in order for those comments to be considered by the staff in their recommendations, as well as by the board in their decisions.

I also want to announce that, on November 7th, 2022, the board issued its decision and order approving modifications to the MVP Health Plan

1 2023 large group HMO rate filing. The decision and  
2 order is posted on the Green Mountain Care Board  
3 website under "What's New" and also on the filing page  
4 on our rate review website.

5 With that, I will turn it back to you,  
6 Mr. Chair.

7 MR. FOSTER: Thank you.

8 And I'd like to take up the minutes from  
9 November 2nd, 2022. Is there a motion to approve the  
10 minutes from November 2nd?

11 MS. HOLMES: I move approval.

12 MR. WALSH: Second.

13 MR. FOSTER: Is there any board  
14 discussion?

15 Those in favor, please say "aye".

16 IN UNISON: Aye.

17 MR. FOSTER: The vote is unanimous, and  
18 the minutes are approved. I'd like to turn it over  
19 briefly to Marisa Melamed.

20 MS. MELAMED: Good morning, Mr. Chair  
21 and members of the board and the public. I'm going to  
22 give a quick introduction before we turn it over to  
23 OneCare for the hearing.

24 Can everyone see the slide?

25 Okay. Good morning, everyone. Are the

1 slides showing up okay? Yes?

2 MS. BARRETT: Yes.

3 MS. MELAMED: So I just want to give a  
4 quick introduction and orient us in the process here.  
5 I'm not going to go through all the details on each of  
6 these five because we've been through them before, most  
7 recently on October 12th. This is the budget hearing  
8 for OneCare Vermont, ACO.

9 And as a reminder, all ACOs operating in  
10 Vermont are subject to budget review. There's a  
11 threshold of 10,000 lives that defines the scope of the  
12 review. Also, that OneCare is a multi-paper ACO with  
13 contracts with Medicare, Medicaid, and commercial  
14 lives. And this budget hearing occurs annually in the  
15 fall. We revisit the budget in the spring. And we  
16 have monitoring that goes on year-round on budget  
17 activities.

18 The ACO oversight process is governed by  
19 the standards of review on this slide -- which, again,  
20 we've been through before, but they're available here  
21 for your reference -- the statute and the rule, and  
22 specific criteria under the rule that the board must  
23 consider.

24 Here's the timeline for the process. So  
25 we've made it to November 9th, and that is the hearing

1 today. The next step in the process is we are  
2 revisiting the recommendations for the other ACO under  
3 review next week, on the 16th. And we'll be back to  
4 discuss OneCare Vermont on December 7th, with staff  
5 analysis and preliminary recommendations. The budget  
6 is to be voted on by the end of the year. At the  
7 moment, we are expecting a potential vote to be  
8 December 21st.

9                   The agenda for today -- this is the  
10 staff introduction. We have time for the OneCare  
11 budget presentation. There will be some staff  
12 questions, a break for lunch, which will be at the  
13 discussion of the chair, board questions. We can move  
14 to executive session, if that were to be necessary, to  
15 discuss confidential information. There's time for the  
16 health care advocate questions and public comment. And  
17 the timing will be sort of set by the board chair as we  
18 go, but roughly, it'll be broken up into two  
19 components, prior to lunch and after lunch.

20                   And at the end of this slide deck, which  
21 is posted online, there are some reference slides,  
22 which people on the call might find helpful for their  
23 reference. All the materials are posted online that  
24 we'll be referring to, and then the criteria under 18  
25 V.S.A 9382 that the board must consider. So you should

1 be able to find all those materials online.

2                   And if speakers could try to, to the  
3 best of their ability, make reference to where  
4 information can be found, so that people can follow  
5 along.

6                   And that's it. I'll turn it back to  
7 you, Mr. Chair. Thank you.

8                   MR. FOSTER: Thank you very much.  
9 Participants today have all blocked their full day, so  
10 this large, complex budget can be adequately  
11 understood, and the board can make informed decisions  
12 in fulfilling its obligations to review and determine  
13 whether to approve OneCare Vermont's budget.

14                   Vermonters, myself included, want to see  
15 OneCare succeed in implementing programs that reform  
16 healthcare in ways that lower costs, improve equity,  
17 access, and quality of care. Given the immense  
18 pressures on our healthcare system and the acute  
19 healthcare affordability challenges we face, it's  
20 critical that OneCare achieve its mission and improve  
21 healthcare for Vermonters and stabilize healthcare  
22 costs.

23                   Vermonters have heavily supported  
24 OneCare since its inception. Since 2018, OneCare had a  
25 full accountability budget of over five billion

1 dollars, and with this year's budget, nearly 6.5  
2 billion dollars. OneCare has had an entity-level gap  
3 budget of over 100 million dollars since 2018, and with  
4 this year's budget, is approaching 130 million dollars.  
5 And OneCare's operating budget has surpassed 71 million  
6 and will be approximately 87 million, if this year's  
7 budget is approved.

8                                 Vermonters, either through  
9 taxpayer-funded healthcare groups, out-of-pocket  
10 expenses, copays, or insurance, have borne the bulk of  
11 those staggering numbers. And for that, they deserve  
12 results. Vermonters need to know what they're getting  
13 for their money, and it's this board's job to ask those  
14 questions. If OneCare is meeting its mission,  
15 Vermonters should know it and should continue to invest  
16 and support in it. If OneCare is not, we all need to  
17 know that, understand why, and consider any such  
18 failings in assessing its budgetary asks.

19                                 I read this year's OneCare submissions,  
20 the slide presentation, and the transcript from last  
21 year's hearing. To my eye, the fiscal year 2022  
22 presentation by OneCare was not particularly  
23 well-focused. It was long on process and light on  
24 demonstrable results. And as I understand it, the  
25 board has made OneCare aware of its keen interest in

1 understanding whether and by what quantum OneCare is  
2 impacting cost, access, and quality.

3                   So I ask OneCare to please concentrate  
4 your remarks on objectively showing the impact OneCare  
5 has had, not through one-off anecdotes but quantifiable  
6 metrics and analysis that tie back to OneCare's work.  
7 I'm anticipating today there will be significant staff,  
8 board, and healthcare advocate questions and  
9 potentially much public comment.

10                   Accordingly, and in light of our efforts  
11 to focus your remarks on what we need to evaluate in  
12 connection with this year's budget, please keep your  
13 presentation under sixty minutes. And forty-five  
14 minutes would be even better. If there's material that  
15 we need to get to that we weren't able to, we can take  
16 it up again after public comment. We're scheduled to  
17 go to 4:30, but if we need to, I have no problem  
18 staying later today.

19                   As I'm sure you all can understand,  
20 you're entrusted with enormous sums of Vermonters'  
21 money, and there's huge responsibility that comes with  
22 that. You're under oath. Your responses should  
23 directly answer the questions, and you should strive  
24 for candor. Obfuscation or misleading responses are  
25 detrimental to this board's review and the process, and



1 I'm sure you all recognize that and will avoid it.

2 And with that, I'll turn it over to Mr.  
3 McCracken to swear in the OneCare folks.

4 And thank you, OneCare, for being here  
5 and providing us this information.

6 MR. MCCRACKEN: Thank you, Mr. Chair.

7 This is Russ McCracken. I'm a staff  
8 attorney with the board.

9 From the OneCare team, could you just  
10 confirm who is going to be speaking today?

11 MS. LONER: Yes. So Vicki Loner, CEO,  
12 OneCare Vermont; Sara Barry, COO, OneCare Vermont; Tom  
13 Borys, vice president of ACO finances; and Carrie  
14 Wulfman, CMO, OneCare Vermont.

15 MR. MCCRACKEN: Great. Thanks very  
16 much. If you would raise your right hands.

17 Whereupon,

18 VICKI LONER, SARA BARRY, TOM BORYS, and CARRIE WULFMAN,  
19 witnesses called for examination by counsel for the  
20 Green Mountain Care Board, were duly sworn, and were  
21 examined and testified as follows:

22 MR. MCCRACKEN: Great. Thanks very  
23 much. You're under oath.

24 And I will turn it back to you, Mr.

25 Chair, or I can turn it directly to the OneCare team to

1 start.

2 MR. FOSTER: Yeah, please -- the OneCare  
3 team can go ahead. And thank you guys for the work in  
4 putting together your presentation for us today.

5 MS. LONER: Great. Thank you, Chair  
6 Foster.

7 And thank you, other members of the  
8 Green Mountain Care Board.

9 Amy, could you put up the slides for us,  
10 please?

11 All right. Next slide, Amy.

12 I'm going to kick off the presentation.  
13 My portion of the presentation is going to be very  
14 brief, highlighting some of OneCare's successes and  
15 accomplishments over the year. And then my team will  
16 do a deeper dive, as we go further into the  
17 presentation.

18 At a very high level, the 2023 budget  
19 looks to advance our mission by focusing on our core  
20 capabilities that were developed as part of our  
21 strategic planning process a few years back. That  
22 strategic planning was accomplished, and we are looking  
23 to have a refresh on our strategic plan and priorities  
24 in 2023, for a 2024 start.

25 I want to start off by talking directly

1 about the value this budget before you presents to  
2 Vermont healthcare providers. And also, on the next  
3 slide, I'll talk a little bit more about how it looks  
4 to deepen engagement in value-based care, in moving  
5 away from a fee-for-service construct that we've been  
6 with for decades now.

7                   In terms of value to providers, you'll  
8 see throughout this presentation progressively  
9 increasing provider network accountability that looks  
10 to improve the quality and outcomes, while reducing the  
11 administrative burden on our healthcare provider  
12 delivery system.

13                   I want to be very clear that these  
14 aren't year-over-year changes that you'll see.  
15 Population health efforts take time to be able to  
16 measure such outcomes. But I believe that, over the  
17 years that OneCare has been operating, we have  
18 demonstrated significant outcomes in value to both  
19 healthcare providers and Vermonters.

20                   This year alone, we are infusing over  
21 thirty million dollars directly to healthcare providers  
22 to support population health efforts, such as care  
23 coordination and quality improvement, with a big focus  
24 on primary care. And later on in the presentation,  
25 you'll see that the preponderance of these investments

1 go direct to primary care that they wouldn't otherwise  
2 have available, if not for OneCare Vermont.

3                   Another big focus as an ACO is on  
4 engaging the full continuum of care. So as you look at  
5 our network, OneCare Vermont is more than hospitals.  
6 It's more than primary care physicians. It represents  
7 a full continuum of healthcare providers, working  
8 together as a system. Through these efforts, we've  
9 been able to advance care coordination, and we've been  
10 able to leverage federal dollars for Blueprint and  
11 SASH, care coordination programs, that otherwise would  
12 not be available, if not for OneCare Vermont's  
13 existence.

14                   I also want to talk later on about many  
15 of the innovations in payment and healthcare delivery  
16 reform, direct to primary care, such as our  
17 comprehensive primary care program. That has more than  
18 tripled in numbers since 2018.

19                   Next slide, Amy.

20                   All of these operational and investments  
21 that I've talked about on a previous slide has really  
22 resulted in a deepening engagement into value-based  
23 care. You'll see throughout the presentation that we  
24 are returning to pre-pandemic levels of risk and  
25 reward, through all of our programs, to the sum of 36.5



1 budget presentations in the past, OneCare Vermont,  
2 through a strategic planning process, really looked at  
3 what should our core capabilities be. I think a lot of  
4 individuals had different perceptions of what OneCare  
5 Vermont should or should not do. And we, as a board  
6 and a leadership team, made a decision on what those  
7 core capabilities would be.

8                   And so all of our efforts and activities  
9 moving forward follow through our core capabilities  
10 that were developed as part of our strategic plan. So  
11 they're listed here -- network performance management,  
12 data and analytics, and payment reform.

13                   Next slide, Amy.

14                   I'm going to highlight, in each of the  
15 categories, the work and activities that OneCare  
16 Vermont and its network of participating healthcare  
17 providers had done over the past year, in these  
18 particular categories. Network performance -- when you  
19 think of network performance, what you should view in  
20 your mind is this is our contracting efforts to really  
21 assemble the full continuum of care providers and our  
22 population health model and investments.

23                   And remember, our population health  
24 model, investments, and activities are carried out by  
25 the healthcare providers that take care of you every

1 day. So they're not done at OneCare Vermont. They're  
2 directly supported by the participating providers in  
3 OneCare, which are your healthcare providers.

4                   In the care model space, which is our  
5 population health model, Dr. Wulfman will talk in  
6 detail about the good work that's been done, through  
7 leadership committees and our boards, to look at our  
8 population health governance structure and really  
9 restructure and revitalize that committee and boards,  
10 to maximize statewide voice on both ongoing programs,  
11 as well as overall strategy, so that people have the  
12 ability that are in our network to influence from the  
13 ground up.

14                   This group of clinicians has worked  
15 really hard over the past year to look at our  
16 population health model and to say, how can we push  
17 that model to further deepen engagement and  
18 accountability in the efforts through OneCare? And at  
19 the same time, how do we simplify it, so it's easily  
20 understandable to the clinicians that are participating  
21 in the programs and to the patients that are being  
22 served by these clinicians and these extra activities?

23                   In terms of our network contracting, we  
24 hold over 5,000 providers in our network. That's a  
25 statewide network, across multiple payers. We're a

1 very diverse network of provider. We have  
2 maintained -- and this shouldn't be understated -- a  
3 hundred percent retention of that network, going into  
4 2023. We have fourteen hospitals, eighty-two percent  
5 of primary care, and continued growth in programs like  
6 Medicare and the comprehensive primary care reform  
7 program.

8                   We've maintained about the same level,  
9 plus or minus, of attributed lives in the program since  
10 2022 budget year. And this is really quite amazing,  
11 considering the changes in the payer landscape, that  
12 we've been able to maintain this network.

13                   In terms of outcomes, Sara Barry, our  
14 COO, will go into more detail about what we're seeing  
15 in terms of benchmarking cross other like ACOs. It's  
16 not a -- shouldn't be a surprise that we're a very  
17 low-cost Medicare ACO, when compared to national  
18 cohorts.

19                   In 2021, we continued to meet and beat  
20 the benchmarks that are set by the Medicare payer, in  
21 order to be able to send back shared savings direct to  
22 our network providers. None of this funding is kept  
23 within OneCare Vermont. It goes directly out to those  
24 providers delivering care and services, with 2.5 of  
25 that savings going direct to primary care practitioners



1 through our programs, of that 5.5. So just let me be  
2 clear. Primary care receives more than 2.5, but  
3 they're receiving 2.5 of the 5.5 million.

4                   When looking at our clinical focus  
5 areas, we have exceeded most clinical measurements.  
6 And in the one area where we have not, we are working  
7 directly with healthcare providers who can influence  
8 these measures to look at opportunities for  
9 improvement.

10                   Next slide, please.

11                   Data and analytics is our next core  
12 capability. Our team have been working directly with  
13 our participants, our boards, and our committees to  
14 understand how we can make improvements in our  
15 reporting and our engagement with our network around  
16 data and analytics. I'm pleased to report, in terms of  
17 reporting and resources, in this year, we had developed  
18 a new suite of primary care quality and health  
19 disparity report cards for our statewide network.

20                   We had instituted a benchmarking tool to  
21 identify strengths and opportunities for Medicare,  
22 specifically. And we are in the process of working  
23 with our sole member to transition our current  
24 analytics platform to an enhanced platform that would  
25 enable us, as a system, to be able to have more

1 standardized reports that are less labor-intensive, for  
2 the unique network that OneCare Vermont is.

3           In addition to reporting, we're also  
4 working actively with our network of providers to talk  
5 through how we can really work with them to point out  
6 areas of opportunity and how we can be supportive in  
7 giving them data and analytics, to be able to further  
8 improvement. This has resulted in what's called a  
9 health service area accountability reporting structure,  
10 where our teams work with local communities to point  
11 out insights and work with them on how to make  
12 improvements in that area.

13           We've had really nice engagement. Dr.  
14 Wulfman will talk about that later. And our hospitals,  
15 who, as a reminder, bear the preponderance of financial  
16 risk in these programs, have really engaged and are  
17 using additional tools and self-service analytics to be  
18 able to identify opportunities.

19           Next slide, Amy.

20           In terms of payment reform, fixed  
21 payment is always a big topic of ours. We have been  
22 working actively with the Department of Vermont Health  
23 Access or the state Medicaid department to bring about  
24 new fixed payments for both the ambulatory surgery  
25 center, as well as test sites for hospitals that will

1 commence later on in 2023.

2                   As you know, as a signatory to the  
3 All-Payer Model, Medicare will not be advancing their  
4 model. At least, that's what they're highlighting to  
5 us. They will continue to reconcile to  
6 fee-for-services payment up until a new all-payer model  
7 may be reached, as late as 2025. We have been working  
8 actively and aggressively with payers. And based on  
9 the current negotiations, we do not anticipate that  
10 they will move forward in any sort of fixed payments  
11 next year.

12                   Next slide, Amy.

13                   Comprehensive Payment Reform program --  
14 this is a program that was developed in 2018, primarily  
15 to support our independent primary care practitioners.  
16 We've moved from six sites -- that's not six tens, but  
17 six actual sites -- in 2018 to nineteen sites as of  
18 2023. When verbally surveyed, the greatest  
19 satisfaction in this program has been with the stable  
20 fixed payments. They receive a predictable per-member  
21 per-month payment across all payers, plus an enhanced  
22 incentive for advanced primary care services such as  
23 mental health.

24                   If you look at the data in aggregate in  
25 2022, practices earned on average -- and this is an

1 average -- twenty-three percent more, as compared to if  
2 they were just to be in a fee-for-service system,  
3 enabling them to really enhance the services that they  
4 offer to their patients.

5                   We've been working directly with these  
6 payment reform practices to say, how can we do better  
7 together? What are further enhancements that could be  
8 made in the program? And how do we look to truly  
9 evaluate whether or not people are better off because  
10 of this program? So that's ongoing work. I believe  
11 that you heard, through our primary care panel a couple  
12 weeks ago, the value that primary care providers feel  
13 that this program brings, and that this is true payment  
14 reform.

15                   Next slide.

16                   As I said earlier, primary care supports  
17 is really pivotal and front-and-center to the work that  
18 OneCare is doing with its provider partners. This  
19 chart here shows the actual -- so remember, at the  
20 beginning of the years, there was a potential, and then  
21 there's an actual -- population health management  
22 payments that are made out to our network annually; the  
23 percentage that goes to primary care, which, as you can  
24 see, is high overall because that has been our focus;  
25 and the number of organizations that are participating.

1                   And remember, hospitals would be 110.  
2   So all hospital-employed physicians would come in as  
3   110. So if those numbers look low to you, that's why,  
4   because this is on a tax ID number. That's 138 million  
5   dollars that has gone to primary care providers to  
6   support their work since 2018, that would not otherwise  
7   be available to them, absent an ACO construct.

8                   Next slide.

9                   I'm going to end here on our core  
10   capabilities and talk a little, although this slide  
11   doesn't do justice, the work that we've done over the  
12   years on diversity, equity, and inclusion. We started  
13   at our governance level, working with our boards and  
14   committees. At their recommendations and through  
15   surveys, we've created a committee that is focused  
16   solely on health equity and inclusion.

17                   The group or the membership that's part  
18   of this committee is really focused on those who either  
19   have had lived experience or worked directly with  
20   individuals in underserved areas, so can help us to  
21   develop policies, procedures, and programs to address  
22   this work.

23                   We actively engage our boards and  
24   committees in ongoing training, and we talk at least  
25   quarterly, if not more, to our boards about the work

1 and the plan that we are working in diversity, equity,  
2 and inclusion. We have been working with our internal  
3 staff to think about recruitment strategies, to be a  
4 more inclusive board and committee and workplace. And  
5 that of course will happen over time, but we have some  
6 good framework put into place for that.

7                   We're working directly with our network  
8 to give them data to be able to see where their  
9 communities are, in terms of diversity, equity, and  
10 inclusion's social determinants of health, in their  
11 overall reporting and program design, and how things  
12 like food insecurity or housing or poverty might be  
13 impacting people's healthcare.

14                   And last but certainly not least,  
15 working with our internal staff and employees to first  
16 understand where our opportunities lay as an  
17 organization in diversity, equity, and inclusion. And  
18 from there, we can build an ongoing plan and training  
19 around those opportunities to carry through.

20                   That's the end of my presentation. I am  
21 going to turn it over to Tom Borys, who is our vice  
22 president of ACO finances, who is going to walk through  
23 the next section of the presentation. Thank you.

24                   MR. BORYS: All right. Hi, everyone.  
25 My name's Tom Borys, vice president of finance for

1 OneCare Vermont. Thank you so much for the opportunity  
2 to present today the 2023 budget for OneCare Vermont.  
3 For a little bit of orientation, I structure this  
4 presentation into two components. The first will focus  
5 on ACO program terms -- things like attribution, total  
6 cost of care, and risk. And then we'll shift into more  
7 focus on the OneCare Vermont entity itself and its  
8 budget for 2023.

9                   Just a reminder to everybody that this  
10 is the plan that we developed last summer, with best  
11 estimates in mind. The program terms, in particular,  
12 are still in active negotiation with the payers, making  
13 progress as we proceed towards the end of the calendar  
14 year here. And then, as Marisa mentioned earlier on in  
15 the presentation today -- that we will be coming back  
16 in the spring to share any differences that materialize  
17 that represent shifts between what we estimated last  
18 summer and what came to bear through these contract  
19 negotiations.

20                   Slide, please.

21                   All right. Jumping right in with our  
22 value-based care programs, the 2023 budget includes  
23 continuation of all the same programs offered in  
24 2022 -- Medicare, Medicaid, and commercial  
25 arrangements. A couple quick notes on each -- for

1 Medicare, we are increasing the risk corridor to three  
2 percent. It was two percent in 2022. And we have  
3 incorporated the CMS forecast, as dictated by the  
4 Vermont All-Payer Model, as the trend rate for that  
5 particular program.

6                   For Medicaid, similarly, increasing the  
7 risk corridor to three percent for the traditional  
8 cohort and two percent for the expanded. The  
9 difference between those two groups -- traditional  
10 attributes ordinarily through a primary care  
11 relationship, and the expanded is a geographic-style  
12 attribution model. I'll speak about this a little bit  
13 more as the presentation goes on. But we're  
14 collaborating on a fixed payment expansion initiative  
15 with DVHA, which I'm quite excited about.

16                   And then, in the commercial  
17 arrangements, we are planning to increase risk sharing  
18 terms, similarly to the public payers. And the trend  
19 rates incorporated follow the improved insurance rates  
20 and provider increases kind of naturally occurring in  
21 the system.

22                   Taking a look at attribution, budget  
23 estimates 297,000 lives incorporated. That's very  
24 similar to the level that we have in 2022 -- 268,000  
25 expected to qualify for scale. Couple interesting



1 notes about attribution -- we are expecting a slight  
2 increase in Medicare attribution, due to the  
3 incorporation of the St. Johnsbury HSA, which is great  
4 news.

5                   We do anticipate that Medicare Advantage  
6 growth will continue to somewhat offset attribution in  
7 this program, as Vermonters may choose to move to a  
8 Medicare Advantage product, rather than traditional  
9 Medicare. So there's some opposite or opposing forces  
10 going on in that particular program.

11                   The most noteworthy item in Medicaid is  
12 that we expect redetermination to resume during 2023,  
13 where they evaluate who's eligible for Medicaid. This  
14 was on pause through the pandemic. What this means is  
15 that we expect to see higher than normal attribution  
16 attrition throughout the year. We don't think this  
17 will affect starting attribution. But throughout the  
18 year, we'll see more and more members taper off, as  
19 redetermination resumes.

20                   All right. Shifting to total cost of  
21 care, we use the attribution estimates to prepare these  
22 total cost of care projections. 1.4 billion dollars of  
23 healthcare costs in value-based care contracts --  
24 that's very similar to last year, largely because we've  
25 maintained the same provider network, same attribution

1 base, so staying the course.

2                   We do expect -- well, all these target  
3 total cost of care estimates here stem from attribution  
4 estimates, insurance rate increases, and other payer  
5 reimbursement modifications. So we largely are  
6 following the industry trends to establish our best  
7 estimate of these targets. Ultimately, they're  
8 determined through actuarial processes with the payers.

9                   The Medicare column on the left -- you  
10 can see that increase due to the addition of St.  
11 Johnsbury, as I mentioned previously, and then the  
12 ordinary inflationary trend in that program. And then  
13 the Medicaid total cost of care -- you'll see it  
14 actually is going down. That's an impact of  
15 redetermination.

16                   Slide.

17                   Little bit more on the program trend  
18 rates. Medicare -- it's a 5.2 percent trend, per the  
19 Medicare United States per capita cost forecast that is  
20 supplied by CMS every spring, as dictated by the  
21 All-Payer Model. Ultimately, that trend rate is at the  
22 discretion of the Green Mountain Care Board.

23                   Medicaid -- we based our trend on  
24 analyses of prior-year trends, generated through the  
25 actuarial rate development process. We have the

1 benefit of operating this program for a number of  
2 years, so we can look back through some historical  
3 data, as well as emerging trends in healthcare, to  
4 inform the trend rate in this budget. And then  
5 commercial programs -- informed by the approved rate  
6 filings to develop those trends.

7 All right. Underneath these total cost  
8 of care arrangements, we have some exciting opportunity  
9 to do payment reform, where we can change the way  
10 providers are paid. Really not a lot of news in the  
11 offerings from the payers to OneCare in this provider  
12 network. Medicare will continue to be a reconcile to  
13 fee-for-service model. Medicaid is an unreconciled  
14 model, which is the structure we prefer. And then for  
15 commercial -- limited offering, but it is reconciled to  
16 fee-for-service.

17 We put significant energy into  
18 commercial fixed payment expansion for 2023. There's a  
19 number of limitations that prevented more significant  
20 advancement. And we really put a lot of weight behind  
21 expanding the offering for the Comprehensive Payment  
22 Reform, CPR, program practices, unsuccessfully.

23 On a more positive note, though, OneCare  
24 and Medicaid are in active development of a fixed  
25 payment expansion initiative. And one of the

1 challenges with doing payment reform underneath an ACO  
2 model is that the payment reform is limited or  
3 contained to the attributed population. There are  
4 always unattributed members or beneficiaries in these  
5 programs.

6                   So we're working with DVHA to think  
7 about, how can we expand the scope of the fixed payment  
8 arrangement to not just look at the attributed  
9 population but look more broadly at the entire Medicaid  
10 population? The impact of this would be that any  
11 provider's Medicaid reimbursement would be more in the  
12 fixed payment arrangement and less in a fee-for-service  
13 arrangement.

14                   And our initial focus is going to be on  
15 expanding the lives covered but not the service set  
16 underneath the fixed payment. The service set that are  
17 covered by the fixed payments is something that we can  
18 look at in a subsequent year. But we want to make this  
19 really important first step to expand the scope of the  
20 population covered by a fixed payment.

21                   Next slide.

22                   Okay. Risk and reward. So under ACO  
23 arrangements, there's potential for shared savings or  
24 shared losses, another term for risk and reward. The  
25 story here is resuming much more material and -- I'll

1 call it -- normal risk-sharing levels. Prior to the  
2 pandemic, you'll see on the left of the chart here  
3 forty-two million dollars of risk. This was our  
4 pre-COVID budget.

5                   After the pandemic hit, we worked with  
6 the payers to modify contract terms to really protect  
7 the payers and the providers from high levels of risk  
8 in very uncertain times. We lived with risk around  
9 sixteen million for the past couple of years. And  
10 you'll see, in 2023, this budget escalates risk quite  
11 dramatically back to a more, as I said, normal level of  
12 risk. It's sizeable -- 36.5 million.

13                   Next slide, please.

14                   Our approach to accountability --  
15 really, two elements to how we install accountability  
16 amongst the providers participating in OneCare Vermont.  
17 One is shared savings and loss I just spoke to a moment  
18 ago. The other is through the population health  
19 program accountabilities. This is really a macro and  
20 micro concept and trying to keep a common thread  
21 throughout.

22                   Starting with the shared savings and  
23 loss -- largely remains with the hospitals, due to the  
24 magnitude of that thirty-six-million-dollar figure. It  
25 gives the hospitals opportunity to offset participation

1 fees. Hospitals fund OneCare Vermont, so this is an  
2 opportunity to get that investment back.

3                   We pool savings and loss by HSA with  
4 HSA-level performance factors, as we've done in the  
5 past. And the accountability pool incorporates primary  
6 care into the risk model across the network -- all  
7 types of primary care, but at a moderated level that's  
8 more aligned with their revenue and the other  
9 population health management payments they receive from  
10 OneCare Vermont.

11                   Moving to the micro side, we have a PHM  
12 program, which I'll speak to a little bit more in this  
13 presentation, that incorporates provider-specific  
14 performance-based components. And we heard loud and  
15 clear from our provider network that they want their  
16 measurements to be things that they can directly  
17 control and affect.

18                   So having specific measures that give  
19 providers meeting or exceeding targets the opportunity  
20 to earn more, relative to their peers, is really the  
21 essence of value-based healthcare. Doing this also  
22 enables the financial accountability to align with the  
23 size of the investments, in that we're not  
24 overburdening primary care with risk of large payback  
25 at the end of the year or a very sizeable payment even.

1                   Next slide, please.

2                   A couple risk management notes for the  
3 board. The accountability pool components are expected  
4 to apply universally. In the past couple of years,  
5 we've only had provider risk for the Medicare and  
6 Medicaid programs. And so we expand provider risk more  
7 broadly to all program offerings. The accountability  
8 pool will go with it. We still offer the deferral  
9 option for providers electing that particular pathway.

10                  We are offering a risk mitigation  
11 arrangement for NVRH and the St. Johnsbury HSA, as they  
12 enter the Medicare program for the first time. We've  
13 done this many times, as we've grown the OneCare  
14 network. So we are limiting the St. Johnsbury HSA to  
15 one-percent Medicare risk corridor. And OneCare  
16 Vermont is the counterparty to this arrangement,  
17 meaning that any losses beyond one percent are owed by  
18 OneCare Vermont, and any savings beyond one percent are  
19 payable to OneCare. If we did have to pay on behalf of  
20 St. Johnsbury, OneCare reserves will be used to fund  
21 that obligation.

22                  Next, we've made a couple unique  
23 accommodations to grow the CPR program. It's been a  
24 successful endeavor, and we want to make sure we can  
25 get as much participation as we can. We have not

1 budgeted a reinsurance or reinsurance-like arrangement  
2 for 2023. And the Medicare financial guarantee of one  
3 percent, we plan to facilitate through the same  
4 line-of-credit arrangement we've used in the past.

5 All right. That section was a  
6 high-level overview of just some of the ACO program  
7 terms. Now we're shifting into OneCare Vermont as an  
8 entity. This is my perception of OneCare, a  
9 45.1-million-dollar organization with two main  
10 components -- 29.9 million in population health  
11 management investments. These are payments facilitated  
12 by OneCare directly to the providers, to support our  
13 shared goals of high-quality healthcare and managed  
14 healthcare costs.

15 And then 15.2 million dollar in OneCare  
16 shared infrastructure. We call it shared  
17 infrastructure because we are welcoming to all  
18 participants and providers who would like to be a part  
19 of these value-based care programs.

20 Couple of notes. It's a balanced  
21 budget -- no profit or loss, and no additional  
22 contribution to OneCare Reserves, Incorporated. And  
23 the two key elements that I'll speak to in a few  
24 moments -- transition to the new population health  
25 management program financial model and work



1 reconfiguration. We've reduced office space, to align  
2 with our primarily remote work model, and redesigned  
3 analytics support.

4                   Looking at revenue notes, I'm pleased to  
5 say there's not a lot here, which is a good sign, if  
6 you ask me. Budget includes consistent reform  
7 investments through payer contracts. Often, there's a  
8 PMPM per attributed life paid to OneCare that we can  
9 then use to invest in the providers or provide  
10 incentives. The revenue levels float with attribution,  
11 but we expect the models in place in 2022 to largely  
12 remain the same and just flow into 2023.

13                   A little bit of nuance to the next  
14 one -- there's a potential incorporation of a  
15 two-million-dollar Medicaid value-based incentive  
16 funding pool. In 2022, Medicaid is making available to  
17 providers two million dollars for the value-based  
18 incentive fund, but it's paid directly from Medicaid to  
19 the providers. In other words, it does not flow  
20 through OneCare's business entity.

21                   When this budget was being developed, we  
22 weren't certain whether that model would stay in place  
23 or if the funds would actually begin to flow through  
24 OneCare, so that we can align payments more seamlessly  
25 to the providers. What we chose to do here is

1 incorporate a two-million-dollar unsecured revenue  
2 line. And that means we could then show, on the  
3 expense side, the full boat of population health  
4 management payments that we intend to provide to the  
5 providers.

6                   A potential that exists is that Medicaid  
7 will retain that two-million-dollar pool and pay those  
8 providers directly. If that were to occur, we would  
9 simply remove the two-million-dollar unsecured revenue  
10 line, and in a corresponding and balanced way, remove  
11 two million dollars of population health management  
12 expense, as that will be paid directly by Medicare and  
13 outside of OneCare Vermont.

14                   Either case is net neutral to the  
15 OneCare bottom line. It just reflects the way in which  
16 the funds will flow.

17                   And then the last bullet here, a 205,000  
18 or one-percent increase in hospital participation  
19 fees -- again, the hospitals fund OneCare Vermont, so  
20 we're always very mindful of the impact that the  
21 OneCare budget has on those hospitals.

22                   Here's the numbers for the revenue. You  
23 can see the payer program support going up by 1.6  
24 million. Part of that is the two million dollars in  
25 unsecured revenue. So if those funds do not flow

1 through OneCare, we'd simply back that two million out.  
2 You can see next the shared savings to fund the  
3 Blueprint. The 472,000-dollar change reflects the  
4 inflationary impact, applying that 5.2 percent to the  
5 advanced shared savings line in our budget.

6                   And then the other notable number, other  
7 revenues -- you'll see a pretty sharp decrease of 1.4  
8 million. This reflects use of deferred funds, largely  
9 in 2022, that we don't expect to use again in 2023.  
10 The pool of deferred funding grew through the pandemic,  
11 as priorities shifted. And in 2022's business, we've  
12 committed to pushing a lot of those funds out to the  
13 providers.

14                   All right. Shifting to the expense  
15 side, I've broken this down into two components, as  
16 well, the first being population health management.  
17 The big change that we had to incorporate in this  
18 year's budget was the evolution of the new population  
19 health management program. It was designed to be a  
20 consolidation, where we took the historical 3.25 PMPMs  
21 paid to primary care, care coordination funding, and  
22 value-based incentive funding into the new model.

23                   When we did this, we really put a lot of  
24 emphasis on sustaining base payments to providers right  
25 now. That was important to keep some consistency and

1 regular cash flow to the participating organizations.  
2 And then we also wanted to incorporate, universally,  
3 bonus potential based on quality and outcome. So this  
4 is where any individual provider can earn this bonus  
5 payment, based on achieving pre-set benchmarks.

6 This also gives us the ability to  
7 enhance accountability in future years. There's a  
8 proportion of base payments to bonus payments. That's  
9 a split that we can move over time, to put more  
10 emphasis and focus on achieving those quality and cost  
11 outcomes that we'd all like to see.

12 Continuing with the CPR program,  
13 five-dollar PMPM incorporated, we've done some work  
14 with the CPR clinical advisory group to establish clear  
15 accountabilities. I'll speak more about CPR in a few  
16 moments. And then Blueprint -- as I mentioned before,  
17 budgeted at the All-Payer Model trend of 5.2 percent.  
18 And this decision ultimately lies with the Green  
19 Mountain Care Board.

20 So to speak to the population health  
21 management program in a little bit more detail, this  
22 first slide focuses on the primary care component. And  
23 in a moment, I'll speak about the designated agencies,  
24 home health, and AAAs. We break these two apart  
25 because of attribution. Primary care attributes

1 providers directly, so we can do PMPM payments, whereas  
2 the other provider types don't attribute in the  
3 traditional sense, so we have slightly different  
4 arrangements to fit their structure.

5                   So you can see, in the base payment  
6 section of the chart in the middle of the page,  
7 combining the historical 3.25 PMPM and the \$1.50 PMPM  
8 for care coordination into a single blended PHM base  
9 payment of 4.75. So designed to be net neutral and  
10 even for the providers.

11                   Then, for the bonus opportunity  
12 component, we looked at historical care coordination  
13 bonus earnings and VBIF earnings -- again, both for  
14 primary care -- and we rounded it up to a nice clean  
15 number of one-dollar PMPM for the bonus. One of the  
16 reasons we could round up, without increasing hospital  
17 dues, for example, or participation fees, is that not  
18 every participant will maximize that one-dollar PMPM of  
19 bonus. We estimated that about eighty percent will  
20 earn the bonus payment. But we're going to learn a lot  
21 during 2023 about the rate that these providers meet  
22 those targets.

23                   Next slide.

24                   So focusing on the DAs, area agencies on  
25 aging, and home health agencies, same concept,

1 really -- consolidating prior care coordination and  
2 value-based incentive payments into one stream. In  
3 alignment with the primary care model, eighty-five  
4 percent of the pool will be paid as base, fifteen  
5 percent as bonus opportunity. That's the same  
6 proportion that exists in 2022 and largely the same  
7 measures as 2022, so that there's consistency  
8 throughout these years.

9                   A little less finalized at this point,  
10 but before the budget was submitted, DVHA expressed  
11 interest in the mental health and substance use  
12 disorder areas. And we agreed to put a 500,000-dollar  
13 expense component for this important topic. We're  
14 still working on the specific nature of the initiative,  
15 but happy that we have some funds in the budget to  
16 invest in this area.

17                   All right. CPR program. CPR program is  
18 the Comprehensive Payment Reform program. This is a  
19 payer blended, fixed payment model that OneCare can  
20 offer to independent primary care. We've been offering  
21 this program since 2018. And as Vicki said earlier in  
22 the presentation, it's grown substantially, and we now  
23 have nineteen sites participating in 2023.

24                   The change that we've incorporated this  
25 year is to link primary care reimbursement through the

1 CPR program to the total cost of care. The purpose of  
2 this is to have primary care reimbursement more closely  
3 tied with macro-level healthcare cost growth trends.  
4 What we've seen in the past is that healthcare costs,  
5 at the top level, continue to go up, and primary care  
6 reimbursement has not kept pace.

7           So this is an opportunity to maintain a  
8 linkage so that, if the total cost of care grows  
9 substantially or even modestly over time, primary care  
10 reimbursement will follow along, so that they are  
11 receiving a similar portion of the pie that you see on  
12 the right. This also helps us establish a baseline.  
13 We can really evaluate where are we now, relative to  
14 the total cost of care in Vermont, as a starting point,  
15 and then build towards a level that we find is  
16 appropriate, into the future.

17           There are a couple challenges with this  
18 arrangement, as well, that would be important to share.  
19 First, the total cost of care is variable. So we're  
20 making primary care reimbursement linked to the total  
21 cost of care, and we do not know what next year's level  
22 will be, or the year after. So there's a level of this  
23 uncertainty that comes with that.

24           And then, second is that the percentage  
25 of total cost of care for primary care works cleanly

1 when you're looking at it through one payer. And you  
2 can look at Medicaid, for example, and say, in  
3 Medicaid, primary care receives X percent of the total  
4 cost of care. And you can do the same in Medicare and  
5 the same in commercial.

6                   Where it gets challenging, though, is  
7 when you start to blend across payer lines. And this  
8 is a payer blended model, where there's a singular  
9 fixed payment across all their population. So we've  
10 had to put a lot of thought into how to make this fair  
11 and balanced for any provider, regardless of their  
12 payer mix -- so if they're a Medicare-heavy practice or  
13 a pediatric practice, for example, that the arrangement  
14 that we built works fairly for all different types.

15                   Accountabilities -- we're still working  
16 on the details, but we're getting quite close. But our  
17 vision is that providers can reach different tiers of  
18 reimbursement, based on actions and outcomes. While  
19 not finalized, we think that some sort of a mental  
20 health integration into primary care is likely to be a  
21 component of this that would allow a practice to reach  
22 a different tier or strata of reimbursement. And then,  
23 importantly, participation in ongoing program  
24 evaluation -- putting a lot of emphasis here is an  
25 important element, as well.



1                   Opportunities for this program to  
2 continue to grow and be successful -- expand payer  
3 participation with unreconciled fixed payments. I  
4 mentioned earlier around some challenges in that space.  
5 Expansion to other types of primary care -- we have  
6 done a lot of work on potentially applying this to  
7 FQHCs, and we're actively looking at whether this could  
8 be installed over hospital-employed primary care sites.  
9 It's a little bit challenging in that space because of  
10 the way the billing works, but I do think that there is  
11 some opportunity to do that.

12                   Continued refinement of accountabilities  
13 will be important as we move forward and then, again,  
14 program evaluation an important element.

15                   Next two slides are largely just for  
16 reference here. We take the just shy of thirty million  
17 dollars in population health management investments and  
18 break them down into two different ways. This first  
19 slide looks at the investment area or program, if you  
20 will. So you can see the top two rows -- the  
21 population health management program base payments and  
22 then the population health management program bonus  
23 payments.

24                   And if we shift to the next slide, same  
25 numbers, except it's broken down by provider type, so

1 you can see which organizational type is receiving  
2 these funds and through which programs.

3 All right. Another transition point,  
4 shifting off of the population health management  
5 expenses and onto the operations. This is really the  
6 OneCare Vermont entity that makes all of this possible.  
7 The two notable changes that I referenced earlier was  
8 redesign of analytics support. This is in partnership  
9 with the UVM Health Network, to make sure we have a  
10 high-quality and efficient analytics engine to support  
11 this work.

12 It's a phased approach. And what we've  
13 done is designed this to be net neutral to OneCare  
14 Vermont in 2023, so it neither costs more nor less to  
15 us. But we will evaluate continuously, as this  
16 transition rolls out. And for the 2024 budget,  
17 hopefully, we start to see some of the efficiencies or  
18 economies of scale that we can gain through this  
19 transition.

20 Next, work reconfiguration -- we've  
21 reduced our office space to reflect a primarily remote  
22 work configuration. Took us a little bit to get there  
23 through the pandemic, but we committed to this new  
24 structure and reduced our footprint accordingly.

25 And then other expenses have been

1 reduced to align with this remote work model. Through  
2 the pandemic, we weren't sure if we'd come back to  
3 being in person largely or remain remote. But now  
4 we're more committed to this remote model and have made  
5 adjustments accordingly.

6                   To show the numbers, 248,000-dollar  
7 expense reduction for OneCare Vermont, about 1.6  
8 percent. You'll see, in the table above, many  
9 categorical shifts. This is largely from the  
10 restructuring of analytics support with the UVM Health  
11 Network.

12                   For example, you see salaries, payroll,  
13 and fringe going down. But that's offset by an  
14 increase in the purchased service. It's replaced,  
15 dollar for dollar, with a services contract from the  
16 UVM Health Network. So a lot of juggling between the  
17 different buckets, but most of it is related to this  
18 analytics transition.

19                   Not a discrete row in the table above,  
20 but reducing our office space saved 373,000 in rent and  
21 utilities. The chart on the left shows operating cost  
22 over time. You can see pretty aggressive growth  
23 between 2018, '19, and the 2020 pre-COVID budget. This  
24 is when OneCare was exploding with growth.

25                   We reduced quite drastically after the

1 pandemic hit, right around this fifteen-million-dollar  
2 level, and have maintained this level largely to avoid  
3 having more costs borne by the hospitals. There's  
4 always more we can do at OneCare, but again, being  
5 thoughtful of the cost placed on Vermont hospitals.

6           A couple quick notes on staffing. The  
7 most significant change is on the rightmost bars of the  
8 table here. It's a value-based care category. This  
9 combines some historical groupings that we showed in  
10 the past. Analytics, prevention, care coordination,  
11 and quality are now kind of merging under one org on  
12 our org chart.

13           The reduction to that area reflects the  
14 analytics transition -- those staffing moving from  
15 OneCare Vermont to the UVM Health Network. Outside of  
16 that change, there really aren't a lot of other  
17 substantive changes. There's a couple of shifts  
18 that -- they're more organic. Somebody's role has  
19 evolved a little bit or moving to a different  
20 department. But not a lot of change overall to the  
21 staffing model within OneCare Vermont.

22           I like to show this one every year, too.  
23 This is the OneCare operating cost as a percentage of  
24 the total cost of care. Continues to decline. This to  
25 me just shows the economies of scale that are achieved

1 through this singular model, where we can just bring  
2 more providers in, more attributed lives, onto the same  
3 platform and chassis of expense.

4 Next slide.

5 Very simple income statement for OneCare  
6 Vermont here. You can see on the revenue side, if you  
7 will, the total cost of care targets -- 1.4 billion.  
8 It's not OneCare revenue. Those are existing  
9 healthcare dollars that are now in a value-based care  
10 arrangement. Next, payer contract revenue -- about  
11 twelve million. Other revenue is 3.6. And hospital  
12 participation fees of 19.8.

13 On the expense side, you have the health  
14 services -- 1.4 billion again. Note the difference  
15 between that number and the number under the total cost  
16 of care targets is the Blueprint advance shared savings  
17 component. Population health management investments --  
18 29.9 million. And then operating costs of 15.2. And a  
19 gain or a loss of zero dollars.

20 The pie on the right shows that, in this  
21 budget, 96.9 percent existing healthcare dollars paid  
22 either directly to providers or through a fixed  
23 payment, so no real change in the industry or system in  
24 that part. But then supplemented by 2.1 percent in  
25 population health management investments and then 1

1 percent in the OneCare operation itself.

2 Last slide for me. I know it's tiny.  
3 Apologize. But wanted to put in a more robust income  
4 statement and balance sheet and just use this as a  
5 backdrop to say there are lots of Excel files on the  
6 Green Mountain Care Board website for the public to  
7 review, in many different perspectives, in depth. So I  
8 invite everybody to go there and take a deeper look, if  
9 you're interested and curious.

10 And that concludes my section, so on to  
11 Carrie.

12 MR. FOSTER: Let me just interrupt real  
13 quick. Thank you. And I think the pace picked up a  
14 little bit, but just watching the time, it's been about  
15 fifty minutes. And if we need to go a little bit into  
16 lunch and spill over past an hour, we can. But we've  
17 been at it about fifty minutes so far. Thank you.

18 DR. WULFMAN: Hi. Good morning. I'm  
19 going to make comments on budget section 7, ACO  
20 quality, population health, model of care, and  
21 community integration.

22 Next slide, please.

23 Last year, we committed to the goals  
24 that you see here, many of which have already been  
25 mentioned by Vicki or Tom, so I won't read through

1 them. We'll talk about them in the next few slides.

2 Let's go ahead, please.

3 So as we committed last year, we  
4 developed a new committee structure this year. And it  
5 aligns with our three core capabilities that we  
6 identified in our 2021 strategic plan -- and just to  
7 restate those -- network performance management, data  
8 and analytics, and payment reform. If you see the row  
9 with the three turquoise boxes here, those represent  
10 these three core capabilities.

11 And then, moving on down in this  
12 diagram, we show you the work groups that we have  
13 developed. We wanted more input from our provider  
14 network in foundational creative and tactical thought  
15 processing, so we invited them to participate in these  
16 work groups that you see here. And we got a lot of  
17 work done by doing this. We gained a lot of input  
18 across our network, as well. We have ACO-wide  
19 participation and engagement over the year, with  
20 ongoing attention to diversity and inclusion across all  
21 groups.

22 Subcommittees and work groups have  
23 charters, and all but a couple of these groups that you  
24 saw on the last slide -- yes, go ahead, please -- have  
25 met at least once this year. And as a result, we've

1 made rapid progress on important developments and  
2 decisions, such as this list here -- quality measure  
3 selection, disparities scorecard development, clinical  
4 prevention topics, care coordination activities, and  
5 CPR developments, which you just heard about from Tom.

6                   We strive to be all-inclusive in  
7 membership, and this includes seeking participation  
8 from our patient and family advisory council, which  
9 meets once a month. And members from that council are  
10 invited to participate in all of these groups. We now  
11 are seeing interest from a variety of organizational  
12 members, who have actually been asking us if they can  
13 participate in one of these groups.

14                   Next slide.

15                   We are committed to continuously  
16 increasing our engagement and relationships with our  
17 network. This year, we wanted a fresh approach and  
18 reformatted our health service area consultations. And  
19 Vicki told you something about that already. The new  
20 template that we developed aims to deliver both data  
21 and insights for direction and then also to invite  
22 dialogue about key findings, in an effort to stimulate  
23 and support action.

24                   These sessions have increased attendance  
25 and conversation and are followed by coaching and



1 support at the local HSA population health level, with  
2 the teams there, to work on quality improvement  
3 projects, which are identified throughout this process.  
4 And we develop a mutual plan and have touchpoint  
5 sessions with the HSAs at the local level, on a regular  
6 basis.

7 HSA teams have been and will continue to  
8 be invited to our board of managers meetings, to show  
9 off their work and get feedback. The Bennington HSA  
10 and also an independent primary care team presented  
11 this year so far, in the public sessions of two  
12 different board meetings. This helps foster  
13 transparency, awareness, and engagement.

14 Next slide.

15 As you already heard, we are advancing  
16 our population health model framework, moving from an  
17 individual PHM program type of structure, with some  
18 accountabilities, into a blended model with advancing  
19 accountabilities throughout '23 to '25.

20 Next slide, please.

21 This new model drives us forward into  
22 evolving value-based payments and requiring care  
23 coordination and collaboration across the HSA care  
24 continuum to unlock funds, and it also pushes quality  
25 improvement. This program will gradually shift away

1 from base payments and towards increasing  
2 accountability-related payments. We purposefully chose  
3 metrics for '23 that are claims-based rather than  
4 manual abstraction metrics, and therefore can include  
5 the entire attributed population.

6 Next slide.

7 Our 2021 quality results show that we  
8 are doing well in diabetes control, reaching or  
9 maintaining the ninetieth percentile for that metric  
10 across all payers. We also show strengths in follow-up  
11 after ED discharge for both mental health, as well as  
12 alcohol and other drug dependence. And also, we show  
13 strengths on an ongoing basis in the area of child and  
14 adolescent well care.

15 We have opportunities in areas of  
16 hypertension control, depression screening and  
17 follow-up, and the initiation and engagement of alcohol  
18 and other drug dependence treatment. We are using  
19 these results to set goals for our 2023 PHM and to  
20 continue to raise the bar on value.

21 We promote a mindset that care  
22 coordination and prevention are common threads  
23 throughout our network's clinical work, and they impact  
24 our success in all areas. Care Navigator, a software  
25 platform used to document shared care plans, will

1 sunset at the end of 2022 and no longer be required for  
2 documentation by our members.

3                   We continue now -- and will for 2023 --  
4 to support and hold our members accountable for care  
5 managing high- and very high-risk patients and patients  
6 in areas of focus, such as high social and medical  
7 risk, high ED and inpatient utilizers, and those with  
8 high total cost of care. We are requiring our members  
9 to have triannual reporting for care coordination and  
10 to review with our oversight team what they are doing,  
11 at regular intervals.

12                   We did a survey in 2021 of those  
13 patients across our network who were care-managed and  
14 got positive responses about the care coordination they  
15 received. They were pleased with their engagement in  
16 their shared care plans, with communication, and with  
17 having lead coordinators.

18                   We are incentivizing HSA-wide care  
19 coordination teamwork via our 2023 population health  
20 model, as you already heard. The population health  
21 model also incentivizes prevention by setting quality  
22 targets for preventive visits, timely follow-up and  
23 control of chronic disease, and health screenings, as  
24 well.

25                   Our data and analytics team has

1 developed and is deploying a health disparities  
2 scorecard, using data-driven gap analysis that shows  
3 great promise for supporting local communities and  
4 focusing on the intersections between medical risk,  
5 healthcare access, and social determinants of health.  
6 So that is in an iterative state, and we're very  
7 excited about how that's going to aid us, going  
8 forward.

9                               Next slide, please.

10                              This diagram we just developed to depict  
11 how all of the work that I just described is  
12 interrelated and brings us closer to our primary  
13 outcome goals of improved population health and lower  
14 healthcare cost. Each gear wheel shown keeps the other  
15 turning, and it takes the various cogs to make it all  
16 work together. As all partners in the care continuum  
17 implement change at different points of care, we can  
18 move towards our goals.

19                              We believe that our organization remains  
20 a valuable catalyst in helping transform the healthcare  
21 delivery system in Vermont. Thank you. And I will  
22 pass it over to Sara, our COO, to talk about evaluation  
23 and performance benchmarking.

24                              MS. BARRY: Good morning.

25                              And thank you, Dr. Wulfman.

1                   So I'll be quite brief and just want to  
2 start by noting that the Green Mountain Care Board has  
3 invited OneCare and payers involved in ACO activities  
4 to a session later in November, to review and discuss  
5 in detail our quality and financial performance. So  
6 we've not repeated that information here.

7                   If you could advance the slide, please.

8                   So briefly, I wanted to highlight some  
9 of the evaluation activities that we are focusing on  
10 this year, some of the initial results and findings  
11 that we're seeing, and then I'll end by speaking about  
12 some of the areas that we need to focus on in the year  
13 to come.

14                  So at a high level, you've heard a theme  
15 throughout this presentation of evolving our population  
16 health model. And that really began with some key  
17 inputs, as Dr. Wulfman mentioned, looking at our  
18 quality opportunities but also our care coordination  
19 program, and some of the findings that we were seeing  
20 and some of the challenges that people were telling us  
21 about, from our network. So we used those as a  
22 platform to really think about how to evolve that  
23 program and ultimately to inform the selection of the  
24 specific quality metrics that will be incentivized for  
25 payment in the year to come.

1                   In addition, at the beginning of 2022,  
2 we embarked on two large endeavors. The first was a  
3 contract that we initiated with the University of  
4 Vermont Health Services Research team, to help us scan  
5 the literature and identify evidence-based measures out  
6 there that we could consider as an ACO, to inform a set  
7 of key performance indicators across a variety of  
8 domains, including cost and utilization, looking at  
9 outcomes, engagement, et cetera.

10                   And that process has resulted in a set  
11 of measures that will be going through OneCare's  
12 governance committees later in December. And  
13 ultimately, our goal is to align them with the Medicare  
14 benchmarking analysis that I'll speak of in just a  
15 moment.

16                   The second thing that we asked for  
17 assistance with from this Health Services Research team  
18 was, again, scanning the national environment and  
19 helping us to identify whether there was a provider  
20 satisfaction survey that could help us understand the  
21 expectations and performance of OneCare, from the lens  
22 of our network participants.

23                   And through that process, unfortunately,  
24 there was not a known instrument that could be  
25 identified that would address some of those key

1 questions, and so the UVM HSR team actually developed  
2 an instrument. It focused on really understanding the  
3 perceived usefulness and ease of use of some of the  
4 tools and supports that OneCare provides to our  
5 network, as well as providers' knowledge and  
6 understanding about OneCare and overall healthcare  
7 reform and their experiences thus far.

8                   Because this was a new instrument, it  
9 was determined that the appropriate next step was  
10 actually to pilot it with a small group. And so over  
11 the last couple of months, we've deployed that survey  
12 to primary care providers in a sample, and we have  
13 responses now across the state, from our fourteen  
14 health service areas, with just about eighty primary  
15 care providers. And I'll speak in a moment to a couple  
16 of the early indications that are coming out from that  
17 survey.

18                   And then, in response to the Green  
19 Mountain Care Board's budget order to OneCare for 2022,  
20 OneCare embarked on finding a vendor and working very  
21 diligently to create a Medicare benchmarking analysis  
22 platform that would really bring together key cost  
23 utilization and quality metrics. And in doing so, the  
24 vendor pulled a hundred percent of the Medicare  
25 population fee-for-service national data set that

1 initially included over 500 ACOs.

2                   They developed an algorithm to identify  
3 a peer group of ACOs on a set of robust criteria that  
4 meant that we were comparing apples to apples, so  
5 things like ACOs that were in two-sided risk programs  
6 for the Medicare program. And the result from that is  
7 a cohort of about twenty ACOs nationally that OneCare  
8 can be benchmarked against, to understand current  
9 performance, both strengths and opportunities.

10                   It is important to note that, in using  
11 that data set, there was a tremendous amount of work  
12 that needed to be done to risk-adjust and adjust the  
13 unit cost and normalize that data, so that it actually  
14 makes sense and can be applied in the State of Vermont  
15 and in our context.

16                   And then, finally, I won't go into  
17 detail now, but it's been noted that, within our CPR  
18 program, some qualitative evaluation work has begun.  
19 And more quantitative work is planned in the months to  
20 come.

21                   Next slide, please.

22                   So this could go on for hours, both in  
23 terms of strengths and opportunities. But I pulled  
24 just a couple of key highlights that I think are worth  
25 noting, from some of the efforts I just mentioned. And



1 to start at the top, with the new Medicare benchmarking  
2 analysis, we have been able to see consistently that  
3 OneCare is lower cost than other peer ACOs nationally.  
4 And while that varies a little bit from year to year,  
5 from the years 2019 to 2021, it ranges from nine- to  
6 fourteen-percent lower cost overall.

7           Similarly, preference-sensitive  
8 conditions -- these are things like somebody choosing  
9 to have a knee or hip replacement, spinal fusion, or a  
10 coronary artery bypass graft. Those are often choices  
11 driven by consumer preference. And OneCare, as a  
12 statewide ACO, demonstrates results that generally are  
13 twenty to eighty percent lower than the national ACO  
14 peer cohort. That's not to say that there aren't  
15 opportunities for improvement, and I'll get to those in  
16 just a moment.

17           In the pilot survey data that I was  
18 discussing a moment ago, one of the interesting early  
19 findings is that, from independent primary care  
20 providers responding, they indicated that they  
21 understood how OneCare supports critical aspects of the  
22 work that they're conducting with their patients; that  
23 their work would be more difficult without OneCare and  
24 its support; and that, ultimately, the quality of care  
25 they're delivering has improved through their

1 participation in OneCare.

2                   It is interesting for us to note that it  
3 stands out that that comes from the voice of  
4 independent primary care providers, who are most likely  
5 more aligned with our CPR program and some of the  
6 advancements there, and that there is some work to be  
7 done to help our colleagues in other primary care  
8 sectors to continue to understand and advance some of  
9 the value proposition that then, through OneCare,  
10 they're able to deliver to their patients.

11                   And finally, through CPR, again,  
12 flexibility, predictability, and enhanced payments are  
13 themes that we heard through that qualitative  
14 evaluation.

15                   With respect to opportunities, again,  
16 reverting back to the benchmarking data, we saw some  
17 pretty significantly higher use of the emergency  
18 department than other national peer ACOs. And we also  
19 saw opportunities to continue to maximize the role of  
20 primary care; that some of those services were lower  
21 utilized than in other parts of the country and in  
22 other similar ACOs.

23                   Similarly, there's some pretty complex  
24 data emerging around post-acute care transitions, where  
25 we're seeing some higher lengths of stays, some higher

1 costs, and higher admissions. But interestingly, we're  
2 also seeing lower use of inpatient rehab, better use of  
3 home health.

4                   And so there are some exploratory  
5 conversations going on around whether, in Vermont,  
6 perhaps there is a better use of appropriate care  
7 settings, based on patient need and desire. So more  
8 work to be done to really evaluate and understand that  
9 data further and to continue to work on transitions of  
10 care, particularly from inpatient to outpatient  
11 settings.

12                   And then, finally, in the context of  
13 that survey, advancing provider education to improve  
14 general understanding and ultimately to reduce some of  
15 the complexity that is involved in Vermont's healthcare  
16 reform efforts and in advancing some of the payments  
17 and care delivery transformations.

18                   Next slide, please.

19                   So finally, these are really early days,  
20 when it comes to some of the evaluation and data and  
21 findings. And so there's much more work for OneCare  
22 and the team to expand upon, as we move into 2023.  
23 Some of the areas are highlighted here, and I spoke to  
24 them a moment ago.

25                   And it encompasses lining our key

1 performance indicators with those benchmarking reports  
2 and pushing that information out deeply into our  
3 network, so that they understand performance  
4 opportunities and have systems and supports to help  
5 facilitate improvements in those areas; continuing to  
6 advance our provider survey, our CPR evaluation; and as  
7 Vicki said at the top of this session, to really use  
8 all of the data that we are finding here to inform our  
9 strategic plan refresh in the next quarter of 2023.

10                   And all of this work will be supported  
11 through the one new hire that we've planned as a  
12 program evaluator, that we are hoping to move forward  
13 with early in 2023.

14                   So with that brief overview of some of  
15 our evaluation activities, I'll now turn it back to  
16 Vicki to provide some final remarks.

17                   MS. LONER: And thanks, Sara.

18                   I'll just close by wrapping up and  
19 saying our 2023 budget, at the start of the hour, was  
20 really to focus on our mission as an ACO, and with a  
21 keen laser focus on what our board and our leadership  
22 has determined to be our core capabilities. And those  
23 are the things that OneCare can really execute on, in  
24 terms of the contracting, the data and analytics, and  
25 the payment reform mechanisms.

1                   And we, with our provider partners, who  
2 are the ones who can really do the delivery system  
3 reform aspects -- we can install the payment reforms --  
4 our participating providers are the ones that can  
5 really impact the care delivery part -- really are  
6 working together as a system, to support patients with  
7 the best care, the right time, the right place. Thank  
8 you.

9                   MR. FOSTER: Thank you, all. And really  
10 wonderful graphics on your slides.

11                   I'll turn it over now to our staff and  
12 Ms. Melamed, for their staff questions. Thank you.

13                   MS. MELAMED: Thank you, Mr. Chair.

14                   And thank you to the OneCare team for  
15 the presentation. I'm going to kick it off with some  
16 questions from the staff. So our first question is  
17 around OneCare's risk model. It's going to be in  
18 reference to slide 20, and you're talking about the  
19 36.5 million dollars' worth of risk.

20                   So in OneCare's model, the longstanding  
21 risk model has been to delegate the risk out to the  
22 provider organization. And this we view as the ACO, as  
23 an entity, is taking only the -- OneCare as an entity  
24 is taking on only minimal risk. So you mentioned some  
25 risk mitigation for some hospitals, I think at about

1 800,000 dollars or something this year. It's varied  
2 over the years.

3 OneCare is making the choice to delegate  
4 all the risk and pass on all the settlement to its  
5 participant hospitals. Does OneCare continue to  
6 believe that delegating all the risk to hospitals is  
7 the best strategy? And then please explain why -- just  
8 as opposed to holding more of it as an entity.

9 MR. BORYS: I could answer that.  
10 Marisa, you characterized it correctly that we do  
11 delegate or pass through the risk to providers. Every  
12 once in a while, we discuss or talk about whether or  
13 not it would make sense for OneCare to hold more risk.  
14 But ultimately, it's the healthcare providers that are  
15 the ones that will help generate these savings.

16 I mean, OneCare tries to install the  
17 framework, use data effectively, implement payment  
18 reforms to help them in that endeavor. But at the end  
19 of the day, it's their hard work delivering the  
20 healthcare that should be rewarded. And that tends to  
21 be the concept or theme that takes the most hold to it.

22 It also adds some stability for us, in  
23 that we have the hospital participation fee model,  
24 where OneCare's effectively funded, and there's no kind  
25 of organizational risk that we wouldn't earn shared

1 savings in a year and all of a sudden find OneCare as a  
2 business entity in a tough financial predicament.

3 MS. MELAMED: Okay, thank you. I have a  
4 couple questions now on the payer contracts and  
5 network. Can you provide any insight as to why Mt.  
6 Ascutney left the Blue Cross Blue Shield Vermont  
7 program for '23?

8 MS. BARRY: I can take that question.  
9 This is Sara Barry. My understanding is that there are  
10 several exceptions that the board approved, related to  
11 complete participation in programs. And by and large,  
12 the reason had to do with electronic health record  
13 conversions or other large operational changes that  
14 were happening within the hospital system, that were  
15 making it difficult for them to continue to accurately  
16 identify specific cohorts and take increasing risk.

17 And so in each conversation that the  
18 board had in managing those requests, they considered  
19 kind of for how long this request might go on and were  
20 there indications that there would be an endpoint in  
21 sight. And the intention is that there is, although it  
22 varies from one organization to the next.

23 MS. MELAMED: Okay, thank you. The  
24 Green Mountain Care Board requires actuarial  
25 certifications to be submitted by OneCare for each

1 commercial benchmark, stating that the benchmark is  
2 adequate but not excessive. Actuarial certifications  
3 are required because the financial targets for  
4 commercial ACO programs are typically not finalized  
5 until after the board issues the budget order.

6                   In prior years, the Green Mountain Care  
7 Board approved budgets reflecting yet to be negotiated  
8 commercial targets, provided targets met certain  
9 requirements, including that the targets be certified  
10 by an actuary as adequate but not excessive. We  
11 understand from your responses that OneCare's position  
12 is that it is not the proper entity to supply this  
13 certification.

14                   The OneCare FY '23 budget includes a  
15 return to more traditional risk sharing models for  
16 commercial programs, as you stated, so adequate target  
17 setting methodology is even more relevant. So my  
18 question about these certifications is, what data does  
19 the consulting actuary receive? And explain why it is  
20 or is not sufficient to provide an actuarial  
21 certification, from your perspective.

22                   MR. BORYS: That varies by payer  
23 program. Some payers offer us modeling data sets that  
24 we can use, and we rely upon our consulting actuaries  
25 to evaluate the sufficiency of the target, using the





1 do they think that the target will be excessive -- and  
2 then they also look at the nature of the risk  
3 arrangement, to determine whether or not there's any  
4 risk on the solvency of OneCare Vermont.

5 MS. MELAMED: Okay, thank you. I'm  
6 going to move onto a couple of questions about the  
7 analytic transition and the relationship with the  
8 University of Vermont Health Network. My first  
9 question is probably in reference to slide 34 from your  
10 presentation. But the question is, can you tell us  
11 what the total value of OneCare's contract with UVM for  
12 analytic services is?

13 MS. BARRY: We cannot release that in  
14 the public, but we're happy to share it privately with  
15 the Green Mountain Care Board and Health Care Advocate.

16 MS. MELAMED: Okay, thank you. Because  
17 we were trying to track the transition, and from the  
18 income statement, there's a two-million-dollar change  
19 in contracted purchased services. But the decrease in  
20 software line is about 800k. So I'm sure there's --  
21 these don't line up, and it's unclear to us what the  
22 total value of that is.

23 MS. LONER: We can say it generally.

24 MS. MELAMED: And you stated that  
25 there's --

1 MS. LONER: I was going to say, Marisa,  
2 we can say generally to you, because this was something  
3 that our board of managers required as part of this  
4 transition, that it is budget neutral for OneCare  
5 Vermont and is not representing a cost increase, to be  
6 able to transition to this system, which is very  
7 impressive, considering we're having to operate two  
8 dual systems right now, as we transition to a new  
9 software.

10 MS. MELAMED: Okay.

11 MS. LONER: But any other detail --

12 MS. MELAMED: Perfect. Yeah, that was  
13 my follow-up question -- if there were added costs, and  
14 it sounds like the answer is --

15 MS. LONER: There are not added costs.

16 MS. MELAMED: -- it's during a  
17 transition period, and it's -- okay. So we just might  
18 need some help tracking how the line items moved from  
19 one line to the next and then the total value of that  
20 contract, when it's available.

21 So the second part of the question then  
22 is, the Green Mountain Care Board has requested a copy  
23 of the agreement with the University of Vermont Health  
24 Network to provide these services within five business  
25 days, if executed. Has this contract been executed

1 yet, and when do you expect to provide it to the board?

2 MS. BARRY: Thank you for the question.  
3 Yes, the contracts have been executed, and I am waiting  
4 for redacted versions to come out of our legal office,  
5 which should be any day. And we will get those to you  
6 immediately.

7 MS. MELAMED: Okay, thank you. Then  
8 another follow-up on this, around the responses to the  
9 written questions. So you described some of the data  
10 security measures that OneCare and the University of  
11 Vermont Health Network will take, as OneCare data and  
12 analytics move to the University of Vermont Health  
13 Network.

14 We had an additional question, if you  
15 could please further discuss how OneCare and the  
16 Network will prevent any anticompetitive conduct and  
17 handle any conflicts of interest that could arise from  
18 UVM managing data from providers that compete with UVM  
19 and payers competing with UVM and the MVP Medicare  
20 Advantage plan.

21 MS. BARRY: Sure. I can take that at a  
22 high level. And then, once we've shared the contract,  
23 if there are additional questions that arise from some  
24 of those details, we'd be happy to answer those, as  
25 well. Globally, as we've structured this agreement,

1 OneCare is responsible to our payers, to our network,  
2 through our data use agreements, to ensure the  
3 appropriate segmentation and use of any data.

4                   And through that, OneCare has  
5 established a set of policies that span compliance,  
6 data use, privacy, et cetera. So all of OneCare's  
7 policies will continue to control the arrangement with  
8 the UVM Health Network as a vendor supporting these  
9 activities. OneCare staff -- so someone remaining on  
10 the OneCare team -- will vet all of those data  
11 requests, ensure that they are compliant with those  
12 terms, and then move a data request forward through the  
13 system, to actually have it operationalized.

14 In terms of data storage and protection, we have  
15 required the UVM Health Network to establish some  
16 additional policies and procedures. Those are -- some  
17 of them -- still in process right now. But again, we  
18 would be happy to share those appropriately as soon as  
19 they're available. And those are things that are, for  
20 example, maintaining user accessing the system. So  
21 user permission(ing) systems where OneCare has control  
22 of who has that access and what level that access will  
23 be determined at.

24                   Partitioning data. The staff that are  
25 transitioning from OneCare to the data management

1 office at the UVM Health Network will work solely on  
2 OneCare data, so they will not be conflicted in the  
3 sense that they might be asked to perform analyses for  
4 the UVM Health Network and their business plans while  
5 also being asked to participate in OneCare analyses.  
6 Those things will be completely segmented. If there  
7 are additional questions, again, I'm happy to attempt  
8 to answer them now, and we will follow up with more  
9 detail.

10 MS. LONER: Sara, the only thing I'd  
11 add --

12 MS. MELAMED: Thank you. That's -- oh.  
13 Sorry. Go -- go ahead.

14 MS. LONER: So Sara, the only thing I'd  
15 add to that -- and for Marisa to know -- is that we've  
16 outlined at a high level the governance policies and  
17 procedures and processes overall that are being used to  
18 protect data, and that has been provided to our network  
19 at large, as well as the healthcare advocates and other  
20 interested parties. So that is a publicly available  
21 document right now.

22 MS. MELAMED: It's available on your  
23 website or -- how is it publicly available?

24 MS. LONER: It's available on our portal  
25 for all of our participants right now. And we've made

1 it available upon request to any other entity and  
2 anticipated those that might be interested.

3 MS. MELAMED: Okay. Thank you. That is  
4 helpful. I'm going to move on to some questions around  
5 staffing and compensation. The budget guidance asked  
6 for the amounts of both projected base pay and  
7 projected variable compensation for OneCare management  
8 positions in 2022. So projected 20- -- 2022  
9 compensation. OneCare only provided one amount for  
10 each position. That's in tab 6.7 of the Budget  
11 Guidance Workbook. Are these amounts base pay or base  
12 pay plus variable compensation?

13 MR. BORYS: They would be both. And if  
14 you'd like that segmentation, we'd happily supply it.

15 MS. MELAMED: Okay. Yes, please. So  
16 if -- so if there are assumptions in those projections  
17 around variable compensation, what are those -- I  
18 assume that that isn't final. What are those  
19 assumptions based on?

20 MR. BORYS: Based on past performance or  
21 earning potential under the goal structure that we have  
22 for our leaders.

23 MS. MELAMED: So from the 2022 to 2023  
24 budget, total FTEs decreased overall by more than ten,  
25 which you showed on your slide thirty-five. And total

1 salaries and benefits decreased from 9.4 million to 8.7  
2 million. It's a seven percent decrease or 664,000  
3 dollars, approximately. However, executive leadership  
4 compensation appears to increase by twenty to thirty  
5 percent between the FY '22 submitted budget and the FY  
6 '22 projections that are included in this year's  
7 submission. So we compared what you submitted on tab  
8 6.7 for last year to the same tab for this year. And  
9 if you could please explain this differential -- we  
10 don't see it, in the variance analysis -- any  
11 explanation of the change in salaries.

12 MR. BORYS: I'd have to see the data in  
13 a little bit more depth. But my initial instinct is  
14 that it probably has some sort of an impact related to  
15 when certain leaders were onboarded into OneCare, and  
16 last year's projection may have had partial years for  
17 some who were not on the team for the entire year. But  
18 I'm happy to look at that as well.

19 MS. MELAMED: Okay. I'll send over the  
20 comparison, and we can talk it through. Does OneCare  
21 have a policy that formally outlines how variable  
22 compensation is applied to a policy that's been  
23 formally adopted through your committees and board?

24 MS. LONER: So we're -- our comp --  
25 Marisa, this is Vicki Loner, for the record -- that all



1 OneCare employees are actually UVM Medical Center  
2 employees, and our compensation plan follows the UVM  
3 Medical Center Compensation Plan.

4 MS. MELAMED: So including the variable  
5 compensation metrics that you have described to the  
6 board in compliance with our guidance on executive  
7 compensation?

8 MS. LONER: The process, yes. The  
9 goals, of course, are different because we perform  
10 different functions.

11 MS. MELAMED: Okay. Thank you. And  
12 then looking at the FY '23 budget, again, we did ask  
13 you to provide projected '22 salaries. Are executive  
14 and leadership salary increases included in the FY '23  
15 budget? Are there any increases budgeted?

16 MR. BORYS: There are kind of typical  
17 cost-of-living increases incorporated into the budget,  
18 which, again, I can give you the exact figures, but  
19 it's a little bit complicated because we're all UVM  
20 Medical Center employees on the UVM fiscal year, and we  
21 operate on the OneCare fiscal year. But they're  
22 roughly in the three percent range as incorporated into  
23 the budget.

24 MS. MELAMED: And is there similar  
25 adjustments in compensation for OneCare employees below

1 the executive and management level?

2 MR. BORYS: Yep. We apply the budget  
3 increase kind of uniformly across all the employees.

4 MS. MELAMED: Thank you. And a couple  
5 questions, now, on the benchmarking and evaluation  
6 information. The first one is in regards to a  
7 condition that's been in the OneCare budget order for  
8 several years -- I think back to 2019. The budget  
9 order has included the condition that states, "Over the  
10 duration of the all-payer model agreement, OneCare's  
11 administrative expenses must be less than the  
12 healthcare savings, including an estimate of cost  
13 avoidance and the value of improved health projected to  
14 be generated through the model". What steps has  
15 OneCare taken to measure the value of healthcare  
16 savings and return on investment of its programs  
17 through improved health and outcomes over the duration  
18 of the all-payer model agreement so far, so from 2018  
19 through 2022?

20 MR. BORYS: Well --

21 MS. LONER: Oh, go ahead, Tom. You go,  
22 and then I'll go.

23 MR. BORYS: Well -- sure. I mean,  
24 there's one reference point. We can look at the shared  
25 savings earned by the providers. But again, that's

1 a -- the providers have earned those funds, in my  
2 opinion. We've had challenges with this conceptual  
3 question, because I think there are a lot of benefits  
4 to having value-based care programs available to  
5 Vermont providers. And quantifying that benefit  
6 broadly to us as a state, to all of our residents is  
7 really challenging. And also isolating it to a period  
8 of time is challenging, as well, as we hope, that what  
9 we're doing here by installing value-based care  
10 programs, really trying to turn healthcare into a high-  
11 functioning system, that the real value will  
12 materialize in ten years or twenty years and that we  
13 have a much more effective healthcare system as the  
14 state ages. So it's been a really tough question for  
15 us to wrestle with, frankly.

16 MS. LONER: Marisa, I was just going  
17 to --

18 MS. MELAMED: Would consider --

19 MS. LONER: I -- I was just going --

20 MS. MELAMED: I'm sorry. Go ahead.

21 MS. LONER: Sorry, Marisa. This is  
22 Vicki again. I was going to add to that that through  
23 the all-payer model program -- which OneCare Vermont is  
24 really the only ACO in the state that is participating  
25 in that program -- the federal government has hired an

1 independent evaluator, NORC, through the University of  
2 Chicago, to provide a qualitative and quantitative  
3 analysis of those findings. We all did receive a  
4 report showing promising signs in the first two years.  
5 I understand that the next report will be coming out  
6 shortly as well, and that does include findings of  
7 OneCare and its network for the duration of the all-  
8 payer model. So I would also say that that is a point  
9 of reference for the value of ACOs in Vermont largely,  
10 but not the same as the all-payer model, which is  
11 really a state-led agreement.

12 MS. MELAMED: Okay. Thank you. I'll  
13 pause longer before I move on to my next question to  
14 make sure that you all have been able to get your  
15 responses in.

16 As we consider this -- I'll just make a  
17 comment here -- as we consider this particular  
18 condition, which has been longstanding, we are, as  
19 people know, coming to the end of the original  
20 agreement, so we have to consider how to interpret that  
21 condition if we are looking for that measurement to  
22 come at the end of this year or if we want to extend  
23 that. But we need to reconsider that condition for  
24 this year's review.

25 The next couple of questions are around

1 the new OneCare Medicare program performance  
2 benchmarking report that came out of last year's budget  
3 order and review that Sara Barry touched on during your  
4 presentation. So in order to be able to rely on that  
5 report for performance assessment, the Green Mountain  
6 Care Board needs to understand the limitations and  
7 potential biases of the comparison cohort. You stated  
8 that the broad comparison cohort includes twenty out of  
9 over 500 ACOs in the Medicare ACO dataset and  
10 approximately 700,000 attributed beneficiaries total  
11 with an average ACO size of about 33,000, based on the  
12 average member months divided by the twenty ACOs. So  
13 that would be 33,000 Medicare lives. Do the selection  
14 criteria that your vendor went with -- or that you  
15 worked out with your vendor include other ACOs with  
16 multi-payer contracts? Or are the comparison ACOs  
17 Medicare only?

18 MS. BARRY: Marisa, I would want to  
19 confirm with our vendor, but based on the discussions  
20 that we've had, it would be any ACO that had a Medicare  
21 contract. And then, per the criteria that we outlined  
22 in our summary memo, they, the vendor, independently  
23 identified five criteria for the purposes of matching  
24 and finding like ACOs just at a high level. It  
25 included narrowing it down to those involved in two-

1 sided risk programs, those that were considered to be  
2 high-revenue ACOs, which was really defined as those  
3 that had an ACO network that included hospital-based  
4 services -- not only, say, SNF or only primary care.

5                   They looked at an urban/rural  
6 distribution because they felt that an entirely urban,  
7 for example, ACO would not be a like-to-like  
8 comparison. They looked fairly grossly at the  
9 specialty network composition. And then, finally, they  
10 looked at the proportion of duly enrolled Medicare and  
11 Medicaid beneficiaries represented in the ACO. If  
12 there are additional questions that the board or the  
13 staff would like to ask, we're happy to facilitate that  
14 process. But that's pretty much the limit of what we  
15 know and understand about how that matching criteria  
16 was constructed by the vendor.

17                   MS. MELAMED: Yeah. Yeah. I understand  
18 you've provided those criteria to us. So we appreciate  
19 it. We just had some, sort of, additional questions  
20 about how that was done, and we may take you up on  
21 talking about that further. But I had another just  
22 question around those lines, which, again, your answer  
23 might be the same, but I'll state it anyway for the  
24 record. So Vermont obviously is a small state, but  
25 OneCare as a statewide ACO is large relative to ACOs

1 nationally with over 250,000 lives attributed  
2 statewide. And that includes over 60,000 Medicare  
3 lives, which is, if you were to do a rough average,  
4 maybe twice the size as the comparison cohort  
5 potentially. Did the vendor -- do you know -- and you  
6 can defer if you're not sure -- but did they consider  
7 size as an attributed population as part of the  
8 selection criteria?

9 MS. BARRY: I'm not aware that they did,  
10 but we can certainly follow up and ask them explicitly.

11 MS. MELAMED: Okay. And one more along  
12 that line is does the comparison group include any  
13 similar-sized ACOs? So did it look at other ones with  
14 similar Medicare population, similar size overall?

15 MS. BARRY: Again, I don't know, but  
16 happy to ask.

17 MS. MELAMED: Okay. The next one is  
18 probably going to be the same answer, I would imagine.  
19 We're also wondering if you can provide for us a step-  
20 down diagram of the number of ACOs that were excluded  
21 after each criterion was applied? So how you started  
22 at 500 and got to twenty?

23 MS. BARRY: We don't have that. We can  
24 ask our vendor for it. They may request  
25 confidentiality regarding their algorithm, but I would

1 assume that we would be able to get that information to  
2 you. And I also --

3 MS. MELAMED: Okay.

4 MS. BARRY: -- just to say -- I don't  
5 know the order in which those steps were applied, so we  
6 can find that out as well.

7 MS. MELAMED: Great. One more along  
8 those lines. We'll also be looking for a side-by-side  
9 of demographic factors like age, gender. You just  
10 mentioned urban/rural acuity between OneCare's Medicare  
11 align beneficiaries to the national average from the  
12 comparison group. This may also include risk scores.  
13 And again, we can talk with you outside the hearing  
14 about how to get some of this information.

15 MS. BARRY: Yeah. I think if you could  
16 provide us with a list of what you'd like to see, we  
17 can certainly go back to the vendor and ask what's  
18 available and what the timeline would be.

19 MS. MELAMED: Okay. Thank you.

20 Finally, on this -- still in the comparison cohort --  
21 OneCare and its vendor have elected to include, in the  
22 benchmark report, a ninetieth percentile benchmark that  
23 selects two ACOs with overall success controlling costs  
24 rather than identifying the high performance or  
25 ninetieth percentile for each measure included in the



1 measure set. This means that for some of the measures,  
2 the results are percented as the ninetieth  
3 percentile -- I'm sorry -- presented as the ninetieth  
4 percentile are, in fact, lower than the median  
5 performers. So it fails to give OneCare and others an  
6 accurate sense of the potential ceiling for high  
7 performance. Do you know why OneCare and its vendor  
8 made this choice? And does OneCare believe that having  
9 just two ACOs as the benchmark group is -- gives it  
10 enough sort of power in comparison?

11 MS. BARRY: So just to be clear, we,  
12 OneCare, did not independently ask for the ninetieth  
13 percentile. We felt that that was a part of the budget  
14 order and was requested specifically by the Green  
15 Mountain Care Board, which is why that was produced.  
16 We did not have any input into the methodology that the  
17 vendor used to develop that. It was presented to us as  
18 a strategy. And as it was discussed with us in the  
19 overall template, the vendor noted some concerns about  
20 that ninetieth percentile. Not so much for the reasons  
21 that you were describing about the individual measures,  
22 but because inherent in the fact that that represents  
23 the average of two ACOs, it becomes more volatile to  
24 your point. It also doesn't necessarily respect the  
25 differences in the markets in which the ACOs are

1 performing, the availability of services, the types of  
2 services, consumer preference, and utilization  
3 patterns. So it gets pretty complicated pretty  
4 quickly.

5                   Ultimately, our vendor recommended to us  
6 at OneCare that the most appropriate benchmark  
7 comparison is to use the national peer group. And so  
8 while we've only had this data a very short time,  
9 that's what we're focusing on right now to better  
10 understand and dig into some of the variation we see  
11 there, both positive and negative.

12                   MS. MELAMED: Okay. Does OneCare have a  
13 timeframe to analyze, distribute, discuss, and develop  
14 action plans to address the areas that you outlined  
15 that represent greatest areas of improvement? Are  
16 there resources allocated in the 2023 budget to address  
17 these improvements? The broad question here is sort of  
18 what is your next steps for this report and its  
19 findings?

20                   MS. BARRY: Thank you for that question.  
21 It's a little bit of a challenge, as so many things  
22 are, where we are handling performance results from  
23 2021 just arriving while, right around the corner, we  
24 will be planning 2024, so managing multiple years at a  
25 time. Having said that, we did just receive the data

1 in the last couple of weeks. We are still working  
2 internally to understand it, but our next steps will be  
3 to certainly ask follow-up questions of the vendor to  
4 more deeply understand the information. And then in  
5 December and into the new year, to be bringing it out  
6 through our governance processes, for example, the  
7 committee structure that Dr. Wulfman described,  
8 bringing it to our board in the context of strategic  
9 planning and also incorporating the key information  
10 into those HSA consultations that Dr. Wulfman  
11 described. So I think that's really the first round of  
12 dissemination of information.

13                   Then the next step for us is, really, as  
14 we start the planning process for the Population Health  
15 Model Accountabilities Advancement for 2024 -- which  
16 for us begins at the beginning of 2023 -- all of that  
17 information will be incorporated. And so for example,  
18 some of the measures -- focused measures or incentive  
19 measures might change. Some of the investments that  
20 get discussed with our board that might go into our  
21 2024 budget would be considered over the first six  
22 months of next year. It's a long process. We're  
23 trying to move a dial for a whole state, and so it's  
24 going to take us some time. I think the exciting  
25 opportunity in this is to really dig deeper and think

1 about our entire network, not only specific segments,  
2 and how we can bring them together to understand where  
3 some of the gaps are and where we want to focus our  
4 energy so that we can do really well as a system and  
5 not really have fragmented or kind of sporadic focus  
6 areas that don't get us the ultimate outcomes that  
7 we're looking to see over the next few years.

8 MS. MELAMED: Okay. Thank you. We're  
9 excited to look at this report and start digging into  
10 it, and we look forward to talking with you about it  
11 more. I just have one final question.

12 Shifting gears, has OneCare provided to  
13 the Green Mountain Care Board all information on  
14 actions, investigations, or findings involving the ACO  
15 or its agent or employees?

16 MS. LONER: Yes, we have.

17 MS. MELAMED: So with that, I'm just  
18 going to look to the staff to see if there's any  
19 additional questions that came up during the course of  
20 the hearing as people were listening to the  
21 information. I don't see any, but I'll just pause for  
22 a minute for any hands.

23 And, seeing none, I turn it back to you,  
24 Mr. Chair.

25 MR. FOSTER: Thank you, Ms. Melamed.

1                   And thank you, all, for your responses  
2 to Ms. Melamed's questions. With that, we'll turn it  
3 to board questions, and we'll try and take our break on  
4 time at 12:15.

5                   I'm new to this role in this field to a  
6 large extent. So I appreciate you guys explaining all  
7 of this. I have heard the phrase mission-oriented  
8 organization. What does that mean? And do you guys  
9 consider yourself a mission-oriented organization?

10                  MS. LONER: I'll answer. This is Vicki  
11 Loner. Yes, indeed, we do consider ourself a mission-  
12 oriented organization. We serve our providers to  
13 enable them to transform the way that healthcare is  
14 delivered by providing them all the things we talked  
15 about in our core capabilities, through payment reforms  
16 that enable them to change the way that care is  
17 delivered, through waivers, through contracts that tie  
18 them together. So the short answer is, yes, we do.

19                  MR. FOSTER: And can you explain what  
20 OneCare Vermont's mission is?

21                  MS. LONER: Yeah. I think I actually  
22 just did that, but I'll reiterate it for you. So we,  
23 as an ACO, are working in partnership with our  
24 healthcare providers to transform the way that  
25 healthcare is paid for and delivered. We do that by

1 helping to support providers and focusing on their  
2 healthcare goals and promoting activities through the  
3 ACO, like actionable data and innovative payments that  
4 serve better outcomes. And our full mission and  
5 vision -- so that's just a summary of it, not a word-  
6 by-word -- can be found on our website and was recently  
7 revisited through our strategic planning process in  
8 2021 and came up with that mission, vision, and values  
9 through stakeholder, board, and staff input.

10 MR. FOSTER: In your view, does OneCare  
11 have a role or responsibility to assist or curb  
12 healthcare costs in Vermont and improve quality and  
13 outcomes? And if so, what do you see that role as?

14 MS. LONER: Yes, we do. And our role,  
15 as we talked through as part of our strategic plan, is  
16 to really provide those three core capabilities that  
17 will enable the care delivery transformation that's  
18 needed to be undertaken by the healthcare delivery  
19 system. So we provide the infrastructure, shared  
20 resources, the contracting, the data analytics to  
21 really enter into value-based care services. And if  
22 you look at where the federal government is going  
23 through their CMMI strategic refresh, it's not if  
24 people will be -- or if providers will be in  
25 accountable care relationships. CMS is very serious

1 about having providers get paid differently in  
2 accountable care relationships into the future. So  
3 this is a need that the delivery system has. We offer  
4 a venue to be able to leverage those resources without  
5 every community having to have their own ACO, which  
6 would be way more expensive.

7 MR. FOSTER: In your view, is OneCare  
8 accountable for curbing healthcare costs in Vermont?

9 MS. LONER: Yes, we are an accountable  
10 care organization.

11 MR. FOSTER: And in your view, are  
12 healthcare costs in Vermont too high?

13 MS. LONER: I would say that nationally  
14 healthcare costs are rising, and we also have a lot of  
15 challenges in our healthcare system right now in terms  
16 of access to care, workforce issues, and others that  
17 really complicate the picture.

18 MR. FOSTER: So would you or would you  
19 not characterize healthcare costs in Vermont as too  
20 high?

21 MS. LONER: I would say that  
22 affordability is a challenge for many Vermonters.

23 MR. FOSTER: Your website says,  
24 "Healthcare costs are too high". Do you disagree with  
25 that?

1 MS. LONER: No. I --

2 MR. FOSTER: How do you think OneCare  
3 Vermont is doing at achieving a goal of curbing  
4 healthcare costs in Vermont?

5 MS. LONER: I would say, if you looked  
6 at our record year over year in the Medicare program,  
7 we have exceeded the benchmarks that are being set.

8 MR. FOSTER: And to what do you  
9 attribute that?

10 MS. LONER: We attribute that to the  
11 data and supports that we provide our healthcare  
12 providers, to have them deliver care differently  
13 through value-based care arrangements, making them  
14 accountable.

15 MR. FOSTER: And what do you think is  
16 OneCare Vermont's most cost-effective tactic to reduce  
17 healthcare costs in Vermont?

18 MS. LONER: I think that's challenging  
19 to say specifically, but I would go back, again, to our  
20 core capabilities, the network contracting, the data  
21 and analytics, and the payment reforms are our tactics.

22 MR. FOSTER: I understand your tactics.  
23 Do you have any sort of hierarchy or basis to opine on  
24 which are the most effective at curbing costs?

25 MS. LONER: I don't know that I could



1 answer that question.

2 MR. FOSTER: Do other ACOs assess the  
3 cost effectiveness of their strategies?

4 MS. LONER: I'm sure they have a way of  
5 doing that. Every ACO is different. I would say that,  
6 overall, we're looking at right care, right place,  
7 right time, and total cost of care and the quality  
8 metrics. I mean, that's the ACO framework. The  
9 federal government has sent out a framework for how you  
10 measure success in ACO programs, and we follow that  
11 framework.

12 MR. FOSTER: So how does OneCare  
13 evaluate and assess the various functions to determine  
14 how to allocate resources?

15 MS. LONER: We do that through our  
16 boards and committees.

17 MR. FOSTER: And what do you look at to  
18 make that determination?

19 MS. LONER: We bring all these through  
20 our clinical committees and population health  
21 committees and look at the investments that the  
22 providers feel will have the biggest opportunity. And  
23 we also leverage our data as part of that.

24 MR. FOSTER: Is there any sort of cost-  
25 benefit analysis that's done in connection with

1 evaluating how to deploy your resources?

2 MS. LONER: They have not.

3 MR. FOSTER: So how do you verify that  
4 where you're putting the money is the right place to  
5 put the money?

6 MS. LONER: So we're looking at overall  
7 controlling utilization, increasing care coordination  
8 of services, and the primary focus being on primary  
9 care.

10 MR. FOSTER: So how do you determine  
11 what's the most cost-effective way to curb healthcare  
12 costs and deploy resources to that? And what I'm  
13 getting at is, you have --

14 MS. LONER: Yeah --

15 MR. FOSTER: I've looked at all your  
16 budgets. There's 15,000,000 for population health  
17 management base, 2.5, I think it is, for bonus, 1.5 --  
18 a very small amount of money for CPR -- and I'm trying  
19 to understand if that's the right mix of where you're  
20 putting your money and how you determine that.

21 MS. LONER: Yeah. I recall that CPR is  
22 a component of the overall primary care, so you can't  
23 just look at that as a separate line item. It would be  
24 better to look at our overall investments in primary  
25 care. That was on one of the slides that we showed to

1 the group.

2 MR. FOSTER: Yeah. Thanks. My question  
3 was, how do you know that the mix you have of the funds  
4 and where you're putting them is the right mix?

5 MS. LONER: Well, we do have limited  
6 funds, because, recall, that our funding is purely  
7 through hospitals and the contracts that we have with  
8 payers that fund a portion, but not all, of those  
9 investments. So we have to look at the amount of  
10 available revenues that we have coming in compared to  
11 our shared savings opportunity to be able to provide  
12 enough investments for providers to be able to do the  
13 work while recognizing that there's not endless  
14 revenues coming in from other sources to the ACO.

15 MR. FOSTER: You're hiring a program  
16 evaluator in 2023?

17 MS. LONER: Correct.

18 MR. FOSTER: Is that right? And what  
19 are they to do?

20 MS. LONER: Sara, do you want to take  
21 that?

22 MS. BARRY: Sure. So we are looking to  
23 basically become more sophisticated in the structure  
24 and type of evaluations that we can perform on  
25 individual programs and investments. We have tried,

1 over the past few years, a variety of analytic  
2 approaches and frankly to varying effect, in part  
3 because of the complexity of the actual work that we're  
4 doing, the numbers of interventions there happening  
5 simultaneously, the numbers of organizations that  
6 impact them in different ways. And so we don't expect  
7 perfection from this individual, but we're really  
8 hoping for some advanced guidance to help us think in  
9 new ways about how to answer some of those crucial  
10 questions.

11 MR. FOSTER: And have you had a program  
12 evaluator previously?

13 MS. BARRY: No, we have not.

14 MR. FOSTER: Is it typical of high-  
15 performing ACOs to have program evaluators?

16 MS. BARRY: I don't have an answer to  
17 that question.

18 MR. FOSTER: Why had you not employed a  
19 program evaluator previously?

20 MS. BARRY: I would say that it had not  
21 coalesced into a clear and apparent need. In some of  
22 the prior years, we were doing -- making lots of  
23 adjustments, particularly early in the pandemic. We  
24 had, coming into -- just prior to the pandemic, a  
25 pretty intense focus on new investments and

1 innovations. And we learned a lot of lessons through  
2 that process about the difference between, I think,  
3 good-stated intentions by our network on what we could  
4 evaluate and then some of the practical limitations of  
5 data availability, the complexity, et cetera. And so  
6 all of those things started to point us in the  
7 direction of wanting to expand some of the expertise  
8 that we already had in house.

9 MR. FOSTER: In connection with the  
10 prior efforts that you said were challenging to do this  
11 type of work, did you speak with any consultants or  
12 other ACOs as to how they do this?

13 MS. BARRY: We certainly, through the  
14 National Association of ACOs, had some awareness and  
15 had access to case studies about how others have  
16 investigated certain aspects. Frankly, one of the  
17 biggest challenges we've seen any time we try to have  
18 those conversations with other ACOs is that, by and  
19 large, although not exclusively, those ACOs work within  
20 a single, clinically integrated network, which means  
21 they have one EHR data source. They have direct impact  
22 on interventions. They can kind of put some parameters  
23 around those evaluative activities to make them cleaner  
24 and clearer. For us as a statewide network with the  
25 roughly 170 organizations that Vicki described earlier,

1 it adds many, many layers of complexity. The number of  
2 EHRs alone has been incredibly challenging across the  
3 state -- not only OneCare, but the entire healthcare  
4 delivery system is really at times stymied by the lack  
5 of ability for data sharing and integration that would  
6 optimize patient care and streamline some of these  
7 efforts.

8 MR. FOSTER: I think it was slide 10 you  
9 had a figure of 138 million on population health  
10 innovations since 2018. Is that the right amount of  
11 money?

12 MS. LONER: I think that there's much  
13 more opportunity to make investments in primary care  
14 and population health services and that cannot be bore  
15 directly and solely from the providers who are trying  
16 to make those changes.

17 MR. FOSTER: So my question is whether  
18 or not you think the 138.4 million dollars invested in  
19 population health since 2018 is the right amount of  
20 money?

21 MS. LONER: No. I think that the state  
22 and federal government could be investing more money in  
23 population health and helping those healthcare  
24 providers to make that transition away from fee-for-  
25 service to value-based care.

1                   MR. FOSTER: And in terms of shifting  
2 people to value-based care, it looks like only one  
3 payer is actually doing unreconciled fixed-perspective  
4 payment. Is that right?

5                   MS. LONER: That is correct.

6                   MR. FOSTER: So how would investing more  
7 in population health increase that output?

8                   MS. LONER: So I think of the two things  
9 as very different. You're talking about fixed,  
10 predictable payments. So those are a means for  
11 providers to be able to deliver care differently and  
12 with more flexibility. That is, indeed, only being  
13 offered by one payer, Medicaid, right now. The state  
14 doesn't have a means to force commercial payers to  
15 enter into fixed arrangements. And through the  
16 agreement with the state, Medicare has signaled to the  
17 state through that agreement that they will not offer  
18 fixed prospective payments.

19                   MR. FOSTER: In terms of the population  
20 health program -- the bonus, which I think was about  
21 2.3-ish million dollars -- those payments are tied to  
22 whether providers achieve certain specific outcomes; is  
23 that right?

24                   MS. BARRY: Yes. There are a set of six  
25 different measures for primary care, one focused

1 measure for each part of our continuum of care. And  
2 then there are targets and stretch goals set either  
3 through national benchmarks or, where those don't  
4 exist, through our governance committees. And so then  
5 performance is measured against those and payments  
6 made.

7 MR. FOSTER: Do we here, at the care  
8 board, have the numerators and the denominators for  
9 these metrics, as in what you need to hit to achieve?

10 MS. BARRY: I don't know if you do or  
11 not. I guess I would ask your staff. I believe you do  
12 have the measures themselves. And to the extent you  
13 don't, that's something we can provide. It's something  
14 we're in the process of communicating out with our  
15 network right now.

16 MR. FOSTER: Okay. Yeah. I'll check  
17 with the staff and then we'll get back to you if we  
18 need them. They struck me as a good idea, and like, it  
19 really could impact change, right? I mean, you're  
20 looking at hypertension follow-up, wellness visits,  
21 diabetes control, avoidable ED visits. Those are all  
22 salutary, positive things. How are you finding  
23 measuring these and providing payments for achieving  
24 them in terms of if it's working?

25 MS. BARRY: So I think we have some very



1 positive early signals. Recognizing that the PHM  
2 program and those six measures will be new starting in  
3 January, we have basically built and evolved the  
4 programs based on what we've been doing in 2021 and  
5 2022. So specifically, we have right now a value-based  
6 incentive fund program, which works very similarly -- a  
7 set of quality measures, target and stretch goals.  
8 Those payments we make quarterly, whereas we'll be  
9 making them more frequently under the new model.

10                   But ultimately, I think it is working  
11 quite well in terms of dealing with one of the biggest  
12 challenges that our network had really brought to our  
13 attention in the past, which is that if you move the  
14 incentive too far away from the expectation for  
15 performance, it can become a disincentive or it can  
16 water things down. So I think that has improved  
17 tremendously. I think the focus of the specific  
18 measures and being very clear and crisp on what the  
19 gaps are and what the expectations are has been very  
20 helpful as well. One of the significant challenges  
21 that remains that I think will be a theme over the next  
22 few years is that you have to have measures that occur  
23 sufficiently frequently at the organizational level so  
24 as to be measured and meaningfully able to improve.  
25 And you have to have a data source that you can access

1 at large scale. So that really means that we need to  
2 do our utmost to rely on claims-based measures, things  
3 where we have a large volume of information. In the  
4 2021 and 2022 program, some of the measures selected  
5 through our governance process required OneCare to use  
6 manual staff time to continue to gather information  
7 from all of these disparate electronic health records.  
8 And while ultimately, there are times that is important  
9 because of the gap, say, in performance, it's very  
10 resource intensive. And so we take that into  
11 consideration as we're thinking about what are the  
12 priorities and what does the network really need to  
13 improve on in the future.

14 MR. FOSTER: And would you agree with me  
15 that this is a good tactic? I mean, to me, it seems  
16 like the incentive is closely tethered to results, and  
17 it strikes me as a good tactic. Do you agree with  
18 that?

19 MS. BARRY: Yes, I do. We're very  
20 excited about it.

21 MR. FOSTER: How did you determine that  
22 2.8 million is the right amount of -- it's 2.3 or 2.5,  
23 2.8 -- whatever it was -- how is that the right amount  
24 of money for this tactic?

25 MS. BARRY: Yeah. I think there are a

1 couple of realities to look at. First of all, we did  
2 not want to have a cliff for providers in our network  
3 and move from a program where they had a certain amount  
4 of money that they were expecting to receive from  
5 OneCare and the calendar flips to the new year and all  
6 of a sudden it goes to zero and they have to earn  
7 everything immediately based on incentive. Because we  
8 knew that that would have impacts on workforce  
9 staffing, their own prioritization of projects and  
10 investments. So we decided that we needed a tapered  
11 approach. And so we arrived at that eighty-five  
12 percent in the base in year one and fifteen percent in  
13 the incentive as a reasonable threshold. And we have  
14 socialized, through that process and through our  
15 governance committees, an intention to keep changing  
16 that ratio from year to year. The amount of that  
17 change has not been predetermined; that will be  
18 evaluated each year based on what we're seeing in terms  
19 of advancements. But ultimately, the intention is to  
20 shift more and more of it into that incentive payment,  
21 therefore, really turning the dial up on making sure  
22 that people are being rewarded for achieving those  
23 higher outcomes.

24 MR. FOSTER: So there's no table or  
25 projections or anything you've communicated about how

1 you see that evolving over time at this point?

2 MS. BARRY: Tom, are you aware of  
3 anything that we've communicated out?

4 MR. BORYS: We've communicated to our  
5 board and committees kind of a visual that over time  
6 the opportunity for the bonus increases and then the  
7 base payment kind of decreases in a corresponding way.  
8 And another element being considered is, if there is a  
9 different integration into the shared savings and  
10 shared loss model, that would actually supplement this  
11 even further. And, over time, I think it's important  
12 that we continue to put more emphasis on these actual  
13 data-driven, data-measured outcomes, and there are  
14 fewer dollars in the base payments.

15 MR. FOSTER: Why don't we stop there.  
16 We're two minutes over. So we'll take our break now,  
17 and we'll come back at -- I think it's 1 p.m., unless  
18 you guys want to shorten it. What's your preference  
19 over on your side at OneCare?

20 MS. BARRY: I don't think we have one,  
21 Chair Foster.

22 (Indiscernible, simultaneous speech)

23 MR. FOSTER: Great. Okay. Well, we'll  
24 stick to the schedule. Come back at 1. Thank you very  
25 much.

1 (Recess at 12:17 p.m., until 1:01 p.m.)

2 MR. FOSTER: All right. Thank you,  
3 everyone. You're still sworn. I hope you all had a  
4 nice little lunch break. I understand you're  
5 transitioning data analytics arm to UVM. What UVM  
6 entity is receiving that data?

7 MS. BARRY: So this is Sara Barry. We  
8 have a contract with the University of Vermont Health  
9 Network. The specific entity underneath managing the  
10 data is called the Data Management Office.

11 MR. FOSTER: And how did UVM win the bid  
12 to take that work from OneCare?

13 MS. BARRY: There was a strategic  
14 planning process initiated by our board that Vicki  
15 Loner has described earlier in the day. And from that,  
16 there was a strategy to look for efficiencies and cost  
17 savings as well as to advance our analytics overall.  
18 Through that process, the UVM Health Network was also  
19 looking to build out its performance under value-based  
20 care contracts. And we saw an opportunity to look at  
21 joining them in the process that they were running to  
22 look at different vendors. So it was really through  
23 that process.

24 MR. FOSTER: Was there a bid process?

25 MS. BARRY: They had an RFP process.

1 They would have to speak to it directly in more detail.  
2 OneCare staff participated in seeing different vendor  
3 solutions in setting specifications about what we would  
4 need to meet our current expectations of our network.  
5 And then it moved forward from there.

6 MR. FOSTER: You said "they had an RFP  
7 process". Who's "they"?

8 MS. BARRY: The UVM Health Network.

9 MR. FOSTER: But it's the data that  
10 OneCare possesses and is responsible for. Did you have  
11 an RFP process to select from potential vendors?

12 MS. BARRY: No. There's two things  
13 happening at the same time back when this was all  
14 occurring. So coming out of the strategic planning  
15 process, OneCare found a need to look for alternatives.  
16 UVM Health Network independently was going to have its  
17 own process. We saw opportunities for synergy in that  
18 and explored whether the needs that we had as a network  
19 overlapped or aligned with their needs from that.  
20 Those criteria were provided out to selected vendors,  
21 and there was an RFP process. We then were able to  
22 watch demonstrations and to indicate where we thought  
23 that the solution the vendor could best meet the needs  
24 for OneCare's network.

25 MR. FOSTER: The vendor being UVM?

1 MS. BARRY: No. The vendor being a  
2 company called Arcadia.

3 MR. FOSTER: All right. How many  
4 entities did OneCare consider in providing this data  
5 to?

6 MS. BARRY: OneCare considered all of  
7 the entities that the UVM Health Network was looking at  
8 for a vendor, but the vendor --

9 MR. FOSTER: Hang on. Let me interrupt.  
10 Hang on. I'm getting at did you consider anyone other  
11 than UVM? Did you, OneCare, when you were giving out  
12 your data, consider anyone other than UVM?

13 MS. BARRY: No, we did not. We did not  
14 see a need.

15 MR. FOSTER: Why not?

16 MS. BARRY: Because there were two  
17 strategies involved here. Ultimately, there's a new  
18 data platform. That is a vendor. There is also the  
19 question that you asked me a moment ago about where --  
20 which entity under the UVM Health Network -- that is,  
21 the Data Management Office -- will be managing the  
22 data. Those two things came together for us in an  
23 overall strategy to meet the requirements of our board.

24 MR. FOSTER: And how could you evaluate  
25 whether or not UVM should take Vermonters' personal

1 health information as opposed to anyone else if you  
2 didn't consider other options?

3 MS. LONER: I think there's some  
4 confusion. It's not UVM; it is Arcadia that is the  
5 vendor.

6 MR. FOSTER: I understand the vendor.  
7 But you're doing this work with UVM, right?

8 MS. LONER: UVM Health Network is our  
9 sole parent organization. As part of our strategic  
10 planning process, our board directed us to look for  
11 options to advance our analytics that would not be  
12 duplicative and would not be more expensive than  
13 current --

14 MR. FOSTER: So why not --

15 MS. LONER: -- offerings.

16 MR. FOSTER: Yeah. All right.

17 MS. LONER: Us doing this alone would  
18 cost Vermonters more money, and we would have had  
19 dueling data analytics with our largest healthcare  
20 provider and our sole member organization. That's not  
21 cost effective.

22 MR. FOSTER: And you have about 300,000  
23 attributed lives; is that right?

24 MS. BARRY: Correct. Just a little  
25 less.



1 MR. BORYS: Yes, that's correct.

2 MR. FOSTER: And prior to this  
3 transition, did UVM Health Network have the PHI of  
4 those 300,000 people? Or were there some they did and  
5 some they didn't?

6 MS. BARRY: UVM Health Network or UVMMC  
7 has a existing arrangement with OneCare Vermont that's  
8 been there since our inception, where they provide  
9 supports and services, as Vicki described earlier, in  
10 terms of employment points, et cetera. Through that,  
11 we've always received IT support and had appropriate  
12 protections in place. This effort that we're moving  
13 forward with advances that work, because OneCare  
14 currently has a separate data vendor for a data  
15 platform. That platform will now be aligned through  
16 this agreement with the health network.

17 MS. LONER: OneCare still owns the data  
18 and is still responsible for the data as the  
19 accountable care organization. We still have all the  
20 business associate agreements in place with all of the  
21 payers, so if there is ever any breaches of data,  
22 ineffective use of the data, OneCare is ultimately  
23 responsible for that use. Thereby, we need to hold  
24 agreements with UVM Health Network to make sure that  
25 data is adequately protected.

1                   MR. FOSTER: And UVM didn't have all of  
2 this data before this change; is that right?

3                   MS. LONER: Sara, I'm going to put that  
4 over to you.

5                   MS. BARRY: We used servers through the  
6 UVM Medical Center/Health Network. That does not mean  
7 that they have the type of access that would be  
8 envisioned in this new arrangement as staff are moving  
9 over in that direction.

10                  MR. FOSTER: So previously, this data --  
11 OneCare used UVM services to house the data, but there  
12 is limitations, and now, those limitations are altered  
13 through this arrangement. Is that fair?

14                  MS. BARRY: That is correct.

15                  MR. FOSTER: Okay. And is UVM operating  
16 as a covered entity or a BA in this arrangement?

17                  MS. BARRY: I can check and get you that  
18 answer. I can't answer it off the top of my head.

19                  MR. FOSTER: Did OneCare provide notice  
20 and receive authorization from the 300,000 Vermonters  
21 whose PHI was provided to UVM?

22                  MS. LONER: We annually have to do data  
23 opt-in and opt-out processes on new members. So that's  
24 part of the ACO requirements. There's not a  
25 requirement for us to -- once we transition vendors --

1 to get reauthorization for that, as long as we have all  
2 the appropriate safeguards in place.

3 MR. FOSTER: So there's a safeguards  
4 rule, a privacy rule -- and I'm trying to understand  
5 what was the mechanism through which this information  
6 could be shared with UVM. So under the privacy rule,  
7 you have opt-in authorizations being provided. People  
8 say you can share this information with UVM for these  
9 purposes. And then there are certain permitted uses.  
10 And what I'm trying to understand is what was the legal  
11 authority to provide you -- OneCare -- the right to  
12 give this information to UVM.

13 MS. BARRY: So Chair Foster, my  
14 understanding is that everything that we are doing is  
15 under the allowance for payment and operations under  
16 HIPAA. And in this case, what we're talking about is  
17 UVM Health Network acting as a subcontractor -- a  
18 vendor of OneCare for the purpose of those payment and  
19 operations.

20 MR. FOSTER: Great. Thank you very  
21 much, Ms. Barry. That's helpful. And what did OneCare  
22 do to ensure that that permitted use -- the healthcare  
23 operations use -- is the only use by which UVM has  
24 access to?

25 MS. BARRY: Thank you for that question.

1 So that's why this process has taken us quite a number  
2 of months to put the contractual obligations in place.  
3 We hired additional outside legal counsel to advise the  
4 process and ultimately have very recently entered into  
5 contractual arrangements. There is some remaining work  
6 to be done before any data are shared under the new  
7 arrangement, and that involves ensuring that the final  
8 policies and procedures that dictate at the granular  
9 level the detail around how data are handled are well  
10 spelled out, and we have a written process in that  
11 contract to make sure that OneCare's compliance and  
12 legal officers review and approve those procedures  
13 before we move forward and actually share any data.

14 MR. FOSTER: So if it's -- if you can --  
15 we'd certainly like to see those. And we'd also like  
16 to see the diligence that was done on UVM's security  
17 prior to entering this contract -- or agreeing to enter  
18 the contract. And one of the questions I have is what  
19 role or impact, if any, did UVM's 2020 cybersecurity  
20 breach have on your decision to give UVM access to all  
21 this information?

22 MS. BARRY: So starting with the  
23 beginning, we can certainly provide you with the  
24 additional information. I would say that there was not  
25 a direct impact, from my lens, of the cybersecurity

1 attack and their response on the process that we went  
2 through. We did, at the time that that occurred,  
3 provide all of the required notices. We did the extra  
4 evaluative work that was required reported to our  
5 payers to ensure that there really, ultimately, was not  
6 any detriment to any of the information that they held  
7 on behalf of OneCare.

8 MR. FOSTER: Sorry. So are you saying  
9 OneCare's data was previously exposed in UVM's prior  
10 breach?

11 MS. BARRY: No. It was -- in the end,  
12 it was not exposed.

13 MS. LONER: It was not.

14 MR. FOSTER: Got it. But it could've  
15 been. But it wasn't. Is that right?

16 MS. BARRY: Correct.

17 MR. FOSTER: Okay. And then my question  
18 was, what role -- how did you evaluate their response  
19 and hopefully enhance privacy protections in  
20 determining to give them more access to this  
21 information?

22 MS. BARRY: Can you ask the question  
23 again, please?

24 MR. FOSTER: So UVM had a very large  
25 breach, which caused a lot of issues. And certainly,

1 when entities go through this, you hope that they take  
2 significant remedial steps to prevent it from happening  
3 again. And I want to know what OneCare's evaluation  
4 was of that in determining to give them this  
5 information.

6 MS. BARRY: So we could certainly work  
7 with our internal team to get you some more  
8 information. What I can speak to directly is that, not  
9 long after that time, we did some pretty extensive  
10 auditing work with them regarding the certification  
11 levels and the protections of data. Ultimately, they  
12 were found to be very well protected. And, as in any  
13 situation, there are obviously opportunities to  
14 continue to refine and enhance some of their  
15 procedures, and they put a work plan in place  
16 associated with that. So we did not have any findings  
17 that suggested that there were concerns that would lead  
18 to hesitation as we moved forward.

19 MR. FOSTER: And you diligence(d) that  
20 prior to giving them this information in connection  
21 with shifting your analytics to them?

22 MS. BARRY: That process that I'm  
23 referring to was complete before we moved forward with  
24 this. And just to be clear, we have yet to give them  
25 any new information under this arrangement.

1 MR. FOSTER: And you all are UVMMC  
2 employees?

3 MS. BARRY: Yes.

4 MS. LONER: Correct.

5 MS. BARRY: Our employment attachment is  
6 UVMMC.

7 MR. FOSTER: Do they set your salaries?

8 MS. LONER: Yes. We use the UVMMC  
9 compensation policy, but the board, for me, ultimately  
10 sets the CEO salary using the information gleaned from  
11 national standards.

12 MR. FOSTER: I want to be respectful of  
13 my fellow board members' time and the healthcare  
14 advocate and the public. Just, I think, two little  
15 areas. Real quick, the benchmarking report, is that a  
16 final report that we received?

17 MS. BARRY: The vendor has listed it as  
18 a preliminary report but agreed to allow it to be  
19 shared with the Green Mountain Care Board.

20 MR. FOSTER: Do you think it's accurate  
21 and can be relied upon for you to make decisions as to  
22 your practices and for the care board to make its  
23 decisions with regard to your budget?

24 MS. BARRY: To the best of our  
25 knowledge, it's accurate at this time. I think that

1 the reservation is that it is brand-new information,  
2 and we at OneCare continue to need to spend time  
3 looking at it and asking follow-up questions.

4 MR. FOSTER: In terms of the payment  
5 reform, shared risk -- it's set at, I think, 36 million  
6 dollars in the '23 budget. How did you come up with  
7 that amount, and why is that the right amount to  
8 incentivize the behaviors that you're trying to  
9 incentivize?

10 MR. BORYS: I can take that one. So  
11 the -- generally, the way that the risk and reward  
12 amounts are determined is through what's called a risk  
13 corridor, which is a percentage above and below the  
14 benchmark set by payers. And those can -- it can be  
15 anything you want. It could be a one percent corridor.  
16 It could be a fifteen percent corridor. I would say  
17 that standard ACO arrangements tend to revolve around  
18 the five percent range. There's certainly ACOs that  
19 take on much greater corridors, limits of up to fifteen  
20 percent. We have largely -- we negotiate those amounts  
21 with payers in order to find the balance between what  
22 type of risk we're willing to take on as the provider  
23 network and what type of risk or amount of risk the  
24 payer thinks will generate the right attention under  
25 these programs and, again, through the pandemic, reduce



1 that amount. And the amounts that we have in the  
2 budget that ultimately determine the 36-million-dollar  
3 figure represent increases up closer to what we had  
4 prior to the pandemic, but in some cases a little bit  
5 lower. And the slight reductions relative to the pre-  
6 pandemic years really reflect the fragility of  
7 Vermont's healthcare system. It's an important --

8 MR. FOSTER: Let me pause you there just  
9 so I can -- I got to focus, because I think I asked  
10 the --

11 MR. BORYS: Sure.

12 MR. FOSTER: -- question poorly. Why is  
13 it 36 million and not 100 million dollars?

14 MS. BARRY: We negotiate the terms with  
15 the total cost of care as set by the payer might be,  
16 you know, 500 million dollars, and then there's a risk  
17 corridor applied to that. And that determines the  
18 dollar figure -- the maximum loss or the maximum  
19 savings that providers can receive.

20 MR. FOSTER: So would a greater number  
21 provide a more significant incentive to achieve the --  
22 your goals of aligning conduct with curbing costs?

23 MS. BARRY: It would, but it would also  
24 present a concern in the sense that some providers  
25 might say the amount of risk I carry is too great for

1 my organization, and they might opt to not participate.  
2 So there is a balance to be struck.

3 MR. FOSTER: And how do you see the -- I  
4 guess the word is fragility these days -- of the  
5 hospital's finances impacting the temperature in terms  
6 of taking on risk?

7 MS. BARRY: Very significant challenge.  
8 When we started with these programs at the beginning of  
9 the all-payer model, the landscape was quite different  
10 from a financial perspective. The pandemic has caused  
11 a lot of challenges. You guys heard it all through the  
12 hospital budget process. So like I said, I'm going to  
13 go back to the word balance and say that we want to  
14 resume more material risk-sharing terms, because it  
15 does get attention, and it needs to be done very  
16 thoughtfully with a careful eye towards the financial  
17 health of our system.

18 MR. FOSTER: But if hospitals or  
19 providers have control over the outcomes, which I think  
20 is the intent, and they could achieve and make more  
21 money through this, wouldn't that be a good thing for  
22 them to do given the financial challenges they're  
23 facing, right? Like, if you give me an opportunity to  
24 make more money and I need money, I think I want it so  
25 long as I have an ability to impact it. Why is that

1 not what's happening?

2 MS. BARRY: I agree with you. But the  
3 factor that I think is important underneath it is  
4 what's the stability -- the underlying stability of the  
5 organizations? And even as individuals, we might place  
6 a bet on something, but I wouldn't recommend placing a  
7 bet on a very fragile foundation.

8 MR. FOSTER: Thank you. That's a fair  
9 point. If there are losses -- let's say they owe back  
10 5 million dollars as opposed to 5 million they saved,  
11 where would that money come from? Who would pay that?  
12 It's the hospitals, right?

13 MS. BARRY: Largely, the hospitals,  
14 correct.

15 MR. FOSTER: And how would the hospitals  
16 fund that? Would that be through Medicaid, Medicare,  
17 co-pays -- all the various revenue streams they have?

18 MS. BARRY: Basically, would come off of  
19 their balance sheets, essentially.

20 MR. FOSTER: So would any executives or  
21 individuals who are responsible for that loss have  
22 actually any skin in the game?

23 MS. BARRY: That's a good question. We  
24 really put the organizations rather than the  
25 individuals at risk in this. And one of the challenges

1 to bringing this provider network together is getting  
2 the governance structure for each of these hospitals to  
3 agree to the terms. So I think -- without speaking for  
4 them -- I think executives would feel some  
5 responsibility to their boards in the sense that if  
6 they had to make a large-share loss payment, their  
7 boards are going to consider that when evaluating  
8 management.

9 MR. FOSTER: Would that number, that  
10 there was a loss, come back through in our budget  
11 process here at the board?

12 MR. BORYS: It would actually. Through  
13 the hospital budgets, it must go through OneCare  
14 because we have a fully delegated or passed-through  
15 shared savings and lost model. So essentially you  
16 could see a circumstance in which a hospital comes and  
17 said, boy, we had a rough year and these ACO programs  
18 and had to pay a 5 million-dollar share loss payment.

19 MR. FOSTER: So if the hospitals  
20 ultimately as an organization would foot the bill, is  
21 it fair to say that by and large Vermonters are paying  
22 that, given that's the source of the revenue stream,  
23 other than the fed chair, of course, which, you know,  
24 we're part of?

25 MR. BORYS: I think through extension

1 there's some truth to that. But I will also add that  
2 the complexity of healthcare funding is huge. And if  
3 the general belief is that every dollar that funds  
4 health care comes from individual people, which is  
5 probably fair, then I'd say the answer is yes.

6 MR. FOSTER: So how would that actually  
7 change provider behavior or hospital executive behavior  
8 if they're not on the hook for any of it?

9 MR. BORYS: Every provider is really  
10 trying their best to sustain operations for their  
11 community, especially these hospitals, at least in my  
12 experience. And there's a balance to be struck between  
13 the activities that generate revenue under fee for  
14 service and doing the right thing for individual  
15 patients. And what we're trying to do here is align  
16 these two factors so that, when providers do the right  
17 thing for the patients, they're also rewarded  
18 financially. That's what makes us successful.

19 MR. FOSTER: Thank you for that answer.  
20 Looked like the commercial insurers are not doing fixed  
21 prospective payments. Why is that? I think there is a  
22 thing it said low marketability, technical limitations,  
23 risk tolerance. I think it's slide 19. Is that why  
24 the commercial insurers are not participating in that?

25 MR. BORYS: I'll speak on behalf of the

1 commercial insurers, and we may want to get into an  
2 executive session to discuss this in more depth as we  
3 are in active negotiations with them. I think it's  
4 about shared alignment largely in terms of what we're  
5 trying to achieve through OneCare Vermont and what  
6 their goals are. And I'll leave it there, so I don't  
7 step into some territory I shouldn't in public.

8 MR. FOSTER: Well, is there anything  
9 that's not confidential that you can share as to why  
10 you think, from your perspective, the commercial  
11 insurers are not participating in this?

12 MR. BORYS: Again, I don't want to speak  
13 on behalf of the commercial insurers. So I'll --

14 MR. FOSTER: I'm asking --

15 MR. BORYS: -- I'll just leave it --

16 MR. FOSTER: -- I'm asking for your  
17 perspective, not speaking for them, your perspective.

18 MR. BORYS: My perspective -- I think  
19 it's the alignment issue that I mentioned before.  
20 We're trying to install true fixed payments for  
21 providers that establish here's how much you should get  
22 paid for the work to care for this population. And I  
23 think some of the challenges that naturally come up are  
24 how do savings that the providers generate get back to  
25 the rate payers, for example. That comes up as an

1 interesting dynamic. And I think it's a valid point  
2 but one that represents a misalignment between what  
3 we're trying to achieve with the provider system, how  
4 the system is funded and paid for versus what the  
5 commercial insurers see as their value proposition with  
6 their members.

7 MR. FOSTER: Okay. Thank you. The CEO  
8 compensation is projected to be 491,000 dollars in  
9 fiscal year '23. And I understood from the responses  
10 to the staff that that includes bonus. Does it also  
11 include retirement benefits, any sort of severance  
12 package, or any other financial benefits? And then  
13 corollary, are there any other financial components to  
14 the comp that are not included here?

15 MR. BORYS: The table that we supplied  
16 was designed to be -- it's a projection, but designed  
17 to be like what an individual's taxable income would be  
18 along the lines of what is reported on a 990. It's a  
19 little difficult to project that, frankly, but that was  
20 the intent when we supplied that table.

21 MR. FOSTER: Thank you.

22 To the CEO, do you think you're  
23 adequately compensated?

24 MS. LONER: Yes. UVMC goes through a  
25 very rigorous process to benchmark the CEO salary

1 against other CEOs in like organizations. And the  
2 board reviews that and makes a determination on my  
3 annual salary.

4 MR. FOSTER: And do you think if you  
5 were compensated more generously you would be greater  
6 incentivized to achieve outcomes for a Vermonter or it  
7 would not make a difference?

8 MS. LONER: I think I'd like you to  
9 restate the question.

10 MR. FOSTER: Do you think additional  
11 compensation to you would provide an additional  
12 incentive for you to perform OneCare's mission on  
13 behalf of Vermonters?

14 MS. LONER: No. From a personal one,  
15 and I'm just going to speak on a personal basis because  
16 every CEO is different, I think that you need to be  
17 reimbursed based on fair market value and that  
18 individuals will make decisions based on what they hold  
19 important to them. And for me, it's the mission of  
20 OneCare Vermont that brought me to OneCare from the  
21 state, and that's how I continue to be passionate about  
22 that work.

23 MR. FOSTER: Well, what was your salary  
24 your first year as CEO?

25 MS. LONER: I do not recall. I could



1 get that for you, but --

2 MR. FOSTER: What year --

3 MS. LONER: -- not --

4 MR. FOSTER: -- what year did you become  
5 the CEO?

6 MS. LONER: I've been the CEO for about  
7 three years now, so I think it was in 2019, August of  
8 2019.

9 MR. FOSTER: The 990 from 2020 indicates  
10 the salary was 377,000 and now it's projected to be  
11 491. What are the performance metrics that went into  
12 determining that increase?

13 MS. LONER: So remember, in certain  
14 years -- and we can get you those details -- all the  
15 executives took a pay reduction due to the pandemic and  
16 forfeited any of their variable pay as a part of that.  
17 So that -- those factors would have to be taken into  
18 consideration.

19 MR. FOSTER: So the -- not the 2020  
20 990 -- at 377, you're saying is depressed because there  
21 were variable comp not received?

22 MS. LONER: Correct.

23 MR. FOSTER: I see. And in terms of the  
24 491 projected compensation, how much of that is tied to  
25 incentive-based compensation?

1 MR. BORYS: Actually, just received an  
2 email from the staff team and we'll supply a breakdown  
3 accordingly with the base versus incentive opportunity.

4 MR. FOSTER: Could you provide to me  
5 now?

6 MR. BORYS: I needed to have somebody on  
7 my team pull those data. I can try and get it during  
8 this meeting, but it'll take a little bit of work to  
9 break it apart.

10 MR. FOSTER: What about last year? What  
11 percentage -- and you can give me a ballpark -- was the  
12 compensation for the CEO incentive based?

13 MR. BORYS: I don't know.

14 Vicki, you recall?

15 I can try and -- let me try and look it  
16 up. Hang on.

17 MS. LONER: I don't recall. So it all  
18 follows UVMC's policy of variable compensation, which  
19 the Green Mountain Care Board does have copies of. So  
20 at maximum, the CEO can obtain twenty-five percent of  
21 their base pay through variable compensation. And VPs  
22 have a different rate, and then directors have a  
23 different rate as well. That's set year over year, and  
24 that is assuming they pay out a variable compensation,  
25 which they do not in every year, and it's determined on

1 whether or not we meet our corporate goals.

2 MR. FOSTER: And that's what I'm trying  
3 to understand is how the comp is tied to the corporate  
4 goals and what the metrics are that are being evaluated  
5 in determining what the comp should be.

6 MS. LONER: Yeah, you do have a copy of  
7 our corporate goals year over year, so you would be  
8 able to look at those to see exactly what those  
9 corporate goals were.

10 MR. FOSTER: Well, what I'm getting at  
11 is, like, I want to see how that translates in the  
12 evaluation, like, to determine the CEO-level  
13 compensation. Like, I get what the corporate goals  
14 are, but are those actually scored? Are those -- how  
15 are those evaluated in connection with determining  
16 compensation?

17 MS. LONER: Those are scored initially  
18 by our executive committee. Our executive committee of  
19 the Board of Managers makes a recommendation to the  
20 full board, and the full board ultimately decides on  
21 whether or not there is a payout; if so, what is that  
22 percentage of that payout; and that's done on an annual  
23 basis.

24 MR. FOSTER: And do we have that; do you  
25 know?

1 MS. LONER: I don't know that you have  
2 individual employee evaluations. I would not think  
3 you'd have that information.

4 MR. FOSTER: And from your perspective,  
5 does the executive -- the CEO and the other executives'  
6 compensation comply with Rule 5.203(a)?

7 MS. LONER: You'll have to tell me what  
8 that rule is. I don't have it in front of me.

9 MR. FOSTER: I can generally say what I  
10 think it is. I don't know if I have the language, but  
11 it's that the ACO structures executive comp to achieve  
12 specific and measurable goals, supporting the ACO's  
13 efforts to reduce costs and improve quality of care.

14 MS. LONER: Yes.

15 MR. FOSTER: Your comp is tied to those  
16 factors, great. And would you serve as OneCare's CEO  
17 if you received less compensation?

18 UNIDENTIFIED SPEAKER: I'm making more  
19 coffee, just so you know.

20 UNIDENTIFIED SPEAKER: Oh, okay.

21 UNIDENTIFIED SPEAKER: It's brewing.

22 MR. FOSTER: Sorry, I think there's  
23 another mic on.

24 My question is would you continue to  
25 serve as OneCare CEO if you received lower

1 compensation?

2 MS. LONER: I think it would be  
3 dependent on what that compensation was and whether or  
4 not it was within fair market value for my services.

5 MR. FOSTER: All right. Thank you all  
6 for answering my questions. I appreciate it very much.  
7 And with that, I'll turn it over to Jessica Holmes.  
8 Thank you.

9 MS. HOLMES: Okay. Thank you.  
10 So first of all, thank you for the  
11 efforts that you've gone into preparing the  
12 submissions. Appreciate that.

13 I have some questions. Some questions  
14 have already been asked by other staff or Chair Foster,  
15 but I will go through the questions that I have  
16 remaining. And some of your comments actually created  
17 new questions for me. So one was -- my first question  
18 was around the -- how many -- let's just say you have  
19 5,128 providers. How many of those deliver primary  
20 care? About, just roughly. Just trying to get a sense  
21 of how many of your providers in your network are  
22 primary care providers.

23 MS. LONER: We have fifty-four tax ID  
24 numbers. We'd have to do the math for you on how many  
25 providers, because remember, UVM Medical Center's one

1 tax ID number. They have hundreds of primary care  
2 providers.

3 MS. HOLMES: Okay. I mean, I guess part  
4 of my question revolves around you had seventy-eight  
5 respondents in your primary care engagement survey. So  
6 I'm trying to get a sense of whether you've assessed  
7 whether those providers are representative of all the  
8 primary care providers in your network. Seventy-eight  
9 seems low to me, particularly now that you said there's  
10 hundreds within UVM alone. So have you done an  
11 assessment to see whether they are representative of  
12 your primary care network?

13 MS. BARRY: We've not done that  
14 assessment, but we don't dispute the concern that you  
15 have about the number seventy-eight being low. It's  
16 actually quite a grave concern for us as well. And one  
17 of the key learnings that our staff are reflecting on  
18 right now to try to think about how to do better is is  
19 there a better or different mechanism to get the survey  
20 out to encourage engagement.

21 So we tried to use kind of a networked  
22 approach where it went out to key people at the sites  
23 and then from them to the providers within their  
24 organization. And what we learned is that did not work  
25 very well despite multiple reminders and outreach. So

1 part of what we need to do is, A, be careful that we  
2 don't overstate the value of those preliminary pilot  
3 survey results, but yet we use them because I think  
4 there are some interesting signals that we start to  
5 see, and second, that we figure out how we change our  
6 strategy to better engage and get higher response rates  
7 for primary care but also as we think about the other  
8 segments of our network that we want to survey.

9 MS. HOLMES: Yeah, and did the survey  
10 instrument include questions that gather specific  
11 examples of how one carries -- investments, data  
12 analytics, and payment incentives have fundamentally  
13 shifted -- how those providers actually deliver care?  
14 Like, is it -- is there evidence in that survey being  
15 collected about meaningful and measurable delivery  
16 system transformation that's directly linked to  
17 OneCare-specific efforts?

18 MS. BARRY: So if I'm understanding your  
19 question correctly, that it's really assessing like is  
20 this survey assessing change in behavior and outcomes,  
21 the answer would --

22 MS. HOLMES: Yes.

23 MS. BARRY: -- be no. The survey was  
24 designed to actually look at people's understanding of  
25 healthcare reform, the ease of use, or the difficulty

1 of use of some of OneCare's systems and tools, their  
2 knowledge and understanding. So it was framed quite  
3 differently than what you're suggesting.

4 MS. HOLMES: Let me put in a pitch for  
5 as you roll out the next version of this survey and  
6 hopefully have a greater response rate. I think it'll  
7 be really helpful and I think a lot of the questions  
8 that we've asked over the years around evaluation are  
9 trying to understand how do OneCare Vermont-specific  
10 policies, programs, investments change the delivery  
11 system and change outcomes for patients? And so asking  
12 specifically, you've got a provider survey out in the  
13 field. That's a good way to assess how things that  
14 OneCare is doing are actually changing the delivery  
15 system. So I will put in a pitch for that hopefully  
16 that you'll consider.

17 Happy to see that you're hiring an  
18 evaluator. Again, you know this is something I've been  
19 pushing for years, trying to get more evaluation.  
20 Something that's weighed on me for the past year is  
21 that we've been celebrating our relatively low total  
22 cost of care for Medicare, and perhaps we should, but I  
23 want to ask you about our wait times. So our wait  
24 times are excessive in Vermont, particularly for  
25 specialty care, which is disproportionately used by



1 seniors. So how does, like for example, the Medicare  
2 benchmarking report or OneCare Vermont assess the role  
3 that wait times and access challenges might play in  
4 OneCare's Medicare cost performance?

5 MS. BARRY: I'll let Dr. Wulfman address  
6 some of this, but just to start in terms of the  
7 Medicare benchmarking report, I think one of the early  
8 things that we are very interested in and concerned  
9 about is that in those reports our ED utilization is  
10 particularly high, and we have concerns that that is a  
11 signal that it is high perhaps because of access or  
12 wait-time issues. So that's one of the things we're  
13 looking at.

14 We are digging in more deeply, as I  
15 mentioned earlier, specifically to the transitions-of-  
16 care issues. And I know that that the board is well  
17 aware of these as well. They're in the news. But  
18 really understanding how patients not being able to  
19 leave the hospital to get to, say, a skilled nursing  
20 facility or back to home with appropriate supports is  
21 definitely having an impact on their quality of care  
22 that -- their desire for the place and services that  
23 they want to receive. So I think what we're trying to  
24 do through this new lever is shine a different light on  
25 that and use the national-benchmarking approach to

1 really indicate that there's some need -- it's a very  
2 specific need -- to look at certain parts of the system  
3 and try to address that.

4                   Now, I think it's premature to answer  
5 the question "what are we as an ACO going to do about  
6 it?" because, as I mentioned, we haven't even  
7 disseminated all of this information yet, but it's  
8 critical ultimately to the health of the healthcare  
9 system.

10                   MS. WULFMAN: I agree with what Sara  
11 said. And I'll just add I think we have a wait-time  
12 problem for all areas of health care. It's not just  
13 specialty care. It's getting out of the hospital to go  
14 to SNF or rehab; it's for primary care; it's for -- you  
15 name it. ER wait times are horrible, we know. So it's  
16 everywhere we look, and I think we cannot underestimate  
17 the impact of staffing issues that are huge in all  
18 those areas.

19                   I definitely think that we have the need  
20 to educate the patients more about where to go for  
21 their care. And I don't want us to underplay the  
22 responsibility of the patients in helping with solving  
23 these problems. So if a patient of mine thinks they  
24 have a mole that needs checking and they don't get to  
25 see me on the day they want at the time they want, they

1 might go to the ER. That has happened. And many other  
2 examples, I can give you. So I think we're working on  
3 this together with our providers and in all kinds of  
4 different ways but remains a heavy burden.

5 MS. HOLMES: Well, let me ask you a  
6 follow-up question about the budget, then, and thinking  
7 about where in the budget are -- would we find  
8 resources allocated to address some of these  
9 opportunities that have been identified in the Medicare  
10 benchmarking report for improvement, specifically the  
11 lower than expected primary care usage, the higher than  
12 expected ED utilization that you mentioned. So where  
13 in the budget will we see resources specifically  
14 allocated? I know you may not have action steps  
15 identified, but are there resources already allocated  
16 to address opportunities for improvement?

17 MS. BARRY: I think there's two parts to  
18 the answer to that question. The first is we just  
19 received the data and the budget was developed months  
20 prior. So there's a cycle that we have to go through  
21 to make some of those broader adjustments. Having said  
22 that, kind of knowing the broader landscape, I think  
23 you could look specifically to the enhanced support for  
24 the CPR program and the flexibilities that that  
25 provides for allocating funds within those sites for

1 staffing and to meet some of those needs. And the  
2 second is a line item for specialty care, which we're  
3 still working on some of the details, but Dr. Wulfman  
4 is leading some efforts with the states and with others  
5 around some of the problems in skilled nursing  
6 facilities right now. And so you'll hear more from us  
7 as that emerges over the next couple of months. But  
8 those would be two examples.

9 MS. HOLMES: And just as a follow-up,  
10 then -- I recognize the budget was produced before this  
11 benchmarking report came out. Is there any appetite  
12 for shifting some of those resources now that you know  
13 a little bit more about the benchmarking report? Would  
14 you -- if you could submit your budget now, would it be  
15 the same budget?

16 MS. LONER: I think our budget is built  
17 and approved by our board based on the amount of  
18 revenues that we have coming in from the hospitals and  
19 the payers. I don't think there's an appetite from the  
20 payers to give us more money for these services, but  
21 you could certainly ask them to.

22 MS. HOLMES: No, I wasn't thinking that  
23 you would have to add more, but you might shift  
24 resources within the same dollar amount, right? So you  
25 might just shift programmatically allocation of

1 resources given the data that you're receiving from the  
2 Medicare benchmarking report.

3 MS. LONER: I think the only challenge  
4 would be is that providers like primary care sign up  
5 based on the population health payment programs that  
6 we're supporting. And if you change that, you've  
7 changed the contractual agreement that we've made with  
8 those providers who have signed on. So you could  
9 suffer a loss if you did that in your provider  
10 participants.

11 MS. HOLMES: Okay.

12 MS. WULFMAN: Could I add a couple of  
13 clinical comments? We are --

14 MS. HOLMES: Sure.

15 MS. WULFMAN: -- also, through our  
16 population health model, incentivizing some of this  
17 work. So the two care-coordination outcome measures  
18 that we have built into the population health model for  
19 '23 are follow up after two avoidable -- potentially  
20 avoidable ED visits. So getting people in. If they've  
21 had two ED visits in the last ninety days, incentivize  
22 people to get them in within the next sixty days so  
23 that they don't have a third one. And working together  
24 on that across the care continuum.

25 And then also hypertension follow-up is

1 a process improvement that we are requesting as our  
2 care coordination, one of our two metrics, for the  
3 population health model. So if somebody has a  
4 diagnosis of hypertension, going forward we're not just  
5 saying, oh yeah, this year again it isn't controlled.  
6 We're saying get them in within a certain time frame in  
7 order to get credit so that they have adequate follow-  
8 up. So I think those are very important metrics that  
9 we are adopting for '23, and we will measure that.  
10 They will --- we will measure the outcome of those two  
11 incentives.

12 MS. HOLMES: Okay. My next area you  
13 cite a few challenges to success, and I just wanted to  
14 probe a few that you mentioned. One was you cite as  
15 one challenge the expansion of enrollment in Medicare  
16 Advantage plans and highlight that this needs to be  
17 addressed in future visioning. I think those are  
18 exactly the words that were used in the submission. So  
19 I'm wondering what is the path forward to achieve  
20 meaningful scale? And specifically, what role does the  
21 new collaboration between UVM Health Network and MVP  
22 play in the ACO's scale success and future visioning?

23 MS. LONER: I can speak to that. So as  
24 we discussed earlier, our initial strategic planning  
25 process started in 2021. The plan was at the time to

1 roll that process through 2024 because we thought at  
2 that time there would be only a one-year extension to  
3 the all-payer model agreement, and instead we've gotten  
4 a two-year extension. We have been highly focused this  
5 last year, trying to understand if there will be any  
6 adjustments made in the current model, which we're  
7 being told are not.

8                   And so next year, as part of our  
9 strategic planning process, we're going to have to  
10 understand what are other options that are available to  
11 us as an ACO that we can enter into directly with CMS,  
12 CMMI, the state, perhaps certain payer partners if  
13 another all-payer model agreement is not beneficial to  
14 our provider network. So that needs to be the process  
15 from which we build on and our strategic planning kind  
16 of refresh next year to look at what are those paths  
17 that would be viable to us as an ACO in Vermont. So  
18 that will be taken up as part of that strategic  
19 planning process.

20                   MS. HOLMES: Okay. With respect to the  
21 challenge that you cite about the absence of Medicare  
22 in commercial unreconciled fixed payments, I'll leave  
23 the Medicare aside for now and focus only on the  
24 commercial -- and I know Chair Foster asked you this  
25 question, and I recognize that some of it may have to

1 be relegated for an executive session if we go in  
2 there, but perhaps I can ask it slightly differently  
3 that doesn't reveal confidences -- you referenced these  
4 three barriers: technological limitations, low  
5 marketable value, and low risk tolerance from fee for  
6 service as the commercial barriers. So I'm wondering  
7 how you were able to successfully overcome those  
8 barriers in the CPR program and in the SVMC Hospital  
9 pilot program and why those strategies can't be scaled  
10 up.

11 MR. BORYS: Well, I'm not sure that we  
12 have solved it. We have a -- I'll call it a kind of a  
13 Band-Aid approach to make CPR work because it's been a  
14 priority area of ours. And by that, I mean at the end  
15 of the year, we do have reconciliations between OneCare  
16 and the payers that require a reconciled payment. We  
17 just don't charge into the CPR practices; it gets put  
18 into the hospital settlement. That is not my ideal  
19 scenario for this, and it is a barrier to making this a  
20 bigger and broader program and -- so in short, I think  
21 we've made it work but not in the ideal state.

22 MS. HOLMES: And the SVMC program  
23 similarly?

24 MR. BORYS: Yeah, I would say it's  
25 similar, and credit to SVMC is that they offered to be



1 a pilot site to help us test this out as a new  
2 initiative, and they've largely stuck with it, I think,  
3 partially in hope that it would move to a truly  
4 unreconciled model.

5 MS. HOLMES: If we could -- I don't know  
6 if you have your submission in front of you, but I  
7 wanted to talk to you about tables 6.1 to 6.3, the  
8 variance analysis, and this is looking at the revised  
9 fiscal year '22 to fiscal year '23 variation. And you  
10 list a twenty-six percent increase in revenues coming  
11 from the Blue Cross Blue Shield QHP program. And in  
12 the table, the tremendous growth in revenue is  
13 attributed to approved QHP filings. So can you help me  
14 understand how that -- where that twenty-six percent  
15 growth rate comes from? Premiums didn't rise by  
16 twenty-six percent, and according to slide 14,  
17 attribution to the Blue Cross Blue Shield QHP program  
18 is projected to fall. So I'm really just trying to  
19 understand that growth rate --

20 MR. BORYS: Great question.

21 MS. HOLMES: -- in that table.

22 MR. BORYS: I can probably answer that  
23 better if I have a little bit more time with the  
24 numbers, but my initial thinking is that it's against  
25 what the numbers reference. So what is the twenty-six

1 percent referenced against? If it was last year's  
2 budget, then that could be twenty-six percent. In  
3 other words, if last year's budget was lower than we  
4 anticipated or reflective or relative to what we're  
5 experiencing in the market now, it could look like  
6 there was a bigger increase. But the way in which the  
7 target was set was we looked at emerging 2022 span data  
8 and built on top of that, if memory serves me, a six  
9 percent increase, which is identified as the medical  
10 expense component of the insurance rate trend. So that  
11 was pretty clean and straightforward. But if the  
12 twenty-six percent is referenced against a prior year  
13 budget, there could be another variable to consider  
14 there.

15 MS. HOLMES: Well, maybe if you could  
16 follow up, that'd be helpful. This is -- in the  
17 variance table it's the revised budget, so it's not the  
18 original budget, but it's the revised budget so  
19 presumably --

20 MR. BORYS: Okay.

21 MS. HOLMES: -- you would have more up  
22 to date than the original '22 budget. So it would be  
23 helpful to us to understand --

24 MR. BORYS: I will --

25 MS. HOLMES: -- how that --

1 MR. BORYS: -- do that.

2 MS. HOLMES: -- rather large -- and it's  
3 a pretty significant amount of money as well, not only  
4 percentagewise, but also just dollars. Also, you  
5 budgeted 1.87 million dollars for software. And I'm  
6 wondering if you can just give us some more details on  
7 that. I know you're a sunseting Care Navigator. Data  
8 analytics are being outsourced to UVM Health Network  
9 now under contracted services, so what remains in that  
10 bucket of 1.8 million dollars for software?

11 MR. BORYS: Good question. So this is a  
12 transition period where OneCare largely has to maintain  
13 its ability to deliver analytics, support to its  
14 network while the Arcadia system is being built up. So  
15 there are some software tools, including the current  
16 data warehouse tool, that we still are paying for  
17 through this transition period. What we expect to see  
18 in future years is that we can start to sunset some of  
19 these software expenses as the new platform is up and  
20 running and ready to deliver supports to the OneCare  
21 Network.

22 MS. HOLMES: So in a follow-up, would  
23 you be willing to supply a breakdown of that software  
24 and then what you anticipate will be sunsetted in  
25 future years so we can understand what the ongoing

1 software costs will be and what you're maintaining in  
2 duplication this year?

3 MR. BORYS: I think we could supply  
4 something like that, as long as -- always careful about  
5 disclosing software -- or vendor pricing information.  
6 But if we can do it in a kind of a generalized way, I'm  
7 happy to do that.

8 MS. HOLMES: That would be terrific.  
9 You can work with our legal team in terms of what's  
10 confidential and what would be allowable.

11 My other question in terms of the budget  
12 is around salaries plus purchase and contracted  
13 services. So I'm adding the two together because I  
14 recognize there's been movement, particularly this  
15 year, between the two with the new UVM Health Network  
16 data contract. So I'm going to call this a human  
17 capital bucket, if you will, and that's hovered around  
18 9 to 10 million dollars since 2018. When I look at  
19 that bucket between '22 and '23 I see about a twelve  
20 percent jump. And I'm trying to figure that out  
21 because the number of employees is lower, salaries are  
22 only rising by three percent on a smaller number of  
23 employees, and the UVM Health Network contract is  
24 supposed to be net neutral. So I'm trying to figure  
25 out where the twelve -- you go from, in 2022, I think I

1 have 10.7 million dollars collectively in that bucket,  
2 and then in 2023, it's about 12 million dollars. So  
3 can you help me understand that combined growth in what  
4 I'm deeming the human capital bucket?

5 MR. BORYS: One moving part to mention  
6 is as part of the transition to the UVM Health Network  
7 analytics model, the vital contract is now in that  
8 purchase services arrangement. So that's kind of a  
9 nonhuman capital component. The other that I'll  
10 mention that has grown over time is legal expense.  
11 That's been a pretty significant growth area for us  
12 over time. And more closely, it's also where our  
13 actuarial expenses live, which has been a growing  
14 expense as well. And audit -- audit has grown from an  
15 expense base also.

16 MS. HOLMES: I think probably what'll be  
17 really helpful is for us to understand some of that, if  
18 there's a way to deeper dive into that, because it's  
19 not clear from what you submitted where all those --  
20 the changes in those dollars. So I think particularly  
21 if you go from '22 to '23, it would be helpful for us  
22 to understand those moving parts with fewer employees,  
23 salaries rising only by three percent. If you add up  
24 the contracted and purchased services, it's hard for us  
25 to offset what is UVM and what is some of the other

1 buckets of services that you're providing. So if you  
2 could just help us do that walkthrough, I think that  
3 would be helpful.

4 MR. BORYS: Sure thing.

5 MS. HOLMES: Thank you. All right. My  
6 last actual question is around -- then I want to --  
7 because I'm also trying to be cognizant of there's many  
8 other people that have to go after me. You submitted  
9 some data in Appendix 7.4 that illustrates the  
10 proportion of patients in the high-risk groups whose  
11 care is managed and coordinated. And to be honest, I  
12 was surprised by the proportion of high-risk patients  
13 whose care is actually being managed is quite low.  
14 Only five percent of patients in the very, very high-  
15 risk level report being or -- are reportedly being  
16 managed and only six percent of high-cost members. So  
17 I'm wondering if -- and maybe this is a question for  
18 Dr. Wulfman -- did those reported percentages surprise  
19 you given all the efforts that OneCare is taking to  
20 manage the care of the folks in that fourth quadrant?  
21 And how do we interpret those numbers? And I  
22 recognize -- I read all the footnotes there, and we  
23 can't compare '21 to '22, although I would like to, but  
24 I recognize we can't because it's a different  
25 collection mechanism, but given the data in 2022, those

1 numbers seem surprisingly low to me for that high-risk  
2 category.

3 MS. WULFMAN: I agree they are lower  
4 than we would like. I can't give you all the reasons  
5 why. We are always driving towards maximizing that. I  
6 can look into it further. It does differ across  
7 payers, and it differs from HAS to HAS, so there are a  
8 lot of factors that impact that. But obviously, our  
9 goal is to keep moving that up. There is a little bit  
10 due also to switching from Care Navigator for  
11 recordkeeping to our new methods, and that's settling  
12 out still. So we're still in transition, and so the  
13 rates may actually be higher than what we were able to  
14 report.

15 MS. HOLMES: Do you have -- I guess I'm  
16 thinking, assuming your new population health  
17 management payment strategy and bonus incentive systems  
18 work, these numbers should rise next year. So could  
19 you submit -- and if you don't have them today,  
20 understandable -- but could you submit your target  
21 levels for what you're anticipating the percentage of  
22 patients in each of those categories to be managed for  
23 next year so that we can get a sense of how well you're  
24 tracking progress towards those goals, given that  
25 you're changing your payment mechanism to try and

1 maximize care management?

2 MS. WULFMAN: Absolutely.

3 MS. HOLMES: That'd be great. Thank  
4 you.

5 I think I'm going to kick it back over  
6 to you, Chair Foster, given how much time we have.

7 MR. FOSTER: I think you're fine if  
8 you'd like a little more. If you're all set, we can  
9 come back to it if you'd like. Do you have more or  
10 you --

11 MS. HOLMES: All right. Well, let me --

12 MR. FOSTER: Go ahead.

13 MS. HOLMES: -- go ahead and I -- yeah,  
14 I have a couple of questions, but I can -- I'll see if  
15 others have those similar questions. Then I can come  
16 back.

17 MR. FOSTER: Okay.

18 MS. HOLMES: Thank you.

19 MR. FOSTER: Yeah. I sort of budgeted  
20 thirty to forty-five minutes per member. And if people  
21 go over or under, that's totally fine.

22 So next, we'll go to Dr. Murman.

23 MR. MURMAN: Hi. Dave Murman, new on  
24 the board. Nice to meet most of you for the first  
25 time, a few of you in the past. And I have a lot of



1 questions for you. I'll try to trim it down. They  
2 keep growing through each hour.

3                   So I guess I just want to start with,  
4 like, an introductory remark, which is to say thanks  
5 for your budget submission and presentation and all of  
6 this overview. As you can understand, I'm sure that  
7 coming to try to understand all of the intricacies in  
8 the last six weeks has been a bit of a lift for me as  
9 my preconceptions of what an ACO and OneCare is have  
10 been completely flipped, and I hope that I understand  
11 this well. So I may have some redundancy in some of my  
12 questions of what things that you've covered elsewhere,  
13 and I apologize for that.

14                   I just want to be clear that you guys  
15 understand that our perspective on this from the care  
16 board is that we are tasked with -- we're a regulatory  
17 agency, the task improving the health and population of  
18 Vermonters, reducing the per-capita growth and  
19 expenditures for health services in Vermont across all  
20 payers. Although, I think we're particularly concerned  
21 about ones that affect Vermont commercial payers and  
22 Medicaid while ensuring access to care and quality and  
23 is not compromised, enhancing patient and health care,  
24 professional experience of care, and recruiting and  
25 retaining and achieving administrative simplification.

1 So each component of that healthcare delivery system  
2 shares many of these goals that are often not entirely  
3 aligned by different market forces, incentives, and  
4 other priorities. So just understand that our  
5 questions and my questions today come from this  
6 perspective, which is -- and these aims are just to  
7 drive a system-wide improvement in access,  
8 affordability, and quality in health care to improve  
9 the health of Vermonters.

10 So with that sort of background, I guess  
11 the first question that I have in reading through all  
12 this and listening to all this is that clearly you are  
13 people that think a lot about health care: healthcare  
14 delivery, health of the patients, the population of  
15 Vermont. And so my first question is -- and I'd love  
16 to hear from any of you -- is what you think as a  
17 state, as a society, what are the things that we can do  
18 from here to improve the health of Vermonters? Not  
19 necessarily OneCare or ACOs, but what are some of the  
20 things that we could do? And I guess, then, if there  
21 are some things that OneCare can address, then that's,  
22 I guess, the ones that are most exciting to me.

23 MS. BARRY: Well, I can start at a very  
24 high level. I mean, what comes to mind for me is that  
25 I think we need to grow a broader understanding of true

1 population health and we need to be putting more  
2 resources and intentionality around preventive-based  
3 activities. And I think that the healthcare system in  
4 the United States is kind of perverse in that sense,  
5 that we're really focused on treating acute care and  
6 illness and not enough up front. And that's one of the  
7 issues that I will say we, at OneCare, grapple with,  
8 but it's an issue that we hear from providers across  
9 the state as we have conversation.

10 MR. BORYS: I can add to that a couple  
11 of different perspectives as well -- or additional  
12 perspectives, let's say. First is having a healthy  
13 care-delivery system. And I mean that broadly in that  
14 it's not just financial health of organizations, but  
15 there's provider satisfaction and they are ready,  
16 willing, and able to care for patients. So that's  
17 something I think about a lot in these programs is,  
18 under CPR, the Comprehensive Payment Reform Program,  
19 for example, our providers are actually more satisfied  
20 in this type of arrangement and therefore can deliver  
21 better health care. Their focus is more on the health  
22 care. So I do think about how do we make the  
23 healthcare system itself as high functioning as it can  
24 be and then that should, in my view, lead to better  
25 health outcomes for patients.

1                   The other thing that's really in  
2 OneCare's wheelhouse but not exclusively is the use of  
3 data. I think the data that we have sheds light on  
4 opportunities that are otherwise invisible in our  
5 system, and we can really do a lot with these data in  
6 terms of identifying opportunities for specific  
7 interventions, specific improvement areas, so that we  
8 can collectively raise the bar and that every diabetic  
9 patient is well controlled now, and we know exactly  
10 where we stand, we can make measurable improvements  
11 over time.

12                   MS. LONER: Yeah, Tom, I would just  
13 agree with what you said and add on in terms of  
14 workforce and having a happy and satisfied workforce.  
15 And I think part of that that could be better reviewed  
16 or looked at, and maybe something that the care board  
17 could take a look at is what are those administrative  
18 burdens that are being placed on healthcare providers  
19 right now, and is there a way to be able to streamline  
20 and simplify some of those burdens, because what you're  
21 trying to do is create a better mousetrap in value-  
22 based care. And you have to always have regulation,  
23 and smart regulation is good regulation, but you can't  
24 put additional administrative burden on your already-  
25 fragile system unless you have a real reason for doing

1 it and making sure that the reason you're doing it is  
2 that people are going to be better off at the end of  
3 the day. And people that's like all Vermonters, like  
4 that's what we're trying to get at, is are people  
5 better off because of this new system approach or not?

6 MR. MURMAN: It's interesting, all three  
7 of you kind of spoke to things that I have furthering  
8 questions.

9 So Vicki, if I could start with you,  
10 which is, I'd actually cross this question out, but  
11 what has one -- as OneCare describes that they do in  
12 the budget submission that there is a reduction in  
13 administrative burden, and I was wondering if there's a  
14 one -- is there a way that OneCare measures that  
15 reduction in administrative burden, or at least from a  
16 survey standpoint, if we know what reductions are  
17 occurring, if that could be quantified in some way as a  
18 decreased impact on those providers? I mean, we all  
19 know that primary care providers are burning out with  
20 pre-authorizations and complying with certain  
21 documentation and regulations. But what has OneCare  
22 done and how do they quantify it to reduce  
23 administrative burden?

24 MS. LONER: We haven't surveyed, right,  
25 to get an exact percentage on how we've done this, but

1 I can tell you a few of the ways. So through our  
2 contract with Medicaid, the providers that are part of  
3 OneCare had administrative relief of prior  
4 authorizations for select services because they are  
5 agreeing to be accountable financially and clinically  
6 for certain measures. So that provides a measure of  
7 relief for all Medicaid individuals that are in the  
8 program -- and their providers as part of that.

9                   We have done things internally to be  
10 able to reduce administrative burden back to the  
11 providers, as Carrie mentioned. Through our population  
12 health model, we used to have care-coordination  
13 metrics, value-based incentive metrics, population  
14 health metrics. It was all in support of caring for  
15 the person and what better outcome; so why don't we  
16 blend those all together, take a more holistic  
17 approach, and get down to a few measures that are  
18 meaningful to providers. That's easier -- it's not  
19 easy to do, right? Because all payers have their  
20 requirements that they'd like to see and things they'd  
21 like to measure. You as the Green Mountain Care Board  
22 have things that you would like us to measure. And so  
23 this is really trying to get at what are those measures  
24 that the clinicians believe are valuable to measure and  
25 patients are better off because of it. So those are

1 two concrete examples of things OneCare has done to be  
2 able to reduce the administrative burden on healthcare  
3 providers.

4                   And the payment reform alone provides a  
5 lot of flexibility in terms of the way care is  
6 delivered to Vermonters and not having to be tied to  
7 certain CPT and ICD 9 codes in order to build for those  
8 services. So more flexibility in the way that care is  
9 delivered is what I would say.

10                   MR. MURMAN: Sara, I want to just follow  
11 up on your thing with prevention. I think one of the  
12 things that we struggle conceptually with -- I think  
13 you're a pediatrician or were a pediatrician or a  
14 pediatrician or once maybe worked in --

15                   MS. BARRY: No, just worked with them  
16 for a long time --

17                   MR. MURMAN: Worked with them --

18                   MS. BARRY: -- not one, though.

19                   MR. MURMAN: -- because pediatric is  
20 really the place where prevention is occurring and --  
21 for primary prevention, and then we're sort of stuck  
22 with secondary prevention and the -- for the bulk of  
23 our years. And then a lot of the metrics that we're  
24 using to evaluate the quality of health in Vermont are  
25 A1C scores, hypertension, depression, screening. I

1 don't know, I guess from my perspective, I feel like  
2 we're just sort of scratching the surface of what  
3 really health care's value is when we're talking about  
4 those things and that prevention really is almost --  
5 precedes the delivery of health care. But with that in  
6 mind, are you -- do you feel that these metrics that  
7 we're following like A1C less than 9 -- I think -- I  
8 couldn't figure it all out -- is A1C less than 9,  
9 diastolic pressure less than 140? Depression  
10 screenings, are these -- do we know -- do you have any  
11 understanding whether or not this is -- I mean, a lot  
12 of these are really long-term things, but in the short  
13 term, do you have any data or signals maybe that this  
14 is reducing cost, reducing disease, reducing  
15 hospitalizations?

16 MS. BARRY: You're asking a wonderful  
17 million-bazillion-dollar question, really. And so I  
18 think there's multiple components to it. I spent many  
19 years working with pediatricians and family practice  
20 physicians and, from that process, learned that really  
21 a multi-generational approach to thinking about and  
22 integrating medical need and social need is incredibly  
23 complex and quite necessary to be thinking about the  
24 primary prevention strategies.

25 And so OneCare has a couple of things



1 that we're working on. With respect to the quality  
2 measures, you're absolutely right. We look at chronic  
3 disease management, and that's an important component  
4 to controlling costs and improving outcomes. But we  
5 also look at proxies for preventive care. So for  
6 children and for adults, we look at the use of wellness  
7 visits, age-appropriate wellness visits, screenings --  
8 developmental screening for kids, being a good  
9 example -- depression screening for adolescents and  
10 older adults. And that's just the start.

11 We also really try to think about where  
12 there's space for innovation. So you'll see OneCare  
13 and it's budget continues to invest in a program called  
14 DULCE, which is a partnership between local  
15 pediatricians' offices, parent-child centers, and legal  
16 aid to really support new parents, so parents of  
17 newborns and young children, to identify some of those  
18 social stressors, environmental needs, and provide  
19 immediate referral and linkage to services to really  
20 try to get in front of and make a generational impact  
21 on some of those challenges that have existed. So  
22 that's -- it's small. And one of the challenges we've  
23 had, frankly, is how do you expand that model statewide  
24 when the birthrate is declining and we might not see in  
25 each practice enough newborns to actually make that

1 model work? But we continue to think about what are  
2 the strategies and what's the right place for those  
3 strategies? Is it in the patient center medical home;  
4 is it in the community; is it partnering in a different  
5 way?

6 MR. MURMAN: I think one of the things  
7 that I'm struggling with when I'm trying to understand  
8 what the potential impact of an ACO is within  
9 preventative care is this charge of the care board,  
10 which is trying to reduce the per-capita growth rate of  
11 expenditures in health care, and it seems that we can  
12 throw so much at prevention, but the gains of that are  
13 five, ten, twenty, thirty years out. And we've got  
14 this sort of confluence of crises going on right now  
15 where hospitals' budgets are really struggling,  
16 insurance rates are going through the roof, inflation,  
17 staffing, and whatnot. So I guess to follow up on that  
18 question, I guess, when you all as OneCare or as  
19 individuals think about cost drivers in health care and  
20 what those are, are there cost drivers in health care  
21 that you think that OneCare -- I guess actually is  
22 OneCare -- can OneCare augment these things that are  
23 driving up the cost of health care; and if so, how?

24 MS. BARRY: Well, I think OneCare tries  
25 to --

1 MR. MURMAN: In the short --

2 MS. BARRY: -- augment it --

3 MR. MURMAN: -- in the shorter term is I  
4 guess --

5 MS. BARRY: Yeah.

6 MR. MURMAN: -- what I'm trying to say.

7 UNIDENTIFIED SPEAKER: Yeah.

8 MR. MURMAN: Yeah.

9 MS. HOLMES: That's the difficult  
10 challenge right there, is the timeline. And so I think  
11 what we continue to struggle with and have  
12 conversations through all levels of our governance is  
13 how do you manage these one-year payer-contract cycles  
14 and performance expectations with mid- and long-term  
15 outcomes that our clinicians remind us all the time  
16 it's going to take years, decades, generations to  
17 address. And so I don't know of a secret formula that  
18 says here's exactly how much we should be investing in  
19 in prevention specifically versus chronic disease  
20 management. I think we're continuing to refine that.

21 But one of the most important messages  
22 that we as the staff at OneCare try to convey all the  
23 time to our provider network is that, using the data,  
24 not everything needs to go down. Like costs may need  
25 to go up in primary care. We might need to actually

1 incentivize more visits for people who are very fragile  
2 or have needs. And that's okay and good. That just  
3 needs to be offset with a broader vision of where are  
4 the avoidable areas of utilization and how do we  
5 address those all.

6 MR. MURMAN: I guess, how do you address  
7 the avoidable areas of utilization? And I think the  
8 big expensive utilizers are -- or the big expensive  
9 cost centers are going to be hospital-based procedures,  
10 admissions, visits. How does OneCare incentivize  
11 people to get care in other locations or in less  
12 expensive hospitals, EDs, places to get procedures?

13 MS. BARRY: I think there's multiple  
14 strategies. But as Dr. Wulfman spoke about a moment  
15 ago, certainly our care-coordination program is a large  
16 part of it. And the work that we've done in the last  
17 couple of years to get more precise in sharing  
18 information, not just about a large swath of  
19 individuals that might benefit from generalized care  
20 coordination, but specifically looking at those who are  
21 showing back up at the emergency department.

22 MR. MURMAN: Does OneCare have, like,  
23 any specific programs to try to encourage hospitals?  
24 Well, I mean, it's such a tricky time right now. So  
25 like, hospitals are still struggling. The budgets are

1 complicated. The labor costs are through the roof. I  
2 think you know I work in the emergency department. Our  
3 volumes are super high. The census of the hospital is  
4 super high. The census at the SNFs is super high.  
5 Access is super low. It's a really complicated time to  
6 work. But at the same time, boom, I mean, costs are  
7 just going up super -- very quickly in health care year  
8 over year. Are there programs that OneCare has to work  
9 specifically with hospitals to try to reduce costs  
10 within hospitals or push hospitals to encourage  
11 hospitals to move to -- say, to outpatient surgery  
12 centers or other lower cost areas to deliver care?

13 MS. BARRY: Tom --

14 MR. BORYS: I'll put --

15 MS. BARRY: -- do you want to speak?

16 Yeah.

17 MR. BORYS: I'll put a plug here for  
18 payment reform. And that if we can change the way that  
19 these high-expense areas of the healthcare system are  
20 paid and one that's more of a -- I'll call it a  
21 capacity-based model rather than a volume-based model,  
22 it does help to stabilize overall costs. And the  
23 challenges it places on those facilities and  
24 organizations is to live within those means of here's  
25 your Medicaid fixed payment for the year; you need to

1 run your organization in a way that lives within that  
2 budget amount.

3                   And then on top of that, you layer in  
4 the potential for shared savings or loss; that's  
5 another factor. So what I hope happens to these  
6 programs and all of a sudden the hospitals see, all  
7 right, my budget for Medicaid is paid, and now if I do  
8 extra, which is move care to lower cost settings to do  
9 better work with prevention, I can also earn some  
10 shared savings. And then I think the system starts to  
11 work better and is more focused --

12                   MR. MURMAN: But for Medicaid --

13                   MR. BORYS: -- on the health outcomes.

14                   MR. MURMAN: So Medicaid with fixed  
15 prospective payments has some of that now, would you  
16 say, that the fixed prospective payments going to  
17 hospitals would incentivize hospitals to try to figure  
18 out how to be more cost effective while maintaining  
19 quality in their care?

20                   MR. BORYS: Yes, I would agree.

21                   MR. MURMAN: And then what are the  
22 quality metrics, then, for hospitals within that?

23                   MR. BORYS: That's a good question.  
24 We're starting to discuss that with DVHA around this  
25 Medicaid fixed-payment expansion initiative. But

1 largely, it's been the same quality measures that we're  
2 accountable for broadly under these ACO arrangements.  
3 But I expect there to be some more facility-specific  
4 quality factors looked at in the future.

5 MR. MURMAN: I think -- one question.  
6 I'm kind of scattering around my questions here, but I  
7 appreciate your guys' comments. But one question I had  
8 that I -- when I was reading through the budget  
9 submission, which I think was kind of an anecdote  
10 regarding a potential cost savings in the Burlington  
11 HSA, was how the -- I was going to bring up by example  
12 of how OneCare's improving care -- and it's discussed  
13 in the Burlington HSA -- reductions in the increase in  
14 admission rate growth. And that there's this  
15 observation that the Burlington HSA limited the  
16 increase in admissions from, I think it was 2021 to  
17 2022, from like seven percent to one percent increases  
18 in growth. And that was thought to be -- it's listed  
19 as a quality improvement. And I guess, how can you  
20 observe that this decrease in emissions is a quality  
21 improvement due to OneCare?

22 MS. BARRY: I think ultimately we're  
23 very cautious about questions of causality, because as  
24 I talked about earlier, there are so many different  
25 interventions, so many organizations that are involved

1 in these things. What we focus on is trying to provide  
2 the data, the resources, the information. And when we  
3 see best practices, that we try to serve as a vehicle  
4 to disseminate what is happening in the Northeast  
5 Kingdom that maybe the southwest of the state would  
6 want to know about or vice versa.

7                   And more recently, one of the mechanisms  
8 we've just started using to help facilitate that is by  
9 inviting some of our network to present at public  
10 sessions of our board meeting to really highlight some  
11 of those success stories. And we'd like to see more of  
12 that happen.

13                   MR. MURMAN: Yeah, I think this specific  
14 thing what concerned me was like is this increased  
15 quality or is this decreased access? And are we seeing  
16 the impact of difficulties of getting inpatient beds in  
17 the Burlington HSA and that's why admissions are down,  
18 and I know that patients board often for a long time at  
19 hospital in the Burlington HSA and that they  
20 subsequently don't get admitted. So I sometimes get  
21 nervous with some of these, as you mentioned, sort of  
22 causative-sounding things that really are  
23 observational.

24                   Let me just flip to one other -- oh, I  
25 wanted to bring up another issue that I think -- and



1 I'll try to -- I have my sort of drawn-out case stories  
2 in emergency physicians seeing elderly patients who are  
3 near the end of their lives. But basically, it gets to  
4 the point that I think a lot of my patients really  
5 want -- struggle with having really intimate  
6 conversations with their providers. And they're  
7 focused on diabetes management, hypertension management  
8 when really, like, they're trying to figure out how to  
9 manage the later years in their lives, which gets into  
10 the question of goals of care. And often in the  
11 emergency department, we'll see patients, who don't  
12 really have well-established goals of care, that are  
13 critically ill. And we spend -- we're happy to connect  
14 with these patients, and it's really incredible work.  
15 But it often feels like we're doing a lot of really  
16 expensive testing, interventions, unnecessary testing,  
17 hospitalizations, when it really kind of turns out over  
18 a period of time that really this is not consistent  
19 with what this person would want in their life.

20                   And so I guess my question is, is what  
21 is OneCare looking at trying to incentivize providers  
22 to have goals-of-care conversations, palliative-care-  
23 type conversations, end-of-life care conversations with  
24 patients in sort of -- in a way that is universal?

25                   MS. WULFMAN: I'd love to answer that.

1 Hi, Dr. Murman. I'm a family doctor in Brandon where  
2 I've worked for twenty-four years and I still see  
3 patients. And I couldn't agree with you more on that  
4 topic. It isn't solving it quickly, but we are  
5 convening a work group to work on that kind of topic.  
6 I'm a big believer in planning for appropriate care in  
7 the primary care home and being willing to have those  
8 discussions in a timely fashion. So if a patient  
9 doesn't really want to be in the ER and run up a huge  
10 bill with expensive testing, then that doesn't happen.  
11 Or if they do, let's talk about why. So we're going to  
12 have a work group called Living Fully Supported (ph.),  
13 and it will include topics like that and palliative  
14 care and SNF challenges, et cetera.

15 MR. MURMAN: Thanks.

16 MS. WULFMAN: Um-hum.

17 MR. MURMAN: I think it's just  
18 incredibly important work. I know you work as a family  
19 doc, and I'm sure that's a daily patient's interaction  
20 is trying to figure those things out.

21 I have a few more questions, which is  
22 also -- is OneCare able to do anything to try to  
23 improve the complex issues relating to SNFs and rehab  
24 facility access, staffing? Is there any levers in your  
25 guys' wheelhouse that you can move to try to improve

1 the ability to move patients from inpatient to longer  
2 term care?

3 MS. WULFMAN: I'm happy to answer that  
4 also, if that's okay. We have been having discussions  
5 with the state and with the UVM Health Network medical  
6 group administrators and with a lot of different  
7 providers as well as the medical directors throughout  
8 the state who oversees SNFs about this problem. And we  
9 are moving the needle forward slowly. I have a meeting  
10 tomorrow again about this. But OneCare has put aside  
11 some funds and is willing to help with a pilot and some  
12 initiatives in this area. We haven't firmed up the  
13 whole plan yet, but more to come, and we are focused in  
14 on helping with this issue.

15 MR. MURMAN: Because when I think of  
16 cost drivers in our system right now, I guess I feel  
17 like the challenges of moving people out of the highest  
18 cost settings into lower cost settings who don't need  
19 that level of care is probably a pretty significant  
20 cost driver.

21 MS. WULFMAN: Very much agree.

22 MR. MURMAN: So I have a few questions  
23 that came up while we were talking here today. Oh, I  
24 have one -- here, I have a few prior questions. So  
25 regarding the Medicaid total cost of care, so I see it

1 is on page 22 of the budget submissions, 306 million  
2 dollars, but only 171 million's unreconciled. Is that  
3 difference due to the non-attributed Medicaid patients  
4 or is there another reason why the rest of that is not  
5 unreconciled?

6 MR. BORYS: Great question. So the way  
7 that total cost of care is determined is we take the  
8 attributed population, which is around 100,000 roughly  
9 for Medicaid, and project the total cost of care for  
10 those patients. And that is really the total cost of  
11 care. It's healthcare expenditures regardless of where  
12 it's delivered, whether locally, down in Massachusetts,  
13 and Florida. The subset in the fixed payment  
14 represents just that portion of care at the providers  
15 accepting a fixed payment, so just at the Vermont  
16 hospitals who are under the fixed-payment arrangement.  
17 For the other care, it is paid by Medicaid on a fee-  
18 for-service basis and they bill a client, Medicaid,  
19 pays it, but it's part of our accountability and  
20 ultimately determines whether or not shared savings are  
21 earned or shared losses are owed.

22 MR. MURMAN: Okay. Thank you. That's  
23 super helpful. So -- and then to pivot to the whole  
24 OneCare-UVM relationship, which I must admit is  
25 something that I don't think I quite understood before

1 today. So I guess, first of all -- so is OneCare a  
2 subsidiary of UVMMC or UVMHN, or is it a separate  
3 organization?

4 MS. LONER: We -- we are a separate LLC  
5 501(c)(3) organization whose sole parent or sole member  
6 is UVM Health Network. Our members used to be UVMMC  
7 and Dartmouth-Hitchcock Health. That changed about a  
8 year and a half ago to UVM Health Network being our  
9 sole member.

10 I would say the difference between what  
11 you might see with other UVM Health Network affiliates  
12 is that our board of managers is fully responsible in  
13 charge of our budget: personnel, strategy, expenses.  
14 And UVM Health Network does have members on that board.

15 MR. MURMAN: Do you, Vicki, have a  
16 reporting structure within the UVM Health Network other  
17 than the board?

18 MS. LONER: I do not.

19 MR. MURMAN: Or not -- not the board,  
20 the board of OneCare.

21 MS. LONER: I do not. My direct  
22 reporting structure is up to the board of managers. So  
23 only the board of managers can hire and fire the CEO or  
24 the officers of the board, me being one of them.

25 MR. MURMAN: Okay. And then given that

1 the DMO is now going to be managing all this data,  
2 which my -- my understanding of UVM health network is  
3 the DMO is under the CFO's reporting structure. Is  
4 Rick -- is Rick Vincent going to have any -- is --  
5 what's his relationship to the data that then is going  
6 to be held by OneCare? Is this -- is this -- is -- how  
7 does that work?

8 MS. LONER: To kind of simplify it,  
9 think of UVM Health Network as OneCare's vendor,  
10 providing data and analytics. So it's a purely  
11 contractual agreement between OneCare and UVM Health  
12 Network.

13 MR. MURMAN: So -- and to get back to  
14 one of Owen's questions, the -- why would -- why can't  
15 OneCare just contract with Arcadia? What's the  
16 intervening step that the DMO does that -- that -- that  
17 they need to do?

18 MS. LONER: So OneCare could hold its  
19 very own contract distinctly with Arcadia. In terms of  
20 economies of scale, that might mean that we have a  
21 lesser -- like, we have to pay more of a PMPM to hold  
22 that payment directly with Arcadia. So that --

23 MR. MURMAN: Does UVM have other  
24 contracts with Arcadia? Is that the --

25 MS. LONER: No, I'm just saying, for us

1 to have our own separate and distinct contract with  
2 Arcadia versus buying a whole kind of suite of both  
3 tools and personnel would come at an increased cost for  
4 OneCare.

5 MR. MURMAN: So what's -- what's the DMO  
6 doing -- what's the intervening step that the DMO does  
7 between OneCare and Arcadia then? That -- that -- you  
8 said you have the suite -- the suite. I assume the  
9 suite is the DMO part?

10 MS. LONER: It's the tool and the  
11 people.

12 MR. MURMAN: So Arcadia --

13 MS. LONER: So think --

14 MR. MURMAN: It -- and it -- you  
15 couldn't just independently contract with Arcadia  
16 without having another layer of data-management people  
17 at OneCare; is that what you're saying?

18 MS. LONER: Right. Correct.

19 MR. MURMAN: But then there's people  
20 leaving OneCare to go to the DMO to do this job?

21 MS. LONER: Yeah, so remem --

22 MS. BARRY: Yes, that's correct.

23 MS. LONER: Yes. Remember we're all  
24 UVMMC employees. But now it moves at -- all from our  
25 financials as a direct FTE to a contracting service.

1 MS. BARRY: So maybe two -- two points I  
2 could add. One is that the general philosophy behind  
3 how the agreement is structured is that it's focused on  
4 the deliverables and the expectations not on a count of  
5 the number of people. So that's important because it's  
6 our board that's -- at OneCare that's really saying, we  
7 want better analytics; we want them to be more  
8 customized for specific audiences; we want more  
9 flexibility around them.

10 And then the other reality just in terms  
11 of software in this field in general, not speaking of  
12 any one specifically, is that a lot of their payment  
13 structures or their fee structures are based on volume.  
14 So the more lives you bring in, the lower a PMPM or a  
15 PMPY might be for those costs. So ultimately, we can  
16 leverage more buying power in any of these analytic  
17 services when we think about that combination of the  
18 lives that are not part of OneCare, sitting in one  
19 place, OneCare lives being under this sort of master  
20 agreement.

21 MR. MURMAN: I -- I guess the reason why  
22 I bring this up, and I think we're all kind of hung up  
23 on it, is the optics of this are kind of -- kind of  
24 awkward and challenging. I mean, I think that if  
25 you -- if you put yourself in the shoes of someone



1 who's not -- who's a competitor of UVM, say for  
2 instance, or a patient who sees a competitor of UVM for  
3 their healthcare, now more consolidation of OneCare  
4 within UVM kind -- kind of creates a little bit of a  
5 concern or an image -- potentially an optical image of  
6 a concern that UVM and OneCare are, you know, working  
7 together to sort of -- to potentially benefit UVM.

8 I think what you're saying is that there  
9 are firewalls and protections and organizational  
10 structures to prevent that, but I -- I would imagine  
11 you could -- you could see that without this clear  
12 hearing or a clear idea that that is -- on the surface,  
13 it's UVM employees taking UVM and data services under  
14 the CFO's management to -- to aggregate quality and  
15 operational data throughout the whole state. It just  
16 has a -- it has some challenges to it, I think. But  
17 I -- I don't want to --

18 MS. LONER: Yeah.

19 MR. MURMAN: Just optically.

20 MS. LONER: I -- I get that. I totally  
21 agree with you that there's always going to be optical  
22 challenges. And then there's the practicality of the  
23 fact that we've put in safeguards to be able to protect  
24 against that. And we could spend all day talking about  
25 what those safeguards are.

1                   There's also -- the reality is that if  
2 OneCare Vermont went out and tried to do all of this on  
3 our own without the support of our sole member  
4 organization, we'd have to hire our own HR team; we'd  
5 have to hire our own payroll team; we'd have to hire  
6 our own IT and security. So we'd be bringing forward a  
7 budget to you that is way more than the current one  
8 that we're bringing right now.

9                   So by aligning and sharing and not  
10 duplicating resources, actually enables us to bring in  
11 a budget that's lower than would otherwise be if we  
12 weren't sharing these resources. Which would mean that  
13 our participating hospitals that are not UVM Health  
14 Network would be paying more for the services than they  
15 are right now because our budget would be even higher.

16                   So there's the optics, and then there's  
17 the organizational business of making sure that we're  
18 keeping our operational costs as low as we can so that  
19 we're good stewards of the State.

20                   MR. MURMAN: I guess, the -- the one  
21 other thing that you bring up with that too is that  
22 organizational costs, you have this really nice graph  
23 of them declining over time as a percentage. Do you  
24 have a similar graph showing the -- the -- the shared  
25 savings by your -- your attribution as well, if that's

1 changed over time or if that sort of offsets -- if  
2 that's related to the -- to the attribution?

3 MR. BORYS: In the submitted materials,  
4 there's shared savings earned year over year. Happy to  
5 consolidate it if that would be helpful, but is that  
6 kind of what you're asking?

7 MR. MURMAN: Yeah, I guess I -- the --  
8 the graph that you showed is really, really helpful to  
9 see is there. And I was just -- and I haven't -- I did  
10 look at the shared savings, but I didn't look at as --  
11 as a percent of the total attributed lives or a percent  
12 of the total budget like you do with --

13 MS. LONER: Okay.

14 MR. MURMAN: -- a graph of the -- of the  
15 total budget. And I think that would be a kind of a  
16 helpful visual to understand how successful you guys  
17 have been at sort of working with the various, you  
18 know, provider networks towards shared savings.

19 MR. BORYS: Yeah, I -- I think -- I  
20 think I understand what you're saying, yeah.

21 MR. MURMAN: I guess that's all I have  
22 for right now. I -- thank you so much. I will pass it  
23 back to Owen.

24 MR. FOSTER: Thank you. Just -- let's  
25 take a -- Cassidy, how long of a break would you like?

1 THE COURT REPORTER: Oh, five minutes  
2 would be great.

3 MR. FOSTER: Okay. We'll come back at  
4 2:36.

5 THE COURT REPORTER: Okay.

6 MR. FOSTER: Thank you.

7 THE COURT REPORTER: Thank you. Off the  
8 record.

9 (Recess at 2:31 p.m., until 2:36 p.m.)

10 MR. FOSTER: And we'll turn it over to  
11 Thom Walsh for his questions. Thank you.

12 MR. WALSH: Thank you, Chair, and thank  
13 you, Cassidy, for your help today. Thank you for --  
14 OneCare members for joining us and spending a long day  
15 of answering questions. I want to turn to outcomes and  
16 process improvement, if you don't mind. What is the  
17 outcome measure that you believe best demonstrates the  
18 value that OneCare provides to Vermonters?

19 MS. LONER: Sorry. I can't get myself  
20 from mute. So --

21 MR. WALSH: I have that trouble too.

22 MS. LONER: I -- I would say that the  
23 federal government has created a national framework  
24 through the Medicare program to evaluate ACOs' success  
25 in quality-of-care programs that follow care

1 coordination, patient safety and experience, and  
2 overall chronic disease management. They also have a  
3 framework for looking at savings and losses per ACO.  
4 So at an overarching level, Vermont is no different in  
5 that we follow the framework that was very carefully  
6 selected by the federal government in evaluating the  
7 success of our programs year over year. And we do that  
8 across payers.

9 MR. WALSH: Yeah. I -- I appreciate  
10 that. I'm -- I'm familiar with the framework. I don't  
11 know that Vermonters are. And there's -- there are  
12 concerns that the organization, the accountable care  
13 organization, is -- is costly. But it's hard to  
14 identify the benefit. And I -- I'm just trying to --  
15 to help with that a little bit. And so from that  
16 framework, what's the biggest -- the best outcome?

17 MS. LONER: I think if you asked 1,000  
18 clinicians, you'd probably get 1,000 different answers  
19 on what is the best outcome because they're all  
20 different in looking --

21 MR. WALSH: I'm asking -- I'm asking  
22 OneCare leadership.

23 MR. BORYS: I can take a stab at this.  
24 I think there's a lot of -- of different ways value can  
25 be measured, but to suggest, for a number, I'll give

1 two --

2 MR. WALSH: But what do you think is  
3 best?

4 MR. BORYS: The two numbers that I think  
5 of, first and foremost, are 296,000 lives and 1.4  
6 billion dollars. And I say that because what OneCare  
7 has done is put the care for those lives into  
8 accountable relationships, meaning that the providers  
9 that care for these individuals are now accountable to  
10 quality --

11 MR. WALSH: I appreciate -- I appreciate  
12 that. I appreciate that, Tom. And I -- I don't need  
13 to have ACOs described to me. What's the outcome that  
14 you believe has had the biggest impact for Vermonters?

15 MR. BORYS: Well, that's the one that I  
16 believe.

17 MS. LONER: I -- I think that's what Tom  
18 is --

19 MR. WALSH: Don't -- so let me just --  
20 let me follow up with Tom, please. You believe that  
21 the number of lives covered is the best outcome?

22 MR. BORYS: What I was saying is that I  
23 believe having the care for these lives in value-based  
24 arrangements is a very positive outcome. And absent  
25 OneCare offering these arrangements and programs, the

1 way I see it is that everybody just goes back to their  
2 own corners of the health care system and -- and does  
3 things the way they've been done for decades.

4 MR. WALSH: Okay. So what -- what I'm  
5 struggling for, right, is -- is to find an outcome that  
6 would be meaningful to Vermonters. And you may be able  
7 to say something like reduced ED visits. And then I  
8 could follow up and say, is that the same across all  
9 hospital service areas? And you might be able to say  
10 no, we have some that are underperforming, some that  
11 are performing well, and we're trying to learn from  
12 each other. I could ask reduced ED visits, is that the  
13 same for white and nonwhite patients? Those are  
14 outcome measures that matter to patients, and I can't  
15 find them.

16 What I find on page 6 of your executive  
17 summary are things like, we've made measurable  
18 progress, including modifying coordination programs,  
19 engaging stakeholders, redesigning committees, testing  
20 models, and developing a plan. That's not really what  
21 I have in mind when I think of measurable progress.  
22 All right. And it's -- like -- like Chair Foster said  
23 at the beginning, I think we need to change a lot about  
24 the way health care gets done across the country and  
25 here in Vermont. The Vermonters deserve better. All

1 right. I want OneCare to succeed, so please keep that  
2 in mind as I work through these questions.

3 Outcomes are first mentioned on page 49  
4 of the submission -- the narrative submission you sent  
5 to us, and you outlined four categories of -- that  
6 you've put patients into: healthy, stable, rising  
7 risk, complex. All right. Earlier, there was a  
8 question, and it was less than ten percent of the  
9 patients in the complex bucket receive coordinated  
10 care. Somebody is defining that and saying it's  
11 coordinated care.

12 Now, that didn't surprise me at all.  
13 All right. I don't think that that's underperformance  
14 necessarily because they could be in the complex bucket  
15 because they're not getting coordinated care. They're  
16 hard to get ahold of, to coordinate care with, or they  
17 have a hard time accessing services in our -- in our  
18 delivery system. All right. But I don't see what's  
19 happened to that number since 2016. I don't see any  
20 outcomes stratified by those groups.

21 I see a CMS report card for Medicaid ACO  
22 work. And the overall grade on the report card is  
23 around sixty-nine percent. What's the corrective  
24 action you're planning to take to improve that score?

25 MS. LONER: Carrie, I can probably let



1 you speak to this, but a lot of the questions that you  
2 had surround providers' ability to impact care and to  
3 change care delivery.

4 MR. WALSH: That's right.

5 MS. LONER: Right? And so --

6 MR. WALSH: Is not one of your aims to  
7 improve the coordination of care --

8 MS. LONER: Right. And so --

9 MR. WALSH: -- and to help them to do  
10 that?

11 MS. LONER: Our job at the ACO is to  
12 provide them the data, the analytics, the supports, the  
13 insights, and the payment reforms to enable them to do  
14 that. That's what OneCare does, and that's what we  
15 should be evaluated on. The outcomes are --

16 MR. WALSH: And so --

17 MS. LONER: -- provider -- let me  
18 finish.

19 MR. WALSH: I will.

20 MS. LONER: The outcomes are driven by  
21 our care delivery system, which are frontline providers  
22 who are hurting from a workforce perspective, hurting  
23 from a financial perspective. So I would ask, what is  
24 the system in totality doing to help clinicians deliver  
25 care, just deliver care on a day-to-day basis? So what

1 we're doing is a small part in helping them in value-  
2 based care arrangements.

3 MR. WALSH: I -- I appreciate that. And  
4 if OneCare's role was to support through data  
5 analytics, maybe training some other things, over time,  
6 wouldn't there be improvements that we could point to?  
7 Right. If we looked year over year, and it's been  
8 going on for five or six years, wouldn't there be  
9 improvements that we could point to, even if it's just  
10 a little piece?

11 MS. LONER: And I think Carrie was  
12 showing some of those improvements that we've had in  
13 select measures. And you also have to remember that  
14 we've been living in a pandemic for the last three  
15 years, and so really evaluating while we've been living  
16 during a pandemic and care delivery has had to  
17 radically turn itself on its head just to deliver basic  
18 care for our patients, I think that's an unfair  
19 expectations to put on our providers during a time that  
20 they've been struggling to take care of patients.

21 But Carrie, I don't know if you'd like  
22 to say more about that as a frontline provider of care.

23 MS. WULFMAN: Sure. I agree with the  
24 last comment you just made there, Vicki.

25 And Thom, my answer to your question



1 want. And I think that the support -- the data and the  
2 sport -- supports that we're giving our members are  
3 pushing in that direction.

4                   We have been in a pandemic. Primary  
5 care access has crashed. You know, it's -- it's been a  
6 mess. People go to the ER or they stay away from their  
7 primary care on purpose because they don't want to be  
8 exposed, et cetera. So it has been a hard time to  
9 measure this.

10                   But going forward, what we're pushing  
11 are these very things: getting access in the right  
12 location, being accessible, providing coordinated care,  
13 and also, I think for primary care to move in the  
14 direction of team-based care is a big piece of this as  
15 well so that we have, in the primary care home, the  
16 components that our patients need access to. They may  
17 need a behavioral therapist, they may need a dietitian.  
18 And when that's all more centralized, I think we can  
19 provide better preventive care and better sick care as  
20 well.

21                   MR. WALSH: I -- I appreciate that too.  
22 And -- and I understand that we've been in a pandemic,  
23 and it's disrupted everything. It's disrupted  
24 everybody's lives. And most of us have family members  
25 that have been severely affected. It's no small thing.

1 All right. I get it.

2                   If there was a mature service  
3 organization following outcomes and working to improve  
4 processes, we'd see tables and charts of where things  
5 were at the beginning, what's the -- the current system  
6 performance, what interventions have we utilized, and  
7 what's the performance now? Right. What impact we've  
8 had. Then we could say, oh, we had a small impact, but  
9 there was a pandemic.

10                   I -- I don't see things like that in  
11 your submission. I see a lot of different grass from a  
12 lot of different places and a lot of reference to  
13 federal government things. But when we're trying to  
14 assess the budget of OneCare in being able to meet our  
15 charge the way that Dave outlined, we need to be able  
16 to assess the outcomes and the improvements that the  
17 organization is meeting to justify the budget. And I  
18 want to see those things, but I don't.

19                   MS. LONER: I think what you're asking  
20 for, Thom, would require that we were in a stable state  
21 every single year. So for instance, our network and  
22 our attribution and our patients were different in 2017  
23 than they were in 2018 than they were in 2019, and so  
24 on and so forth. So it's not a straight line that we  
25 can be able to measure year over year, because year

1 over year we look very different from a composition  
2 point of view in terms of both providers,  
3 practitioners, and payers that attribute.

4                   So what you get from us is an annual  
5 evaluation on the current state of affairs. And what  
6 you're getting with a NORC evaluation is a more  
7 comprehensive qualitative and quantitative analysis of  
8 how the system is working.

9                   MR. WALSH: That's --

10                   MS. LONER: And that's what they're  
11 being paid to do.

12                   MR. WALSH: Yeah, I -- I read through  
13 that carefully. They do a good job, and there were  
14 some promising things that were happening in the first  
15 couple years, for sure. Right. They kind of flip  
16 around a little bit. They -- they talk -- NORC talked  
17 about some reductions in ED visit utilization. Some  
18 more recent things looks like ED visits are -- are  
19 higher, right? So there's conflicting aspects, but we  
20 can at least try to follow it and talk about it when we  
21 have those outcome measures. Right.

22                   And it's -- I understand, the -- the  
23 composition of the participating providers changes.  
24 That's not unique to Vermont. Before I did this job,  
25 my other work was working -- some of it involved

1 working with ACOs who are trying to form or trying to  
2 improve. That problem isn't unique, but they can  
3 generate outcomes, and they can show process  
4 improvement and change in outcomes as a result.

5                   You -- you started to talk about key  
6 performance indicators in -- in the submission. What  
7 are your top three key performance indicators?

8                   MS. LONER: So we're working right now  
9 through the process I described with the UVM HSR team.  
10 They did the research. We have a set of ten or twelve  
11 KPIs, and they are going to our board to be reviewed.  
12 And in particular, we want to look at them in terms of  
13 their alignment with the Medicare benchmarking report.  
14 I would say globally there's pretty good alignment, but  
15 I don't want to be in front of our governance process  
16 in saying what those final measures are. We'd be happy  
17 to follow up with you as soon as that conversation  
18 happens though.

19                   MR. WALSH: It -- it'd be great, right?  
20 You're -- you're here before us, and we're reviewing  
21 the -- the budget. And it would -- and this isn't the  
22 first year you've been doing it. And it would be part  
23 of preparing for this to -- here's our performance  
24 indicators. Here's how they've changed over time.  
25 Here's our strategy and tactics going forward.

1                   In the submission to us, we had  
2 things -- the key framing questions about the KPIs  
3 were, what's in our sphere of influence and what will  
4 best demonstrate our value or potential value? Those  
5 seem very relevant to OneCare, but not particularly  
6 relevant to Vermonters.

7                   Meanwhile, right, we're -- we're talking  
8 about six years in, figuring out KPIs and whether  
9 they're in our -- your influence or not or whether  
10 they'll demonstrate how good we're doing or not.  
11 Suicides are at a all-time high in Vermont. Right.  
12 We've got ED visits, according to the latest data, that  
13 are twenty-nine to thirty-seven percent above those of  
14 comparison ACOs.

15                   Many of those suicide attempts or  
16 depression, anxiety, people seeking care for that.  
17 It's very difficult to get in to see a primary care  
18 provider or a psychologist. Oftentimes you need to use  
19 telemedicine and go out of state to have access to  
20 those. Given the high rate of ED visits, given the  
21 difficulties with mental health and substance use  
22 disorder, does OneCare have an action plan to address  
23 those needs?

24                   MS. LONER: Carrie or Sara, do you want  
25 to take that briefly?



1 MS. WULFMAN: We have an action plan to  
2 address avoidable ED visits built into our population  
3 health model, and I already described that briefly. We  
4 can come back around when we meet with you later on our  
5 whole quality update and give you more information  
6 about that. And we don't have our own personal  
7 organizational project, if you will, on reducing  
8 suicide, but we have had many discussions, and some of  
9 the leaders are working together with other efforts  
10 that are going on in the state that we want to support.

11 We don't want to start something new.  
12 There are efforts going on with the Department of  
13 Health, with the Howard Center, et cetera. We are in  
14 conversations with those groups and plan to join and  
15 provide our support there. In -- in a very -- in a  
16 very, you know, real way, not just -- not just giving  
17 you lip service.

18 MR. WALSH: I appreciate that. And  
19 I'm -- I'm glad. We'll be able to follow up more  
20 about -- about quality. And I'm looking forward to  
21 that.

22 The ED visits, the wait time issues,  
23 part of -- of OneCare's mission as outlined at the  
24 beginning of -- of this meeting was addressing care  
25 coordination. What -- what role do you all see as

1 one -- that OneCare has in addressing the wait times  
2 issue in Vermont?

3 MS. WULFMAN: There are, as we talked  
4 about earlier, wait times at all locations. So are you  
5 talking about all those locations or just ER wait times  
6 right now?

7 MR. WALSH: I'm -- I'm wondering if  
8 OneCare sees itself as having a role in helping address  
9 the issue of wait times across the state?

10 MS. WULFMAN: Absolutely.

11 MR. WALSH: Can you describe the role,  
12 please?

13 MS. WULFMAN: I think the role is  
14 multifaceted, depending on the care setting. So -- and  
15 I believe that they've all been touched on, at least  
16 briefly today. So working with a consortium on  
17 providing some physician coverage for the sniffs  
18 (ph.), because they're in a crisis with not enough  
19 physician care. Therefore, throughput from the  
20 hospital to sniffs is -- has a roadblock. So we're  
21 working on that.

22 We are incentivizing wellness visits in  
23 our population health model that requires people  
24 opening up access in the primary care home and getting  
25 their patients in for wellness visits. That's child,

1 adolescent, and adult age forty and up. So those are  
2 some of the examples, but definitely top of mind in --  
3 in all of our clinical work.

4 MR. WALSH: I appreciate you helping me  
5 understand more about it.

6 MS. WULFMAN: Um-hum.

7 MR. WALSH: Here -- you talk about data  
8 analytics to support providers. And in the narrative  
9 that you submitted, you write that in the -- you're in  
10 the process of developing a survey for primary care  
11 providers. And at this point, the work in progress is  
12 to explore the practical implications of deploying the  
13 survey and increasing the response rate. Could you  
14 explain what exploring practical implications of  
15 deploying the survey means?

16 MS. WULFMAN: Yes, I'm happy to do that.  
17 I took the survey, and I helped to deploy the survey.  
18 So we worked with the research group at UVM on this.  
19 And there are -- we learned a lot, a lot of lessons  
20 learned. First time to do it.

21 We sent the survey link to leaders in  
22 health care throughout the state and asked them to ask  
23 their primary care force to take the survey. So  
24 instead of sending out an email to the whole list, we  
25 used other local healthcare leaders to see if they

1 couldn't get their primary care providers to answer the  
2 survey. We thought that would be more effective.

3 MR. WALSH: I was hoping for  
4 (indiscernible) all of that.

5 MS. WULFMAN: I think it was more  
6 personal. That's why we did it. It was not effective.  
7 People are busy. I took the survey. It took maybe ten  
8 minutes, but people -- several people started it and  
9 stopped. They either didn't like it or they got  
10 interrupted.

11 So there are multiple reasons why we  
12 didn't have more success or as much success as we  
13 wanted. Eighty responses throughout the state. Like  
14 Jessica's mentioned earlier, that's not a very high  
15 response, but we had to kind of do some extra calling  
16 to get that many people to respond. So you know, I  
17 sent some emails later to the leaders reminding them,  
18 please ask your people to take the survey.

19 So many reasons why getting this off the  
20 ground wasn't exactly what we wanted. But again, we're  
21 learning from it. And there were questions in the  
22 survey about, what does OneCare do for you; what does  
23 OneCare not do for you? We didn't ask for written  
24 answers. They were more agree, disagree, strongly  
25 agree. You know, a line up of responses, multiple

1 choice.

2                   So that also has its limits. We would  
3 have liked to ask for some written responses, but we  
4 thought this year let's just get a survey off the  
5 ground and get some responses going and learn from  
6 that. So that's what we did. And --

7                   MR. WALSH: I appreciate the  
8 explanation. What -- what -- what was the response  
9 rate at this -- at this point?

10                  MS. WULFMAN: Yes, the survey has only  
11 been partially analyzed, so I don't have all the final.  
12 We can share that with you later. But as Sara shared  
13 in her report out, it did differ between -- at least so  
14 far in what we've analyzed, it differed between  
15 independent primary care providers and those who are  
16 employed. And I think you can probably figure out why.

17                  MR. WALSH: Yes. But what was the --  
18 what were the rates?

19                  MS. WULFMAN: I -- I don't have those  
20 off the top of my head. The rates of -- of response or  
21 the rates of like versus not like, et cetera? We  
22 can --

23                  MR. WALSH: Just -- just the --

24                  MS. WULFMAN: -- prepare that for you  
25 later.

1 MR. WALSH: The -- yeah, the response  
2 rates would be great.

3 MS. WULFMAN: Um-hum.

4 MR. WALSH: And you must know, like, how  
5 many you sent out and how many you got back.

6 MS. WULFMAN: Oh, oh, yeah. I don't  
7 know the total we sent out. But as -- as we said, we  
8 got eighty completed and a few more partially  
9 completed. So I believe there are about eighty being  
10 analyzed.

11 MR. WALSH: Okay. Thank you.

12 MS. WULFMAN: Um-hum.

13 MR. WALSH: So I guess what I -- what  
14 I'd like to -- to be able to do, looking at the budget  
15 is to -- to move beyond a simple assessment of the  
16 dollars. Health care is expensive. If we were -- in  
17 our country, we were getting -- we all felt confident  
18 that we were getting great service, our lives were  
19 healthier, we were living longer because of the health  
20 care we were receiving, we'd probably be pretty happy  
21 spending a lot on health care. And we spend tens of  
22 billions of dollars a year on pet food. Right? We  
23 don't -- we're a pretty wealthy country overall. We --  
24 that -- that seems a reasonable place to spend money is  
25 on health care.

1                   But in our health care system, as you  
2 all know, and you're probably motivated to do what you  
3 do because you know some of this information, our  
4 outcomes are mediocre at best, but we spend more than  
5 twice as much per citizen as any other country. And so  
6 we need to move beyond just the dollar amount to look  
7 at the outcomes that the work we're doing is producing.

8                   And -- and six years in, right, I'd like  
9 to be able to look at a budget for an organization and  
10 see, here's where we were when we started; here are the  
11 things that we've been doing; here's where we are now;  
12 here's what we're going to do next. And none of those  
13 numbers are ever going to be perfect. There's going to  
14 be limitations and problems with all of them each of  
15 the time, and we can have a discussion about that. But  
16 we want to be able to see what's happening because of  
17 all that's being spent. And that's very difficult to  
18 see with the material that you're providing to us.

19                   I want you to succeed. I want health  
20 care transformation, but we -- I need to see more of  
21 it. All right. Like, what are -- here are the  
22 outcomes that matter. Here are our priorities. Here's  
23 our impact. Here's what we've been doing to address  
24 the systematic issues facing the state's health care  
25 system.

1                   And these things can be rather simple  
2 when you break it down. We -- you -- you could be  
3 asking, right, what proportion of covered lives of  
4 patients have diabetes? What proportion of the  
5 patients with diabetes have an A1C level greater than  
6 nine? That's already being done, right? You've got  
7 those numbers.

8                   The next step is to say, what proportion  
9 of those patients have not been seen in the last six  
10 months? Of the patients who have not been seen, what  
11 number of those end up in the ED or end up admitted  
12 Over time for any -- for the whole care system and for  
13 any HSA within it, the goal would be zero admissions  
14 and zero ED visits, and the number of patients with an  
15 A1C level greater than nine should shrink. You don't  
16 need to benchmark to anybody else, just show that those  
17 numbers are declining and getting closer to zero. We  
18 need some type of -- of measurement like that.

19                   The final question. This came up from  
20 listening today. Sara, I didn't quite get it all, so  
21 I'm hoping that you'll -- you'll help me out. Says  
22 OneCare is unique. It's a statewide entity. Most  
23 other ACOs, I think she said, are more clinically  
24 integrated? How -- how --

25                   MS. BARRY: Yeah, so Thom, the point I



1 was trying to make is that when you look around the  
2 country, ACOs vary tremendously in size. Many of them  
3 are aligned with a specific health system and work  
4 within that health system. So there's much more  
5 interoperability of data and information.

6                   And the point I was trying to make is  
7 that one of the ways OneCare is complex is that we have  
8 this statewide network, lots of different organization  
9 types. They all have their own EHRs. They, you know,  
10 define things differently. They calculate them  
11 differently. They have their own governance boards  
12 that they're all accountable to.

13                   So the layers of complexity, and  
14 therefore sometimes the slowness of bringing people  
15 along in effectuating the type of change that we all  
16 want to see, I guess, takes more time. And that's what  
17 I was trying to get at.

18                   MR. WALSH: Okay. Yeah, and -- and some  
19 of -- some of the data regarding successful ACOs across  
20 the country, right, that -- that fits with those. They  
21 tend to be smaller. They tend to be physician-led.  
22 Right. And so I'm wondering if -- I know this would be  
23 a difficult question for any of you to answer on -- on  
24 the spot. And so I'm not going to ask anybody for an  
25 answer, but I'm left to wonder, would Vermonters be

1 better served with more smaller, physician-led ACOs?

2 And with that, I'll turn it back to you,  
3 Chair Foster.

4 MR. FOSTER: Thank you very much, Thom.  
5 And the last board member with questions would -- and  
6 certainly, far from least, is Ms. Lunge. Thanks,  
7 Robin.

8 MS. LUNGE: Thanks, Owen. Hi, everyone.  
9 Good afternoon. So I had a couple of questions about  
10 the CPR program development that you spoke to briefly  
11 earlier in the hearing and in your materials. So  
12 specifically, your materials mentioned -- and in  
13 response to the staff questions, you mentioned that  
14 you're exploring how to expand the CPR program to  
15 hospital-employed, primary care, and FQHCs. So could  
16 you give a bit more detailed status update on where  
17 that initiative is at and sort of your timetable of --  
18 of how you would see that developing?

19 MR. BORYS: Sure thing. So for FQHCs,  
20 we did a pretty deep dive with them. Actually, it was  
21 leading up to last year's budget process and sounded  
22 like timing wasn't quite right for the FQHC group, and  
23 they -- they didn't opt to take it up. I think it  
24 would be relatively easy to apply over FQHCs. Some  
25 adjustments would be necessary because they're paid a

1 little bit differently than independent primary care,  
2 but I think the concept would actually hold true quite  
3 nicely. So if FQHCs are willing to be a participant or  
4 a pilot, say, I'd take it up in a -- in a heartbeat.

5                   For hospital-employed, one of the  
6 challenges that we ran into with this was the way that  
7 the primary care billing happens within a hospital, and  
8 they have a separation of facility charges from the  
9 professional charges that just makes capturing the  
10 actual primary care claims much more challenging. It's  
11 even different between critical access hospitals and  
12 PPS hospitals. I don't think it's insurmountable, but  
13 I do think that we needed to do a little bit more  
14 diligence in terms of understanding those dynamics to  
15 get it right.

16                   And I think what I'd like to do during  
17 2023 is some sort of a conceptual or shadow year with a  
18 few hospital-employed sites, because I think it would  
19 be great to really incorporate hospital-employed CPR  
20 sites into our array.

21                   MS. LUNGE: Thanks. Sorry. I'm going  
22 to -- it's going to take me a minute to get to my  
23 questions. They're embedded in my binder. So we have  
24 had quite a bit of discussion about the commercial ACO  
25 programs and movement there in terms of what I will

1 call a misalignment of priorities between the provider  
2 network and the commercial payers. I'm wondering if  
3 you have ideas or thoughts around how to build  
4 alignment as a state, not necessarily just for OneCare,  
5 but as a state.

6 MR. BORYS: Good question. I think it's  
7 really getting every component of the state, the  
8 providers, insurance companies, et cetera, on the same  
9 page in terms of what we're trying to achieve  
10 collectively. And I actually -- even though we haven't  
11 really succeeded yet in getting these unreconciled  
12 (indiscernible) paid with commercial insurers, there's  
13 more universal interest in doing it, which I think is  
14 really good. And now it's more in the space of let's  
15 figure out the details of it. And that's where we've  
16 been hung up a little bit.

17 And so I think there's some positive  
18 movement in this space, and we intend to keep working  
19 with -- with both of our contractors and commercial  
20 insurers to try and figure this out for next year. We  
21 even talked about maybe if there's a midyear  
22 arrangement that we could have -- think about rolling  
23 out during 2023.

24 So I think there's positive movement,  
25 but we really had to get target models ironed out with

1 them. And then I think we do need to spend some time  
2 collectively on shared purpose, shared value of having  
3 fixed-payment arrangements for providers.

4 MS. LUNGE: Thanks. So I wanted to ask  
5 you a little bit about -- for more discussion about the  
6 Blueprint for health and particularly around your new  
7 standard reports. I may be out of date on what the  
8 Blueprint is doing, but they used to do standard  
9 reports to practices. That was discontinued, and I  
10 think now their standard reports are annual.

11 But I'm wondering if you could talk a  
12 little bit about your standard reports and how they  
13 either complement or not, the Blueprint for health data  
14 analytics that are provided, since one of the statutory  
15 criteria is ensuring that there's not duplication  
16 between the ACO and the Blueprint for health.

17 MS. BARRY: I'm happy to start with that  
18 question. The -- the Blueprint reports, as you  
19 mentioned, have evolved over time as has OneCare. So,  
20 you know, lots of movement, which I think is both very  
21 positive because it's responding to the requests and  
22 the needs of the network, but can also cause confusion,  
23 right, as documents are changing. And -- and you know,  
24 people need to know who to expect it from and when.

25 So as we testified about last year and

1 have since implemented, we've really been focused on  
2 some new reports related to our quality measurement.  
3 So our VBIF reporting and our primary care panel  
4 management reporting, getting those out into the field  
5 in a timely manner to inform kind of current  
6 performance and -- and incentivize the -- the behavior  
7 change we want to see.

8                   I think where we still have  
9 opportunities is that OneCare is a contracted network.  
10 We have the ability to share data within that network.  
11 And where there is alignment and overlap, in a good  
12 way, with the Blueprint, it makes it much easier.

13                   So for example, if a community health  
14 team administrative entity is a hospital, and that  
15 hospital is in our network and there's a mutuality to  
16 the purpose of seeing the data, that makes it easier to  
17 translate that information and use it for multiple  
18 purposes. Where there are distinctions, that creates  
19 some challenges. And we have not been able to  
20 independently solve those yet, although we keep working  
21 on it and -- and trying to evolve within the limits of  
22 our data-use agreements.

23                   So in that sense, I feel like what we're  
24 seeing in the community level is more timely  
25 information. Certainly the HSA consults that Dr.

1 Wulfman has described and has been evolving are a  
2 really key, central location for dissemination of  
3 particularly actionable information. So what are we  
4 seeing in your community that is different, worse,  
5 potentially, than somewhere else, and what -- what can  
6 you do about it?

7                   And then we're supplementing that in  
8 some new ways with coaching between those sessions to  
9 really say, okay, you committed to do A, B, and C.  
10 What progress have you made in that arena? And what  
11 we're trying to do is really make sure that we're doing  
12 that in a complementary fashion with the Blueprint,  
13 with the priorities that are already established on the  
14 ground that we're trying not to kind of come in on top  
15 of those.

16                   And I think that's more and more vital  
17 as we're all talking about workforce challenges, right,  
18 and -- and the need for reducing burden and better  
19 coordination. One of the recognitions that we've had,  
20 and what we've tried to leverage in our partnership  
21 with the Blueprint, is really around the quality  
22 improvement support. So the Blueprint has quite a  
23 number of quality improvement facilitators deployed  
24 throughout the state. OneCare has two. One in -- kind  
25 of focused in the north, and one in the south to work

1 collaboratively through that process, not  
2 duplicatively.

3                   So those are some of the tangible things  
4 that I've been seeing. I'd have to get back to you if  
5 you have more specific questions about specific data  
6 reports.

7                   MS. LUNGE: No, thanks. I just wanted  
8 to get a sense of how that was going, because quite  
9 frankly, the lack of Blueprint data, I think, has been  
10 a problem in general for the primary care medical  
11 homes.

12                   In terms of the benchmark report, I'll  
13 just make a comment that I would -- when you have  
14 developed your more in-depth analysis and key takeaways  
15 from that report, I'd be very interested in learning  
16 more about that. Some of the data was not intuitive to  
17 me that certain things were high and other things were  
18 low in terms of utilization versus cost. So having a  
19 deeper understanding of what's behind that would, I  
20 think, be very interesting and helpful in general.

21                   MS. BARRY: We had some of the same  
22 observations, which is why we're digging in.

23                   MS. LUNGE: Yeah, great. Let's see. In  
24 terms of DULCE, in your submission you mentioned that  
25 OneCare is declining its contribution, and the



1 Department of Health I think is replacing that. Could  
2 you speak a little bit more about how that came about  
3 and the driving forces behind there?

4 MS. BARRY: Sure. We're really  
5 implementing a planned kind of progression that has  
6 been negotiated in place for a couple of years now.  
7 And it came about really because OneCare, when we first  
8 started the DULCE program, it was kind of when we were  
9 in a phase and a mindset around short-term investments  
10 in innovative ideas that needed to be sustained by, you  
11 know, local community and providers. And so that was  
12 the initial approach.

13 We certainly learned through DULCE that  
14 they had some great outcomes and that the system is  
15 fairly complex. So meaning, I -- I think I spoke to  
16 this a little bit earlier. It's not just something  
17 that you could cookie cutter move into all settings of  
18 care, and yet everybody believes that it's something  
19 that has value in those communities that it's serving.

20 So we started some conversations, now a  
21 couple years ago, with the director of Maternal and  
22 Child Health at the Health Department and really  
23 explored how that aligns with the MCH goals of the  
24 Title V grant, and then what we could envision for a  
25 longer term. And so with that last year, we stepped

1 down the first phase, and then this year -- or for  
2 2023, we plan to do that again.

3                   But all of that said, I think, you know,  
4 in parallel, we continue to learn more and continue to  
5 engage around our SCOH (ph.) data to really think about  
6 the -- the overarching system of care and what are some  
7 of the opportunities that OneCare can best influence.

8                   MS. LUNGE: Thanks. So it's a long-term  
9 goal, then, that DULCE funding would essentially move  
10 to the -- to VDH at some point? Or would you consider  
11 that to continue to be a collaborative venture?

12                   MS. BARRY: Right now, I think we  
13 consider it to be collaborative. We don't have a date  
14 lined up with them that it goes to zero, but it's  
15 something that we do need to continue exploring.

16                   MS. LUNGE: Okay. Great. I think  
17 actually the rest of my topics have been thoroughly  
18 explored, which is one of the benefits of going last.  
19 So I'm all set, and I'll turn it back to you, Chair  
20 Foster.

21                   MR. FOSTER: Thank you. I have two  
22 brief follow-ups based on my fellow board members'  
23 questions. On the benchmarking study, has there been  
24 any effort, or will there be any effort to normalize  
25 Vermont's results for the fact that we are a low-cost

1 Medicare state, in fact, the lowest-cost Medicare state  
2 in the country?

3 MS. BARRY: So the data have already  
4 been normalized through risk adjustment and unit cost  
5 analysis. The concept that OneCare is a low-cost ACO  
6 relative to the others is foundational to the findings  
7 of the model. And so no, there is not a plan to  
8 readjust those numbers.

9 MR. FOSTER: And I think it's to Dr.  
10 Murman's point, you know, what we are trying to sus out  
11 is, is this because of the ACO and the ACO's work, or  
12 is this because Vermont is generally considered the  
13 healthiest state in the country and because we have  
14 severe wait times and access issues? I mean,  
15 obviously, if you can't get into the doctor at the  
16 volume you want, the costs are going to be lower,  
17 particularly if you're a healthy state. So I think  
18 ensuring that data reflects those macro demographics of  
19 the state would be particularly valuable for us to  
20 evaluate it.

21 MS. BARRY: I think we can certainly  
22 look at some of those extra demographics that you're  
23 interested in. I would also just mention that  
24 contextually there are a tremendous number of  
25 environmental factors that we should probably consider

1 if we want to think that we're comparing apples to  
2 apples. So the amount of competition, the number of  
3 urgent care centers, you know, how many sniff beds  
4 (ph.) per capita there are.

5                   There are lots and lots of factors out  
6 there, which is why I think ultimately this provides  
7 some interesting and helpful information to us to see,  
8 you know, maybe where we are performing well and we are  
9 we're performing significantly worse and perhaps should  
10 put some energy in. But ultimately the interventions  
11 that align with those areas of opportunity have to be  
12 thought about in the context of Vermont's health care  
13 resources and environment.

14                   MR. FOSTER: Yeah, totally. I mean,  
15 most reports you receive from an expert would have some  
16 sort of, you know, risk analysis based on the  
17 environmental factors for which you can't actually, you  
18 know, determine causation. So I think a good report  
19 would have that kind of information for us to consider  
20 how strongly we should be, you know, evaluating what --  
21 what -- what's in the report.

22                   The only other question I had real quick  
23 is I think -- I think the CEO said something about the  
24 ACO provides data to enable providers to do things and  
25 that the ACO is a small part in helping them. And this

1 isn't, you know -- OneCare can't fix all of Vermont's  
2 problems with its health care challenges, right?  
3 Neither can the Care Board, neither can PCPs, neither  
4 can UVM. There's a huge universe of insurance  
5 companies that have to figure this out together.

6                   And from that perspective, what I want  
7 to get a sense from your view is, who is the most  
8 accountable? If you do a hierarchy, you have patients,  
9 you have PCPs, you have nurses, you have RNs, you have  
10 PAs, you have doctors, hospitals, ACOs. Who -- who  
11 should be accountable for results? If you were to do a  
12 hierarchy, who has the best opportunity to make an  
13 impact on what we're all trying to fix? And I want to  
14 pay that person.

15                   MS. BARRY: Yeah. I don't know if  
16 you're asking a question or making a statement, so I  
17 guess that would be helpful.

18                   MR. FOSTER: What my -- it's a -- it's a  
19 question. What's your perspective on where we should  
20 be deploying our resources to the people that are most  
21 accountable for improving care and costs?

22                   MS. BARRY: I think it all starts at the  
23 state and federal levels in terms of policies and  
24 procedures and how payments are made to providers. I  
25 mean, that's at the top level. It's your governance

1 for your state and federal government.

2 MR. FOSTER: But how -- right. I want  
3 your perspective from your work on where the federal  
4 government or the state government should be deploying  
5 its resources at the level that makes the most impact.

6 MS. BARRY: Well, long term, that's  
7 prevention.

8 MR. FOSTER: And so the money would  
9 be -- if you want prevention, should be deployed, you  
10 know -- obviously, this is rough, but it should be  
11 deployed to the patients themselves and to their  
12 primary care providers?

13 MS. BARRY: It could be. It also could  
14 be to the communities directly for providing things  
15 like, you know, sidewalks, infrastructure in the  
16 community, better benefits so everybody has food and  
17 housing security. Like, it's all those upstream,  
18 social determinants of health, yet we don't invest in  
19 them as a country because they don't have those annual  
20 return on investments that everybody is looking to be  
21 able to measure year over year. So until we as a  
22 country start looking at those upstream, really  
23 upstream variables, we won't be better off.

24 MR. FOSTER: That's -- that's very  
25 helpful. I appreciate that. Thank you for sharing

1 that -- that view. I -- that's helpful.

2 Does anyone else have any views on this  
3 question? Okay. Great. Thank you all for -- for  
4 addressing the Board's questions. We -- and the  
5 staff's. We really appreciate that. And with that,  
6 I'll turn it over to the health care advocate.

7 MR. FISHER: Thank you, Mr. Chair. Mike  
8 Fisher here, health care advocate. I'm -- I'm going to  
9 ask a few questions, and then Sam will have a few  
10 questions. Thank you, everyone, for spending --  
11 spending the day together and providing a lot of -- a  
12 lot of answers to a lot of questions. Getting to go  
13 last also, I think, shortens our questions. And maybe  
14 some of our questions become follow-ups to discussions  
15 that have already happened.

16 Let me start with a recognition of some  
17 positives. We -- you know, again, thank you for your  
18 presentation. We -- we really want to acknowledge and  
19 support OCV's commitment to DEI work within your  
20 governance structure and the development of the  
21 disparities scorecards. I think this is important  
22 work. It's a step in the right direction.

23 We also want to recognize -- or I want  
24 to recognize that we had a -- we had a nice meeting  
25 with the -- your patient-family advisory committee.

1 Look forward to that every year. You have indeed  
2 assembled a group of consumers that have a lot of  
3 questions about how to make the world a better place.

4 I want to -- in a follow up, maybe, to  
5 Marisa's point about the contract, the contract between  
6 UVM and OneCare, I -- I -- you know, I -- I heard the  
7 question. I heard your answers. I know this is  
8 complicated stuff, and it takes a while to develop. I  
9 think I heard you say that it was signed up on November  
10 1st. But I do want to express frustration that we  
11 don't have that in front of us today. I think we  
12 should have that in front of us today. So just wanted  
13 to express that. It would make it easier. It would  
14 help a great deal.

15 So I have a few questions about IT  
16 systems. We at the Health Care Advocate's office are  
17 concerned about the amount of money that flows into  
18 health care IT systems. This concern is not just about  
19 OneCare Vermont. This is a much broader concern, but  
20 because we have OneCare in front of us today, there's a  
21 few examples.

22 So with regard to Care Navigator, we  
23 asked a question about how much Care Navigator has  
24 cost, and you provided the answer in your written  
25 answer to us that in 2021 you spent 387.5, 387,500



1 dollars on Care Navigator. Our question was -- well,  
2 I'm trying to back into how much was spent altogether  
3 on Care Navigator. How many years was Care Navigator  
4 invested in by OneCare, and is that 387,000-some a good  
5 proxy for how much was spent per year?

6 MS. BARRY: Mike, this is Sara. I don't know the --  
7 the number off the top of my head that was spent  
8 overall. Frankly, we'd have to pull lots and lots of  
9 accounting records to figure that out. But I do think  
10 that that number we provided you for 2021 is a very  
11 fair proxy for what the annualized expenses were for  
12 the system and the customizations that we were adding  
13 year after year to try to make this work for our  
14 provider network.

15 MR. FISHER: So -- and thank you. I'm  
16 not asking for a specific audited number by any means.  
17 I'm asking for a sensitive. So -- so what -- to get a  
18 proxy, about how much was invested in Care Navigator?  
19 And would we multiply that by six?

20 MS. BARRY: Wait. I'm going to count on  
21 my hand here, so. Yeah, six, that makes sense.

22 MR. FISHER: Okay. So there have been  
23 quite a lot of questions about OneCare's new contract  
24 with UVM. And so I want to try and fly a little bit  
25 high on this, but we do have a few questions about it.

1 Our non-UVM Health Network OneCare participation fee is  
2 being used to fund the analytic work that OneCare  
3 contracts with UVM Health Network for?

4 MS. LONER: Yeah. So Mike, our model is  
5 that the hospital participants pay for our operational  
6 budget. So anything that the ACO supplies is  
7 universally purchased at differing rates across  
8 hospital systems. And you know, the smaller hospitals,  
9 with their net-patient revenue, obviously, pay less  
10 than -- than the larger hospitals do. But they paid  
11 that before. This isn't a new cost to them. In fact,  
12 this is the same cost to them as it was in the past.  
13 And we're looking to get a better analytics tool out of  
14 this in the future.

15 MR. FISHER: Okay. There's been a lot  
16 of questions about the firewalls, the data firewalls.  
17 I'm not going to ask that question again. I appreciate  
18 the -- the high-level description that you provided.  
19 But I think we're all interested, or the Healthcare  
20 Advocate's Office is interested in the much more detail  
21 about the separation of -- about the firewall. But  
22 about what you just spoke to, Vicki, can you say a  
23 little bit about what motivated you to move away from  
24 Health Catalyst?

25 MS. LONER: Yeah. So as we worked

1 through our strategic planning process, it was  
2 unanimous that we needed to elevate our data and have  
3 access to better data analytics that wasn't so manual,  
4 right, that we weren't creating from our staff, right,  
5 having to gather data to be able to push out answers  
6 for our provider network. Because remember, again, we  
7 had -- we don't just have one organization network  
8 trying to take in data for. We had about 170  
9 organizations that we're trying to take in data for.  
10 And so at the same time, we were told by our board, we  
11 cannot raise dues. So we want a better-enhanced  
12 system. And we don't want to pay more for it. And  
13 we -- because we can't pay more for it.

14                   And so at that point in time, UVM Health  
15 Network was exploring a population health tool, because  
16 remember, OneCare is just one value-based care  
17 arrangement that UVM Health Network has across its  
18 enterprise. So they were exploring some opportunities  
19 specific to value-based care contracts. And so our  
20 board said to us at that time, why don't you explore  
21 whether or not there is opportunities to work with UVM  
22 Health Network, use as there were talked about  
23 previously, you know, how large they are as a system  
24 and the pricing that would be available to them to get  
25 a enhanced tool for the ACO that would better support

1 our growing data and analytic needs within the same,  
2 you know, cost construct. Because as you've seen, our  
3 costs haven't gone up year over year. In fact, we've  
4 taken a precipitous decline in how much our operations  
5 costs are, yet the accountabilities and the payment  
6 reforms that we have to manage and the provider network  
7 we had has been growing since we started. So we need  
8 some pretty sophisticated tools to be able to manage  
9 that tension.

10 MR. FISHER: So for today and for a  
11 number of years, OneCare has talked about its data and  
12 analytics as -- as one of its core functions. And in  
13 fact, I think, I think, I've heard you say this is what  
14 you do well and something that you get to do that  
15 smaller hospitals really can't do for themselves. I  
16 can't help but wonder whether -- I guess, I end up with  
17 something of a similar question that I asked about Care  
18 Navigator, but now about Health Catalyst. There's  
19 something about what you were getting at -- at Health  
20 Catalyst for however many years you've been working  
21 with them that wasn't sufficient to do the work that  
22 you thought was right. And so I --

23 MS. BARRY: Mike?

24 MR. FISHER: -- and so I have the  
25 question about the money that's been expended and

1 whether -- whether that was reasonable?

2 MS. BARRY: Yeah.

3 MS. LONER: Yeah. I wanted to get the  
4 details, Sara. But I would say, yes, it was  
5 reasonable, our number of technology has advanced since  
6 we first purchased Health Catalyst. And so ACOs have  
7 come more mainstream. And then, there's been data and  
8 analytic services that have grown around ACOs, right?  
9 So it's always good you shouldn't just use the same  
10 vendor year over year. You should look for vendors  
11 that maybe are more specific to the work that you do as  
12 an -- as an ACO.

13 But Sara, you --you worked through the  
14 process of the RFP. You probably have a more detailed  
15 description than I do.

16 MS. BARRY: Yeah. I don't need to go  
17 into tons of detail. I would just add that our current  
18 system is not broken. It's inefficient. And it  
19 requires a lot of manual staff work to maintain and  
20 manipulate that information. And it's, in part,  
21 because that particular vendor has chosen to focus on  
22 other priorities, not so much in the ACO population  
23 health analytic space, to date. In contrast, this  
24 other vendor, Arcadia, built that up quite a bit over  
25 the last four or five years, and now has standard

1 reports that has the data organized in ways that can,  
2 we think, can be more efficient and effective over  
3 time. It is going to take us some time to realize  
4 that. So the focus that we've had is on making sure  
5 the costs are neutral. Meaning, that we don't  
6 duplicate payments as we're starting to transition  
7 those. And then, ultimately, we think that there will  
8 be some greater efficiencies. We can't quantify them  
9 yet in the sense of, like, reduced staff effort to  
10 manually load data or to customize things to actually  
11 be able to use it. That will come over time. But I  
12 think we do have a pretty strong belief that it's going  
13 to be easier and better in terms of how we serve our  
14 network.

15                   So just to give you a really practical  
16 example, right now, we have somebody who has to program  
17 some standard reports that we want to push out every  
18 month. And then, we have to have a staff member  
19 manually load them to a secure place. Where then, we  
20 have to notify providers to remember to go get them.  
21 In the new system, there will be security in place that  
22 will allow non-PHI, who contain data, to be reported  
23 directly into the email box of people who are  
24 provisioned to have that level of access. So they'll  
25 get their summary report. And then, based on their

1 user access, they'll be able to click on a link to go  
2 get more information to help them close care gaps,  
3 manage populations, et cetera. So that's just one  
4 example of where we want to be heading to keep up with  
5 technology and its evolution.

6 MR. FISHER: Okay. Just one more data  
7 question, then. Whenever -- whenever you do a  
8 transition to a different data system and you have to  
9 interface with existing data systems, there's hiccups,  
10 right? Do you expect there to be transition stresses  
11 for -- from hospitals around their transition to this  
12 new -- new data platform?

13 MS. BARRY: The only stressor that I  
14 think is inevitable is the time it takes people to  
15 learn new reports. And obviously, it's our job to help  
16 support that. But we are making sure that the  
17 reporting that they currently get will continue until  
18 the new reporting is ready and that people have had a  
19 chance to learn it and transition over. And that was a  
20 fundamental concept that our board kind of set out as a  
21 guardrail.

22 So yes, there will be bumps to your  
23 point. It's inevitable. I think, you know, one of the  
24 chronic bumps that we're always dealing with are data  
25 files that come in from payers that are not formatted

1 correctly per the contract specs. And we'd have to go  
2 back, and you know, over and over again have those  
3 conversations. That's going to happen to a certain  
4 extent, regardless of the -- the platform. It's really  
5 about how we manage those things and how we continue to  
6 work on in improving them.

7 MR. FISHER: All right. I'll leave this  
8 topic of data systems with a statement that, from the  
9 Healthcare Advocates perspective, we have serious  
10 concern about how much money -- how much healthcare  
11 dollars go into data systems, and continue to wonder  
12 whether -- we're not in any way opposed to data and the  
13 analytics, but continue to wonder about -- about just  
14 how much money flows into them, and have concerns.

15 So with respect to Medicare and the  
16 increased population of people, the -- the uptick in  
17 Medicare Advantage, it was -- we read in your -- in  
18 your budget narrative, sort of, that dynamic of the  
19 number of -- the increased number of people moving into  
20 Advantage and it's impact on you. We also noted in  
21 your answer to, I think, it was a Board question, a  
22 recognition that, I think, you said, OneCare data  
23 suggests that the population leaving traditional  
24 Medicare for Medicare Advantage has lower costs on  
25 average. FYI, that is a very similar finding to a



1 description in a large insurer's medigap filing, that  
2 the population moving to Medicare Advantage have -- has  
3 a lower morbidity.

4                   So this leads to the question -- and I  
5 know that we've asked this question before, but we  
6 continue wonder, from OneCare's perspective whether the  
7 uptick -- whether this movement, this movement of  
8 relatively healthier lives out of traditional Medicare,  
9 and therefore, out of your attribution, is a good thing  
10 or a bad thing for the -- for the All-Payer effort and  
11 for OneCare's goals?

12                   MS. LONER: I think you kind of have to  
13 separate that a little bit, because I always hate to --  
14 there's the All-Payer Model, which the, you know, the  
15 State is a signatory to. And they have very specific  
16 goals and accountabilities under that. And then,  
17 there's the ACOs. Currently, OneCare is the only ACO  
18 that has agreed to participate in the State's APM  
19 reform. And I would say, we need to look to the next  
20 agreement. I don't think this is something that  
21 OneCare has the bandwidth to look at the Medicare  
22 Advantage over the next two years as we transition out  
23 of this current All-Payer Model agreement, into  
24 whatever comes next. But it has to become part of our  
25 strategy at the ACO level to look at what programs make

1 sense for us to be in, and not necessarily what  
2 programs fit the State's goals and responsibilities for  
3 scale targets, if there are even scale targets that  
4 come into play in the next All-Payer Model agreement.

5 MR. FISHER: I apologize. I did not  
6 manage to say one -- one thing in my original question  
7 that I just think is important to say out loud, sort  
8 of, in recognition of full transparency here. OCV, as  
9 a part of UVM, is part of an entity that's offering a  
10 Medicare Advantage plan. And I just think it's  
11 important to recognize that. And I also appreciate  
12 that it's not within your bandwidth overall and maybe  
13 not at 3:42 after a long day to think about. But I  
14 think it's something -- it is indeed something  
15 affecting the Vermont landscape, and I think, also  
16 affecting OneCare.

17 I'm going to turn it over to Sam to ask  
18 a few questions. Thank you.

19 MR. PEISCH: Thanks, Mike. Sam Peisch,  
20 health policy analyst with the HCA.

21 I want to turn to page 18 of the  
22 narrative where you talked about the effectiveness of  
23 Population Health Management activities. This will be  
24 assessed, and I quote, "Over the next three to five  
25 years". I wanted to ask you to consider this from the

1 perspective of a Vermont family that makes a typical  
2 median income, that has a 15,000 dollar deductible,  
3 with real healthcare needs in their family, and how you  
4 justify this event?

5 MS. LONER: I think, as we've talked  
6 before, Sam, and been recognized by this committee,  
7 affordability is not just the accountability of OneCare  
8 Vermont. We have a small section of the population.  
9 We are but one cog in the wheel. And yes, there are  
10 other tools that can have more immediate effects.  
11 We're charged with population health, management,  
12 quality, and total cost of care. And so I totally hear  
13 what you're saying. And I don't disagree with you. In  
14 fact, I -- I agree with you. But I think that you have  
15 to look to the system and the other entities on how you  
16 make some more immediate changes.

17 MR. PEISCH: Okay. Thank you for that.  
18 I mean, I -- this goes into our next question, which  
19 is, over the -- over the -- in the past, we've heard  
20 you talk a lot about bending the cost curve and even  
21 reducing the per cap -- per capita cost of care. And  
22 it's notable that this seems to have been significantly  
23 downplayed, and discussion of it really arose mostly  
24 upon questioning from Chair Foster today. And we heard  
25 the OneCare performs better, compared to national

1 benchmarks on reducing costs. But I want to point out  
2 that these benchmarks don't require these costs to  
3 decrease. And they only refer to system costs, not  
4 public costs, or like, the Vermonters, like, all of us.  
5 Do Vermonters receive any of these shared savings from  
6 these models, or does it all simply flow to this being  
7 providers, or are there any plans for these savings to  
8 flow to Vermonters in the future?

9 MS. LONER: It all flows to  
10 participating providers. That's the ACO model and the  
11 way that it's set up. There are additional incentives  
12 that can be provided to patients that are part of the  
13 ACO. And I think those do occur, because you're  
14 allowed to provide incentives that you otherwise  
15 wouldn't as being part of an ACO that don't look at  
16 anti-stark and kickback rules and things of that  
17 nature. So there are certainly benefits that are  
18 accruing to individuals that are part of the ACO, but  
19 it's not through shared savings.

20 MR. BORYS: I can add a little bit to  
21 that. For the commercial programs where there's the  
22 most direct linkage between a patient's payment and the  
23 insurance coverage, what we have actually seen in the  
24 past is, that if OneCare Vermont owes a shared-losses  
25 payment, for example, back to the insurer, that that

1 payment back to the insurer becomes part of their rate  
2 filing for the next year. So other words, it offsets  
3 some of the increase that you'd expect in the following  
4 years. So I was very glad when I saw that that  
5 actually occurred. And I would think that's an -- an  
6 important thing that -- important dynamic in place with  
7 these commercial arrangements.

8 MR. PEISCH: Thank you for that.  
9 That's -- that's helpful. I know some of the questions  
10 today have focused a bit on evaluating causal impacts,  
11 so this is in that realm. In your -- in responses to  
12 our questions, you wrote, "Due to the complex  
13 healthcare reform landscape, OneCare does not maintain  
14 a goal determining definitive causality of its  
15 programs". And I think we've heard today that, you  
16 know, the health system is complex. I think we can all  
17 agree on that.

18 But so -- but I want to point out that  
19 this doesn't necessarily mean the causal analyst in  
20 this area is impossible, or that it hasn't been done  
21 already, or there aren't methods to do this. I mean, I  
22 think we can point to Directly (sic) Acyclic Graphs,  
23 Graves' methodology, difference-in-difference, which  
24 NORC used, among others. So I'm wondering why none of  
25 these methods appear to have been utilized by OneCare

1 in the past, or if there's a plan to use these methods  
2 in the future to evaluate the impact of these taxpayer-  
3 funded approaches to population health?

4 MS. BARRY: Sam, thanks for the  
5 question. I think the future's unknown. But we're  
6 hoping that through hiring this particular new FTE,  
7 that we'll be able to have some guidance to help us in  
8 that arena. Speaking to the past and kind of the  
9 present, we have a fantastic group of analysts who are  
10 really focused on understanding claims data and  
11 clinical data and being able to turn that around into  
12 actionable insights for on-the-ground performance. We  
13 did not hire them, you know, at the various points in  
14 time to be able to do some of those particular types of  
15 analyses. That's not to say that we can't, you know,  
16 advance or change things in the future. But we've  
17 really been focused on trying to ingest all of this  
18 complex information, make sense of it, and get it out  
19 to folks. We have, I think, more to do as we've tested  
20 various methods, frankly, to mixed results in terms of  
21 what methodology makes the most sense to evaluate  
22 specific programs, or even, you know, long-term  
23 investments.

24 MR. PEISCH: Thank you. That's --  
25 that's helpful. Just a follow-up, a bit of a comment

1 on the causality piece, not to harp on it too much.  
2 But one concern that we wanted to raise is, one of the  
3 guiding questions for the KPI, key performance  
4 indicator, work that Member Walsh asked questions  
5 about, though, I think we're all keen learn more about,  
6 was what metrics best demonstrate value or potential  
7 value of OneCare? And this, I think, strikes very  
8 clearly as a leading question, that presupposes the  
9 existence of something that should be asked. So I just  
10 want to make that point in the hope that future causal  
11 work proceeds from a more of a null hypothesis-style  
12 question.

13                   But our last question, on page 23 of the  
14 narrative, it reads, "From the healthcare provider  
15 side, commitment to payment reform remains strong. But  
16 there are concerns related to the magnitude of hospital  
17 commercial rate charge requests. Insuring the approved  
18 hospital commercial-rate charges are incorporated in  
19 the fixed-payment amounts is essential for  
20 sustainability." I'm wondering how OneCare reconciles  
21 these, it appears to be conflicting messages, very  
22 high, large commercial charts requests, and then,  
23 hospital claims that these charges are needed for  
24 sustainability?

25                   MR. BORYS: Yeah, good question there.

1 So what I was conveying in that clause there was that  
2 every provider accepting a fixed payment will view fee-  
3 for-service as a reference point, whether we like it or  
4 not. And sometimes it's good. And sometimes it's  
5 detrimental. So to make sure that these payment  
6 reforms are effective and sustainable, we do need to  
7 make sure that their approved rate increases are  
8 incorporated. Otherwise, you know, any hospital with  
9 this being a voluntary model would just say, wait a  
10 second, I can do a lot better in fee-for-service. So  
11 making sure that there was a connection point there is  
12 very important. And at the same time, this attention  
13 is not putting too much weight on variation from fee-  
14 for-service, I think, is something that will make true  
15 payment reform more sustainable over time.

16 MR. PEISCH: Thank you, appreciate it.

17 Turning back to you, Chair Foster.

18 MR. FOSTER: Thank you for those  
19 excellent questions from the Healthcare Advocate's  
20 Office. I appreciate that, and the responses.

21 It is 3:51. And we still have public  
22 comment and a little Board business.

23 Cassidy, how you holding up?

24 THE COURT REPORTER: I'm doing really  
25 well.



1                   If I could just ask, quickly, Mr.  
2 Peisch, what did you just say there? You said the  
3 cycling-pass methods? At the end, you were talking  
4 about that NORC uses?

5                   MR. PEISCH: Oh. Yeah. So there's --  
6 so NORC, a caption, an acronym, but I can look it up.  
7 But it's difference-in-difference, I believe, is what I  
8 was talking about.

9                   THE COURT REPORTER: What did you say  
10 exactly? You used two different, it sounded like nouns  
11 for two different methods?

12                  MR. PEISCH: Sure. There's Directly  
13 (sic) Acyclic Graphs, which I believe I had mentioned  
14 and Sufficient-Component Cause Model.

15                  THE COURT REPORTER: Okay. Thank you.

16                  MR. PEISCH: And then, difference-in-  
17 difference modeling.

18                  THE COURT REPORTER: Okay. Perfect.  
19 That's all I needed.

20                  Yes, I will need to recall my backup  
21 recorder at about 5:15 today, Mr. Foster. But other  
22 than that, I'm doing great.

23                  MR. FOSTER: All right. Well, we  
24 certainly hope to wrap it up before then.

25                  THE COURT REPORTER: Thank you, sir.

1 MR. FOSTER: So I'll turn it over to  
2 public comment. And for public comment, please use the  
3 "Raise Your Hand" function. And I'll endeavor to call  
4 on folks in the order in which their hands are raised.  
5 Is there any public comment?

6 Yeah. I'm sorry. Let me -- let me take  
7 a pause. I actually need five minutes, because I think  
8 I might have a technical problem with seeing -- there's  
9 a lot of people. Why don't we go off the record. And  
10 we can just come back at 3:58. And I apologize. Off  
11 the record.

12 (Recess at 3:53 p.m., until 3:58 p.m.)

13 MR. FOSTER: I had one more that I  
14 forgot to ask. And I apologize for chiming in with  
15 more. I'm looking at -- it's tab W in the binder,  
16 appendix 6.1, balance sheet. And there's a line that  
17 says, "Due to UVM MC, 2022, 4.25; 2023, 3.797". I just  
18 wanted to understand what that was.

19 MR. BORYS: Sure. I can take that one.  
20 So we mentioned before that we're all UVM Medical  
21 Center employees. So this particular line is the way  
22 in which we reimburse -- OneCare reimburses UVM Medical  
23 Center for the salary expense and any other expenses  
24 that UVM pays on our behalf. So for example, when UVM  
25 cuts payroll for all the staff, we then pay UVM back

1 through this "Due to" from account.

2 MR. FOSTER: Great. Thank you very  
3 much. I'm sorry to interrupt the flow. And with that,  
4 I'll turn it to public comment. I think I've got this  
5 figured out. If you can -- if you're on the phone,  
6 please identify yourself. The first hand is Ham Davis.

7 Please go ahead, Mr. Davis.

8 MR. DAVIS: Thank you, Mr. Chairman.  
9 I've just got a couple comments on this. I've been to  
10 these meetings -- started going to this type of meeting  
11 in 1983. And this is the most unusual one I've seen  
12 over that whole period. It's -- I'm struck by what  
13 looks to me like a huge air of unreality that hangs  
14 over the whole thing. OneCare Vermont is assumed to be  
15 the per -- the agency that's supposed to -- to control  
16 the costs in the system. That is impossible. They  
17 have no power to do that, no power whatsoever. What  
18 they can do is, and what they do do is, is they can  
19 give you a fixed-price contract, which is the way you  
20 get to capitation, which is the way the Federal  
21 Government and the health policy industry understand as  
22 a way to get the real cost containment.

23 They can't -- the -- the people that  
24 can -- the people who have the power to actual change  
25 costs, is the Green Mountain Care Board itself.

1 They've got, for the last year, they've had in their  
2 website all kinds of data about problems that with --  
3 with -- especially with the nonnetwork systems, the  
4 nonhealth -- Vermont Health and the -- the non-UVM  
5 network segment of the -- of the -- of the system. The  
6 cost in the -- in the UVM system on a cost per capita  
7 basis are the lowest. And the quality is lower -- is  
8 better than the rest of the system by a factor of two  
9 or three. And so what I'm curious -- and -- and  
10 this -- the -- we've just gone through the Board, not  
11 under this particular chairman, but just went through  
12 the whole budget cycle, and not one single element of  
13 all that data that's been sitting there for a year was  
14 even mentioned.

15                   So I -- I just don't get it. I mean,  
16 the reality is, OneCare Vermont -- OneCare Vermont  
17 can -- can get, you know, about 35 million dollars a  
18 year to each of the 700 or so primary care doctors in  
19 the State. They will deliver, they can per -- they can  
20 construct a contract, a fixed-price contract, with any  
21 payer who's willing to do it. But they have no power,  
22 none whatsoever to actually force any payer to do that.  
23 The only people that have power in this system are the  
24 Board itself. Thank you.

25                   MR. FOSTER: Thank you very much, Mr.

1 Davis, for your -- for your insights and your comment  
2 and for participating in meetings like this for such a  
3 long duration. It's really important. And thank you.

4                   Is there any other public comment? I  
5 see no other public comment, which means, I had  
6 anticipated there would be much. And like a lot of my  
7 experience in this job, I'm pretty bad at anticipating  
8 what happens and what will -- what will come forward  
9 next.

10                   So with that, I do want to thank the  
11 OneCare team. You guys were incredibly patient and  
12 thoughtful in your responses to a wide variety and  
13 assortment of questions. I thought you did a really  
14 nice job of being candid. And I appreciate that and  
15 recognize this. So thank you for doing that. I think  
16 it informs the Board a lot more of where we are and how  
17 we can help. And hopefully, it was a valuable process  
18 for you all as well. Your presentation, I'm sure, took  
19 immense time and effort to -- to put together, and have  
20 a lot of detail in the binder. It was very helpful for  
21 me. So I want to recognize that effort that you all  
22 put in and thank you for it.

23                   And internally, I don't think people  
24 recognize the amount of work the staff does to get the  
25 Board ready and under -- explain all this to us. I can

1 tell you there's a lot of late nights by a lot of staff  
2 members, a lot of it because of me and others. But I  
3 want to thank them publicly and acknowledge the kind of  
4 effort and work they put into this. It's really,  
5 really, really impressive. So thank you, staff.

6 And with that, I think we can conclude  
7 the OneCare portion of today's meeting. And thank you  
8 all.

9 Is there any old business to come before  
10 the Board? Any new business? And is there a motion to  
11 adjourn?

12 MS. LUNGE: So moved.

13 UNIDENTIFIED MEMBER: Second.

14 MR. FOSTER: All in favor, please say,  
15 aye.

16 UNIDENTIFIED MEMBERS: Aye.

17 MR. FOSTER: Aye. And it sounds like  
18 there's none opposed. And so the motion carries.  
19 Thank you, all. And the meeting is adjourned.

20 And thank you, Cassidy. Have a good  
21 night.

22 THE COURT REPORTER: All right. Thank  
23 you. Could I just get a few spellings?

24 (Whereupon, the proceeding was adjourned at  
25 4:04 p.m.)

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C E R T I F I C A T E

BE IT KNOWN that the foregoing proceedings were reported by Hannah Stowe, and reduced to written form under my direction; that the foregoing 231 pages constitute a full, true, and accurate transcript; all done to the best of my skill and ability.

DATED this 16th day of November, 2022.



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HANNAH STOWE

CDLT-191